



# **MASTER OF ARTS IN POLITICAL SCIENCE**

**SEMESTER-I**

**PSC-1.3: INTERNATIONAL RELATIONS:  
MAJOR CONCEPTS AND THEORIES**

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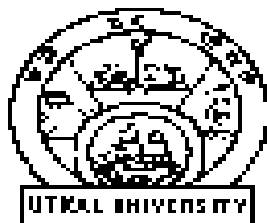
**BLOCK: 1,2,3 & 4**

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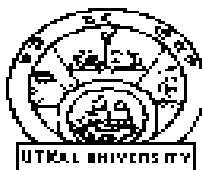
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DIRECTOR

**PSC-1.3**  
**INTERNATIONAL RELATIONS: MAJOR CONCEPTS AND THEORIES**

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## **BLOCK-1: THEORIES OF INTERNATIONAL RELATIONS**

**Unit-1: Idealism**

**Unit-2: Realism & Neo-Realism**

**Unit-3: System Theory & Decision Making Theory**

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## **UNIT-1: IDEALISM**

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### **Structure**

- 1.1 Objectives
- 1.2 Introduction
- 1.3 Exponents and Theoreticians
- 1.4 Explanation
- 1.5 Assumptions
- 1.6 The Idealist Model
- 1.7 Criticism
- 1.8 Summary
- 1.9 Key Terms
- 1.10 Self Assessment Questions
- 1.11 References

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### **1.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- The concept of idealism
- The idealist model of IR

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### **1.2: INTRODUCTION**

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After the World War 1 international relations was introduced as an academic discipline. The earliest theoretical approach adopted was the idealist approach. International relations scholars take of their work from time to time. As an organized discipline IR (international relations) has generated enormous literature since the First World War. It is necessary to periodically review IR as an organized academic discipline. Idealism therefore finds place both in classical or traditional and contemporary theories. The idealist approach to theorizing derives from philosophy, ethics, history and law. As its major concern is with international organization or institutions and with international law, it is also named as legal-international approach. Classical idealism as a political theory is traced to Plato. This theory is applied in modern ways as IR.



George Kateb has defined utopianism as a persistent tradition of thought about the perfect society in which perfection is defined as harmony. This harmony is in fact, a mere short-hand way of referring to a number of social conditions. Idealist approach laid great emphasis on norms, values and thus gave a normative dimension to international politics

Modern Idealism emerged in the eighteenth century and is regarded as the major source of inspiration behind the American and French revolutions. In order to understand the process of creating a realist disciplinary history, and its relationship to progress and identity, we must have a working knowledge of texts from the days when 'idealism' supposedly reigned supreme. The world ravaged by the two world wars with millions being killed witnessed efforts on the part of some thinkers to conceive and design a world that would be based on cooperation, mutual understanding, trust, fellow feeling and non-violence. It would be certainly an idealistic reconstruction and portrayal of a world different from an anarchical international system likened to Hobbesian state of nature where all the nations were constantly in a state of war guided by their narrow selfish interests and impulses of egoism of power.

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### **1.3: EXPONENTS AND THEORETICIANS**

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One can trace this approach in the various earlier and twentieth century systematizations of international relations theory. Among scholars and statesmen who support idealism are Saint-Simon, Kant, Bentham, Kelson, Vattel, Wilson, Alfred Zimmermann, Gentz, Herren Ranke, Corbett, Friedmann, Jessup, Claude Mitrany, Jenks, Russell, Deutsch, Haas, Nye, Falk, Best, Bailly, Walzer, Brown and Maclean, Lasswell, Chen, Goodwin and F. C. Northrup, etc.

#### **Representative Classical Idealists**

As noted earlier, idealism belongs both to classical and contemporary theories. Major Representatives of classical idealism are Kant, Hobson, Angell, Wilson and Russell. Hobson while criticizing modern imperialism gave an interesting plan for what could be called anarchic peace through social democracy. He recommends policies and reforms. He believed that genuine nationalism produces cosmopolitan internationalism.

### **Representative Contemporary Idealists**

Among the representatives of contemporary idealists are Richard Rosecrance, Robert O. Keohane, Charles E. Osgood and Richard A. Falk. Rosecrance is in favor of peace through free trade because he anticipates an anarchic world in which trading nations are on the upswing. Keohane is a theorist of international regimes. He explains that after the decline of American hegemony regimes develop a measure of autonomy and help to stabilize the international system. Like Rosecrance, Keohane maintains that path to peaceful order goes through a decentralized world. Osgood is a proponent of unilateralism, for reversing escalation by unilaterally induced tension reduction and by initiating a veritable spiral of peace.

### **In search of Idealism**

In order to understand the realist- Idealist' debate we must begin with an exposition of the 'idealist' writings of the inter war period. We should inquire into the 'real academic practices' and the 'real individuals' contributing to the discipline in the interwar period. Such a project unfortunately encounters numerous difficulties.

- No thinker claims to speak authoritatively for the 'idealists.'
  - No one is accepted by others as an authority on 'idealism'.
  - International organization and International Relations were just in formative stages of development as academic disciplines during this time.(between 1<sup>st</sup> and 2<sup>nd</sup> world war)
  - Academic journals devoted to international organization or international Relations were rare.
- During the above period one possible solution to these difficulties would be to examine the writings of known realists for their references to 'Idealist' scholars. This proves problematic in that most realists refer only to the philosophic tradition of 'idealism' and its supposed reemergence in the interwar period without ever actually citing an incidence of a modern 'idealist'.

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## **1.4: ASSUMPTIONS**

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Kelley, Jr. and Wittkopf observe: What transformed their movement into to a cohesive paradigm among western scholars were the assumptions about reality they shared and the homogeneity of the conclusion their perspectives elicited. According to them, idealists projected a world view usually resting upon the following axioms:

1. Human nature is essentially ‘good’ and capable of altruism, mutual aid and collaboration.
2. The fundamental instinct of the humans for the welfare of the others makes progress possible;
3. Bad human behavior is the product not of evil people but of evil institutions and structural arrangements that create incentives for people to act selfishly and harm others including making war;
4. Wars represent the worst feature of the International system;
5. War is not Inevitable and can be eliminated by doing-away with the Institutional arrangements that encourage it
6. War is an international problem that requires global rather than national efforts to eliminate it and therefore,
7. International society has to reorganize itself to eliminate the institutions that make war likely;
8. Idealism reposes faith in reason , international peace and order as a natural condition among progressive people tied by mutually shared political , economic and other interdependent interests in a shrinking ‘self-integrating world’.

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## **1.5: EXPLANATION**

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The idealists offer the following explanations and remedies for solving international problems and for reforming international anarchy.

1. States are main actors and units of analysis in the mainstream international organizational aspects of this approach. Progressive reform of the operations of the foreign state system is possible through its institutional/legal reorganization.

2. Moral nations should act according to moral principles in their international behavior, avoid all kinds of traditional power politics, and follow policies of non-partisanship.
3. Attempts should be made to create supranational institutions to replace the competitive and war-prone system of territorial states. Setting up of the League of Nations and the U.N.O and an insistence on international Cooperation in social matters as approaches to peace were symptomatic of idealists institutional solutions to the Problem of war.
4. The Legal control of war was also suggested. It called for new transnational norms to check the initiation of war and, should it occur, its destructiveness.
5. The international institutional/legal restraints on conventional nation-state diplomacy, state-craft, balance of power and warfare through Collective Security, Pacific settlement, multilateral conference diplomacy, and the mobilization of institutionalized international public opinion, etc.
6. Another way suggested by idealists was to eliminate weapons. The attempts towards global disarmament and arms control were symbolic of this path to peace in the days of idealism.
7. The efforts should be made to see that the totalitarian forces cease to exist, as the idealist's believe that the struggles so far have been between democratic and totalitarian states. Totalitarian regimes have been the main causes of war in the world. Their elimination would pave the way for peace and harmony in the world.

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## **1.6: THE IDEALIST MODEL**

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The following models were propounded during the inter war period with a view to establishing peace and security in the world by eliminating war.

### **World Federalism**

The proponent of this model discovered the cause of war in the division of the world into territorially fixed, geographically bound sovereign states as defined in Westphalia in 1648. The world federalist solution is not to eliminate the territorial nature of the state, but rather to impress upon states the

necessity of ceding certain aspects of sovereignty to a higher authority. Thus international organization into some type of federation of states is a solution to war.

The **Marquis of Lothian**, a British diplomat and well known supporter of world federalism provides the conventional argument of the day for international organization into a federation of states. Lothian asserts three propositions about international life. First, war is an inherent feature of an anarchical system of sovereign states. Second, previous attempts to end war through international organization or law such the League of Nations or the Kellogg Pact were doomed to failure in such system of states. Finally, the absence of war can only be brought about through a commonwealth of nations that will extend the rule of law throughout the world. He feels and understands that a world commonwealth or the federation of even a group of like minded nations is still a long way off.

**Spencer** (1923:392) suggests that the special task the 'student of Political Science in its international phase' is to use history as a means

to study the evolution of ideas and institutions that replace anarchy with order. This order can take three forms-an 'H.G Wellsian structure' of a unified world state- 'after millenniums'; the present order of multiple sovereign states which generally observe international law, but still lapse into war on occasion; or a federal combination of unity and multiplicity which is called internationalism. Spencer is realistic about the timetable for the creation of some form of international union and world consciousness, and at times he declares this work to be of decades, centuries or even millenniums.

**Lynch (1911)** suggests that while the 19<sup>th</sup> century was one of national development, the 20<sup>th</sup> century will be one of international development. He argues that evidence for this proposition abounds as many instances of intergovernmental cooperation, such as the first and second Hague conferences and non-governmental international meetings such as the young men's Christian associations and various conferences of the world's religions are becoming more frequent during this time period. As a result of these contacts across nations, individuals will transcend their blind and exclusive devotion to one nation and develop a sense of world citizenship and devotion to humanity and justice for all men.

**Edwin Ginn** took up the cause of world federalism as the solution to war. Like many of the proponents of world federalism he argued for a series of international institutions including an International Supreme Court, International Executive, International Parliament and most controversially International Police Force. In addition to these international institutions Ginn argued that an international sense of

community or feeling of world citizenship was necessary to persuade states to participate in this type of system. Being a good American he was naturally disposed to believe that the answer to the problem of war would be some form of world federalism based upon the American model.

Another proponent of this model **Eagleton** argues that to remove war from the international scene requires an international organization of states designed to which all states belong, willingly or not with a program wide enough to meet all the needs for which war might be urged and with a force behind it capable of overcoming all resistance.

**Culbertson** envisions a voluntary association of two or more leading sovereign states opens to all states, the object of which is to establish adequate machinery for collective defense of its members against aggression. The world federation embodies the ideal of world citizenship, to be achieved eventually through gradual evolution. But it is not yet the brotherhood of man. It is not a guarantee of eternal peace. It is realistic and it puts war into a strait jacket tighter than any yet devised.

### **Anarchy/Sovereignty**

The discourse that emphasizes the problematic nature of anarchy and state sovereignty for international organization weaves its way through many of the texts examined in this excavation of the 'interwar' literature. Several scholars debate the logical foundations of sovereignty and its supposed consequences in the international system. Cornejo provides an argument linking the security of the individual to the sovereignty of the state. He maintains that states in order to justify the resort to war must appeal to the egoism of each individual to satisfy or resist ambitions of conquest. The egoism of the individual in society is then projected unto the egoism of the state in the international scene. The state maintains the unity of the egoistic individuals by recalling its egoism in the international realm. Thus, if the individual is to survive, the state must survive and that means that war is a necessary feature of interstate relations.

Another scholar **Reeves** suggests that individual security would be enhanced if the state ceded some aspects of its sovereignty to a higher authority. He argues that the notion of democratic states surrendering sovereignty to an international organization is nonsensical because states are not sovereign. The real source of sovereign power is the people not the state. Should the people in these states come to the conclusion that they would be better protected by delegating part of their sovereignty to bodies other than nation states, nothing would be surrendered but rather increased autonomy would

be acquired. What is advocated some form of world federation to abolish war between states as it has been eliminated between individuals in domestic society. Another group including Laski argues that power of the state must be limited by law. Korff argues that

Legal sovereignty can never more be an unlimited power; it must be strictly bound by legal limitations. If we consider sovereignty from this point of view we see that it is no longer dangerous politically. In other words, we can keep the idea

Of sovereignty in our conception of the state and need not be afraid of it, so long as we attribute to it a purely legal character, which in itself implies the existence of limitations and is a negation of all-powerfulness.

**Lothian** links the anarchy of the international economy to the anarchy of the international political system by arguing that it is interstate anarchy which is the fundamental cause of poverty and unemployment, of the partial breakdown of capitalism, and of war in this modern world.

**Laski** (1933), like Lothian (1935) is concerned with the dual anarchy posed by the international political economy. He states that a world divided into sovereign states cannot by reason of their sovereignty successfully organize their relationships upon any basis which can reasonably assume that peace is permanent. Due to increased economic interdependence Laski finds that it is obvious that the national state is an impossible unit of final discretion. The effect of sovereignty in the economic realm is the push toward imperialism and war. The solution reflects Laski's concurrence with H.G. Wells that there are really no effective middle terms between the anarchy of the pre-League world and a world state in the full sense of the term. Laski argues that a society of Socialist states with economic planning for the entire world is the best option to preserve the peace.

**Angell** agrees that the existence of a number of independent sovereignties side by side, each allowed unto itself with no general 'rule of the road' governing their intercourse has always involved war. Angell observes that in the course of history the wars fought under the condition of anarchy have always been brought to an end by substituting the principle of authority or a federal bond for anarchy. He

believes that there are many different arrangements of authority to choose from in superseding international anarchy. According to Angell the main obstacle to achieving some type of supranational

authority is that we have made of national sovereignty a god; and of nationalism a religion, so that even when the most solid advantages for international cooperation are offered they are rejected impulsively.

Suggesting some form of international organization above the state **Eagleton** cautions that states should divest some measure of their sovereignty to an international organization to avoid the constant state of war within which all states find themselves.

### **Disciplinary Concern**

The disciplinary concern of idealist approach includes internationally institutionalized and organized structures of peace to save man from the sufferings of modern warfare; the problematic of human and biological planetary survival.

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## **1.7: CRITICISM**

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Idealist theory can be criticized on many counts. Most of the assumptions on which it is based are only partially correct. Though full of ideals and norms, yet it is far from reality. No wonder it is dubbed as imaginary, impracticable and thus utopian. Suggestions given by it to reform the international situation are difficult to be implemented. World government or world federation is nowhere in sight.

Kegley and Wittkopf rightly remarked: “Much of the idealist program for reform was never tried, and less of it was ever achieved”.

According to Coulombs and Wolfe, “the dual problems facing the idealists are to be found in the nature and in the implementation of their ideas”.

Jordon criticizes, “once they find men not accepting the ideas to which they subscribe, the idealists all too frequently decide to ‘force men to be free’.

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## **1.8: SUMMARY**

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Thus, Idealism fails to provide a coherent explanation of international politics. The idealist wants rules and an empire but does not recognize the need to learn the maxims or ‘science’ of international politics in order to deal with cases in which these attribute do not exist. In the initial stage of international studies it provided a definite and rather uncomplicated point of focus. Thus, contributions in this area have helped to clarify the nature, structure and framework of the working of an international system, praises Thompson.



Between the two world wars (1914-45), numerous thinkers developed idealist theories of international relations. Their principal objective was to promote a world free of wars and establish a co-operative relation amongst community of nation states. They were inspired by classical idealist political thinkers (say Plato) and argued that it is possible to create a world nation state can have harmonious relationship without war and conflict. Harmony and perfection were the two most important ideas. As creation of states has helped in preventing minimizing conflict between individual creations of international organizations. Federation can minimize conflict among states. As creation of states has helped in preventing minimizing conflict between individual creations of international organizations. Federation can minimize conflict among states. As creation of states has helped in preventing minimizing conflict between individual creations of international organizations. Federation can minimize conflict among states. As creation of states has helped in preventing minimizing conflict between individual creations of international organizations. Federation can minimize conflict among states. Men by nature are good and peace loving it is the state and its ego which creates conflict. As men are good state can also be good. Reason, peace and order can lead to harmony. Weapons and arm need to be limited to reduce wars. International legal mechanism (court of justice) can also restore conflict among nations. Totalitarian states must be abolished and democratic states must be established to promote peace. The idealist floated several ideal to achieve world peace and harmonious international relations. World federalism, creation of an international consciousness. People are to gradually– increasingly identify themselves as members of humanity and not mere citizen at specific nation states. Non political international organizations (including social, cultural, literacy etc) can promote international identification, collective groups, as a bull work of defense against war can also work. People are ultimately sovereign. They must gradually agreed to surrender them partly (at least) to an international state. Poverty, unemployment, difference in economic prosperity and even capitalism are the causes of war and these need to be contained. A more just world must be created. Socialist state with economic planning is an option. States must surrender a part of its power to an international organization. Idealism is considered to be utopian, unrealistic and impractical. The true value of idealism lies in the goals it sets before us.

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## 1.9: KEY TERMS

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- **Idealistic Vision:** Idealism posits that a better world is possible through the pursuit of shared ideals, such as peace, justice, and cooperation among nations.
- **Human Rights:** Idealism places a high value on the protection and promotion of human rights globally. It argues that respect for human rights should be a fundamental aspect of international relations.
- **Diplomacy:** Idealists believe in the power of diplomatic efforts and negotiations to resolve conflicts peacefully. They see dialogue and understanding as crucial tools in building positive relations between states.
- **Disarmament:** Idealists support efforts to reduce and eliminate weapons of mass destruction, advocating for disarmament as a means to enhance global security and stability.

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## 1.9: SELF ASSESSMENT QUESTIONS

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- What is idealism? Discuss the basic assumptions of idealism.
- Discuss the state anarchism, in the light of idealistic theory of international relations.
- Discuss various idealistic models in international relations.

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## 1.10: REFERENCES

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## **UNIT-2: REALISM & NEO-REALISM**

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### **Structure**

- 2.1 Objectives
- 2.2 Introduction
- 2.3 Basic Assumptions of Realism
- 2.4 E.H.Carr and Realism
- 2.5 Morgenthau and Realism
- 2.6 Critical Evaluation
- 2.7 Neo-Realism
- 2.8 Basic Principles of Neo-Realism
- 2.9 Difference between Morgenthau and Waltzs Analysis
- 2.10 Neo-Realism and Post Classical Realism
- 2.11 Critical Evaluation
- 2.12 Summary
- 2.13 Key Terms
- 2.14 Self Assessment Questions
- 2.15 References

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### **UNIT-2.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- The principles of realism
- Basic idea of Morgenthau & E.H.Carr on realism
- The basic idea of neo-realism
- Difference between classical realism and neo realism
- Limitations of the neo-realism

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### **UNIT-2.2: INTRODUCTION**

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Realism has been the most dominant school of thought in the post-world war it international relations and still continues to have relevance in the present international relations scenario. The principal line

of thinking of the realist school is in terms of power and its exercise by states. In other words, it is chiefly concerned with real politics. Whereas realism demands that immediate requirements should not be neglected for the sake of the present. Realists argue that even in future the national interest will continue to be the supreme political value and the idealists argue that in future the main concern of man would be human values. The realists hold that it is useless to spend energy on policies aimed at long-term objectives and utopian ideas which appear impracticable. The realist approach has little in common with the idealist or utopian approach which regards power politics as only an abnormal or passing phase of history.

The realist tradition suffered a setback due to the emergence of the neo-liberal thought; especially the challenge posed by 'pluralism'. State centrism of the traditional realists received a serious jolt as pluralists emphasized the fact that the state may be a significant actor in international relations but it is not the sole actor. In other words, they acknowledged a plurality of actors in international relations as will be discussed just here. The pluralist's challenge to realism was soon met by a new brand of realists, and the forerunner among them was Kenneth Waltz. Waltz in his famous works, *Man, the State and War* (1959) and *Theory of International Politics* (1979) came up with his ideas of world politics which is popularly known as neo-realism (new realism). The realist tradition has furnished an abundant basis for the formation of what is termed a neorealist approach to international relations theory. It injects greater rigor into realist tradition by defining key concepts more clearly and consistently. Neo-realism has embraced what is termed structural realism identified with the writings of Waltz.

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### **UNIT-2.3: BASIC ASSUMPTIONS OF REALISM**

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The basic assumptions of realism are:

1. The international system is anarchic.
2. Sovereign states are the principal actors in the international system.
3. States are rational unitary actors each acting under the consideration of its own national interest.
4. National security and survival are the primary 'national interest' of each state.
5. In pursuit of national security, states strive to increase national power.

6. National power and capabilities of determine the relations among states.
7. National interest, defined in terms of national power, guides the actions of the states in international relation.

The seeds of realism, however, could be traced to the writings of political philosophers like Thucydides, an ancient Greek historian who wrote the history of the Peloponnesian war and is also cited as an intellectual forerunner of real politics, Chanakya's Arthashastra Machiavelli's Prince, Thomas Hobbes' Leviathan, Otto von Bismarck, a Prussian statesman who coined the term balance of power and Carl von Clausewitz a nineteenth century Prussian general and military theorist who wrote on war in which he propounded his greatest dictum that war is nothing but a continuation of politics by other means.

Their understanding of real politics deeply influenced the political realists' perspective of looking at world politics especially from the viewpoint of human nature which they relocated in the sphere of reified states. This leads to a discussion on the propositions put forward by some of the political philosophers and how they helped in the "construction of state", construction of masculinity" and construction of warrior mentality" in the discipline of International Relation.

**Chanakya's Arthashastra**, discusses the principles of statecraft at length. The title, Arthashastra, which means "the science of material gain" or "science of polity", does not leave any doubt about its ends. Kautilya suggested that the ruler should use any means to attain his goal and his actions require no moral sanction. The problems and solutions he has suggested to the kings are still having practical significance and relevance.

**Machiavelli's classic work** The Prince is an embodiment of what a prince should actually be and the ways he should wield his power in order to gain and maintain his sway over his state and perpetuate himself in power. To the attainment of this end the prince is advised to resort to all unprincipled and unethical means not sanctioned by any religious or scriptural nuances and still be virtuous. He should combine in himself the attributes of both a lion and a fox to be exercised according to the convenience of the demands of the situation. What redounds to perpetuation of power over the state is morality to the prince not some otherworldly nuances. The instrumentalities of power are the guiding star to the

prince not people's established views and beliefs. He gives a masculine character to the statecraft as he described

fortune as female who is always to be trusted and is always attracted by the 'vir', the man of true manliness, a friend of the brave and those who are "less cautious and more spirited." If a virtuous and prudent ruler wishes to master fortune, then Machiavelli's advice is to "strike and beat her and you will see that she allows herself to be more easily vanquished by the rash and the violent than by those who proud more slowly and coldly".

**Hobbes** in his Leviathan portrays a state of nature, which is horrific and undoubtedly anarchic. The root cause of this anarchy lies at the basic characteristics of human nature, which persuades every man to be enemy of every man for three principal causes:

- a. Competition
- b. Diffidence
- c. Glory

Therefore, in such a condition there are "no arts; no letters; no society; and which is worst of all, continual fear, and danger of violent death; and the life of man, solitary, poor, nasty, brutish and short". Force and fraud are the two cardinal virtues. In such an anarchic situation a Hobbesian bargaining took place by which every man entered into a contract with every man to bargain with an authoritarian regime identified with leviathan- a mortal God to provide them security and escape from this war like situation.

Political realists, deriving their basic assumptions from these philosophic expositions, believe that mankind is not inherently benevolent but rather self-centered, egoistic and competitive. Since states are nothing but projections of individuals unto these they propagate that states are also inherently aggressive and obsessed with security and power; and that territorial expansion is only constrained by opposing powers. The international system is the Hobbesian state of nature characterized by absence of any centralized authority. In this state of nature as all individuals were depending on themselves for their own security. They are placed in a **self help** situation as all states in the Hobbesian world are relying on their own resources and strength to meet any challenges to their security. That means, the

self help system is always inadequate when it is countered and challenged by similar self help systems. This results in a situation of **security dilemma** in which every individual in Hobbes state of nature and every state in the international system gets trapped quite apprehensive of others' strength. For this all states are in a state of competitive arms race to avoid the situation of self help and security dilemma situation when all are in a state of apprehensiveness, distrustfulness and deceitfulness of similar other states. The security is a zero-sum game where only relative gains can be made. The chief proponents of political realism were E.H. Carr, N.J. Spykman, Reinhold Niebuhr, George F. Kennan, HansJ.Morgenthau and Kenneth W.Thompson. Their principal writings were published between 1939 and 1966.

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## **UNIT-2.4: E.H.CARR AND REALISM**

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The efforts of the liberals to establish a peaceful order through international organizations, disarmament, open diplomacy, self- determination and other lofty ideals were vehemently criticized by Carr (1939)in his polemical work *TheTwenty Years' Crisis*(1919-1939).It

was dangerous, he believed, to base the study of international politics on an imaginary desire of how we would like the world to be. He was of the opinion that “the technological aspect of the science of international politics has been conspicuous from the outset... the passionate desire to prevent war determined the whole initial course and direction of the study which consequently made it markedly and frankly utopian. International relations in its initial stage was a discipline in which wishing prevails over thinking, generalizations over observations and in which little attempt is made at a critical analysis of existing facts or available means. What were needed according to Carr, was a more rigorous approach which emphasized the realities of power in international politics rather than one which took as its starting point, an image of how the world could be. He believed that realism was “a necessary corrective to the exuberance of utopianism’ which had ignored the central element of power in its consideration of international politics. Car refutes the liberals’ belief that international concord could be achieved by the widest possible application of their views of peace, harmony of interest, collective security and free trade. These are nothing but the ideologies of the dominant group concerned with maintaining their own predominance by asserting the identity of its own interest with those of the community. Realists on the other hand, believed the pursuit of national power was a natural drive which states neglected at their peril. Nation states which eschewed the

pursuit of power on principle simply endangered their own security. For Carr, the pursuit of power by individual states took the form of promoting national interest a term later to be more broadly defined as the foreign policy goals of every nation. For Carr, as for all realists, conflict between states was inevitable in an international system without an overarching authority regulating relations between them. Understood as primarily a critique of liberal internationalism, Carr's work was not put forward as a meta- theory of international relations. For him ethics was a function of politics and morality was the product of power.

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## UNIT-2.5: MORGENTHAU AND REALISM

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Political realism in International Relations reached its zenith and assumed a grotesque stature in the hands of Han. J Morgenthau in his seminal work **Politics among Nations: The struggle For Power and Peace** (1948) which comes closer to being a realist textbook. Morgenthau's account of world politics is underpinned by the contrast he draws between two schools of modern political thought and their conceptions of the nature of humanity, society and politics. The first which closely resembles liberal utopianism believes that a rational and moral political order derived from universally abstract principles can be achieved by conscious political action. By contrast the second school, with which Morgenthau identifies and that he calls realism believes the world's imperfections are the result of forces inherent in human nature. His six Principles of political realism summarize his theoretical approach to the study of international relations as outlined below:

1. Politics, like society in general, is governed by objective laws that have their roots in human nature which is unchanging. Therefore, it is possible to develop a rational theory of politics and international relations based on these laws that reflects these objectives laws.
2. The key to understanding international politics is the concept of interest defined in terms of power. It sees politics as an autonomous sphere of action. It imposes intellectual discipline, infuses rational order into the subject matter of politics and thus makes the theoretical understanding of politics possible. There is no room for moral or ethical concerns, prejudices, motives, political philosophy, ideology or individual preferences in the determination of foreign policy because actions are constrained by the relative power



of the state. The national interest which ought to be sole pursuit of statesmen is always defined in terms of strategic and economic capability.

3. Realism assumes that interest defined as power is an objective category which is universally valid but not with a meaning that is fixed once and for all. The forms and nature of state power will vary in time, place and context but the concept of interest remains consistent. The political, cultural and strategic environment will largely determine the forms of power a state chooses to exercise.
4. Universal moral principles cannot be applied to state action in their abstraction though the state behavior will certainly have moral and ethical implications. Individuals are influenced by moral codes but states are not moral agents. They must be filtered through concrete circumstances of time and place.
5. Political realism refuses to identify the moral aspirations of a particular nation with the moral laws that govern the universe. It is the concept of interest defined in terms of power that saves us from the moral excess and political folly. Universal moral principles are not a reliable guide to state behavior. Interest is the perennial guide and standard by which political action must be judged and directed.
6. The political realist maintains the autonomy of the political sphere from every other sphere of human concern, whether they be legal, moral or economic. This helps to see the international domain as analytically distinct from other fields of intellectual inquiry with its own standard of thought and criteria for the analysis and evaluation of state behavior.

### **Disciplinary Concerns**

The realist theory's subject areas of disciplinary study are pointed out by A.P.Rana which are outlined below:

- First, maintenance of national security and nation-state survival as a prerequisite for the protection of manifold interests of thousands/millions of the nation-state's citizenry.
- Second, maintenance of a relative degree of possible international order in an international anarchy through the rational pursuit of the national interest.
- Third, maintenance of a relative degree of possible international peace through workman-like manipulations of national diplomacy and balance of power.

- Final, state centric conceptions of justice through the maintenance of national security/survival through the rational pursuit of the national self-interest.

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## **UNIT-2.6: CRITICAL EVALUATION**

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In spite of its universal acceptability as one of the guiding principles of foreign policy realism has been subject to various criticisms

### **1. Power-not the only motivation**

In emphasizing power as the principal motivation for political behavior realist theory has not produced an acceptable definition of power. Measuring power presents formidable problems. There is no common unit into which the power is converted for measurement in realist writings. Moreover, power is necessarily related to the objective for which it is to be used. The amount and type of power vary with national goals. In addition, realists have been criticized for allegedly having placed too much emphasis on power to the relative exclusion of other important variables. In Stanley Hoffman's view "it is impossible to subsume under one word variables as different as: power as a condition of policy, and power as a criterion of policy; power as a potential and power in use; power as a sum of resources and power as a set of processes".

### **2. Flawed view of human nature**

Morgenthau's realism was based on a priori assumptions about human nature which by definition cannot be tested or verified to any meaningful extent. He makes a number of claims about the biological basis of the human drive for power and domination, without explaining other aspects of the human conditions which are not as egoistic.

### **3. Un illuminating concept of national interest**

The national interest concept has been the object of criticism. According to Thomas Cook and Malcolm Moos, "That national interest is a necessary criterion of policy is obvious and un illuminating. No statesman, no publicist, no scholar would seriously argue that foreign policy ought to be conducted in opposition to, or in disregard of the national interest". Moreover it is difficult to give operational meaning to the concept of national interest. State leaders are constrained by many forces in interpreting the national interest. They are often captive of their

predecessors' policies. They interpret national interest as a result of their cultural training, values and the data made available to them as decision makers. According to Michael Joseph Smith, realists having adopted Max Weber's ethic of responsibility have not presented a competent set of criteria for judging responsibility.

#### **4. Construction of reality**

Drawing from the Eurocentric system of the past the realist thinkers tried to apply a series of political concepts to the understanding and analysis of a vastly different contemporary global international system. According to Stephano Guzzini realist theory is best understood as an attempt to translate the maxims of nineteenth century European diplomacy into general principles of American social science. Such efforts have shaped academic research agenda and influenced policy makers. Different from what the reality is, such a mind set well entrenched by realist school in the realm of academic and policy making represents a construction of reality that led to policy action and academic analyses.

#### **5. Normative in the oretical orientation**

Discovering the in exorable laws in the historical past which guided the nations the realist school holds that it would be the basic objective of the nations at present to fit them into this straitjacket if they are not doing so. If nations obey laws of nature, which the realists have purported to have discovered, why is it necessary to urge them, as realists do to return to the practices based on such laws? Although history provides many examples of international behavior that substantiate classical realist theory, historical data offer deviant cases. In calling on states to alter their behavior, the realist becomes normative in theoretical orientation and fails to provide an adequate explanation as to why political leaders sometimes do not adhere to realist tenets in foreign policy.

#### **6. Obstructs alternatives**

The central concerns of realism are related to holding that states are the primary actors and basic units of analysis, inter-state behavior takes place in an ungoverned anarchy and the behavior of states can be understood as pursuit of power defined as interest. The present structure and operation of international relations accepts this underlying reality. Realism was an argument from the historical necessity. It offered an account of the reproduction of the state system and in the sense that it contributed to the perpetuation of the international system by providing it with an

intellectual rationale, realism obstructed paths to alternative historical developments. It persuasively explained why international politics was never likely to resemble liberal democratic orders.

### **7. Realism represents class relations**

Marxists have argued from this that realism is primarily concerned with the reinforcement and reproduction of capitalist relations of production at both the domestic and international levels, and that the system of states structurally supports this mode of production. It is sometimes argued that there is a link between realism and ruling class interest in leading industrial societies. Realism may well play a significant role in reproducing a world order which favours dominant classes. Robert Cox criticized realism for its failure to recognize how its contribution to international stability preserves social and economic inequalities within and between societies.

### **8. Realism identified with conservatism**

If there is an identifiable ideology associated with realism it is the more general idea of conservatism. As Buzan puts it, realism is “the natural home of those disposed towards conservative ideology”. Realism aims at an accurate representation of the reality of global politics as opposed to a way of thinking in which some higher state is imagined or conceived of as course of action. As has been pointed out by McKinlay and R. Little realism seeks to resist change and foreclose alternative political practices. It marginalizes those theories offering alternative or contradictory accounts of the reality of world politics.

### **9. Autonomous politics a misnomer**

Political sphere cannot be fully autonomous. Man is political, economic, social, religious and moral at the same time. All these fields and aspects are interrelated and integrated. Aristotle had long suggested that the study of politics should integrate all the facets of human nature.

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## **UNIT-2.7: NEO-REALISM**

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The realist tradition suffered a setback due to the emergence of the neo-liberal thought; especially the challenge posed by ‘pluralism’. State centrism of the traditional realists received a serious jolt as pluralists emphasized the fact that the state may be a significant actor in international relations but it

is not the sole actor. In other words, they acknowledged a plurality of actors in international relations as will be discussed just here. The pluralist's challenge to realism was soon met by a new brand of realists, and the forerunner among them was Kenneth Waltz. Waltz in his famous works, *Man, the State and War* (1959) and *Theory of International Politics* (1979) came up with his ideas of world politics which is popularly known as neo-realism (new realism). The realist tradition has furnished an abundant basis for the formation of what is termed a neorealist approach to international- relations theory. It injects greater rigor into realist tradition by defining key concepts more clearly and consistently. Neo-realism has embraced what is termed structural realism identified with the writings of Waltz.

### **What is Neo-Realism?**

Waltz argues that the key difference between international and domestic politics lies not in the regularity of war and conflict but in the structure of international system, there is no other way to secure oneself other than self-help which will ultimately lead to security dilemma because security build up of one would result in insecurity of others. The resultant anarchy for the neo-realist is, therefore, due to the presence of a higher power over the sovereign states. Thus, the sources of conflict or causes of war, unlike what the traditional or classical realists argue, do not rest on the human nature but within the basic framework of the anarchic structure of international relations. Thus, in a self-help system, the logic of self interest provides a basis of understanding the problem of coordinating the interests of individual versus the interests of common good and the pay-off between short-term interests and long-term interests.

Neo-realists did not overlook the prospects of cooperation among states also. But the point of contention was that, states, while cooperating with each other, tried to maximize their relative power and preserve their autonomy.

### **Exponents**

In the late seventies and early eighties of twentieth century neo- realism as an influential school of international politics like realism, its antecedent, the state is central. It gives importance to the structuralist mode of analysis to reinforce, reassert and validate realist premises after taking due cognizance of the critique of realism made in the 60s, 70s and in the present times. Neo-realism adds

an element of casual analysis not found in traditional realist scholars-Morgenthau, Grotius, Hoffmann. These scholars have not developed an orderly and systematic version of realism. Neo-realism, on the other hand, is systematic as for it the primary explanation for state behavior is the very structure of the nation –state-system. That is why it is also known as systematic theory. Prominent proponents of this school of thought are: Waltz, Gilpin, Axelrod, Bull, Keohane, George and Schroeder. Others who have taken neo-realist position are Ranke, Hintze, Cohen, Tucker, Krasner, Andrews, Kratochwil, Herz, Spegell, Nadel, Buckley, Holsti, Zolbery, Gourevitch, Holbraad and Nye. Main exponent – Kenneth N. Waltz endeavors to put balance of power theory on a disciplined and modern footing by taking recourse to scientific method.

### **Assumptions**

Assumptions of neo-realism are partly similar to traditional realism Grotian as well as Morgenthau's discussed in the previous chapter although reinforced by the demonstration of the lack of feasibility of alternative modes of organization of international society, the absence of a minimum universal consensus, the implicit perils and the empirical and moral indefensibility of radical change in the structuralist imperative.

A structural theory suggests that the whole is greater than the sum of the parts, and that the whole acts autonomously to constrain the parts. It assumes that international relations conform to orderly patterns of wholes and parts: the whole is the international system; the parts are the actors within it.

According to Waltz, there are two types of international relations theories: one reductionist theory starts with the parts and moves to the wholes, systematic theory does the reverse; reductionist explanation the structure among the parts, the structure of the whole.

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## **UNIT-2.8: BASIC PRINCIPLES OF NEO-REALISM**

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Kenneth Waltz's Theory of International Politics (1979) set the tone for some of the most controversial methodological and theoretical debates in IR in the 1980's and 1990s. Much of the neorealist-neoliberal debates can be seen as a reaction to this book and a response to those reactions. The arguments, which Waltz began, underscored the importance of third-image explanations. **First image** explanations locate causes of international outcomes say the cause of war, "in the nature and behaviour of men. Wars result from selfishness, from misdirected aggressive impulses, from

stupidity”(Waltz Kenneth, 1959: 16). **Second-image** explanations locate causes in the internal structure like capitalism; similarly, international peace results from a particular form of government like democracy (Ibid: 80-164). Alluding to Rousseau’ stag hunt and the then prevailing game theory, Waltz stated that the first and second- image explanations were insufficient. In a situation of strategic interdependence such as that of great powers an actor’s optimal strategy depends on the other actor’s strategic considerations. In order to understand what the actors will do one has to take into account the constraints that define the strategic setting in which the actors interact in addition to looking at the attributes of the actors. The third image locates causes “within the state system” (Ibid: 12). An illustration from microeconomic theory explains the potential importance of third image. The price is higher and the output is lower in a monopolized market than in a competitive one. But first and second image accounts, which Waltz collectively calls reductive explanations in Theory of International Politics, do not explain these differences. In both markets, the attributes of the actors, which are firms in this case, are identical: every firm tries to maximize its profits and consequently produces the level of output at which marginal cost equals marginal revenue. What accounts for the variation in price and output between these markets is not variation in the attributes of the units but variation in the environment or market structures in which they act. This is the essence of the third image. The first and second image explanations are basically reductive. Fixing constraints and varying units’ attributes comprise the essential conceptual experiment underlying reductive explanations. **The third image** is mainly systemic explanations. Fixing the units’ attributes and varying the constraints facing the units comprise the fundamental conceptual experiment underlying systemic explanations. After highlighting the importance of third image or systemic explanations, Waltz sets the second objective in Theory of International Politics. He sees structure as a “set of constraining conditions” (Waltz: 73). A second goal for Waltz is to specify a restricted set of constraints that provide a way of conceiving of a political system and then to demonstrate the power of this formulation by showing that it tells “us a small number of big and important things”(Waltz, Reflection on Theory of International Politics: 73).Waltz defines a political structure in terms of ordering principle of the system, the functional differentiation of units and the distribution of the units’ capabilities. His objective is to explain why the anarchic international system tends to reproduce itself. He believes that international system has a precisely defined these three dimensional structure:

### **1. Ordering principle of the system**

The ordering principle of the system is anarchical not hierarchical. The absence of a central authority leads to a self help system where the quest for survival requires the states to seek security through the accretion of military power. The ordering principle of the system forces the states to perform exactly the same primary function regardless of their capacity to do so.

#### **1. The functional differentiation of units**

In this anarchic system each state is a separate, autonomous and formally equal, and to realize its interests it must count only on its own resources and no one else can be counted on to do so. Then, all the important functions must be performed by each and every state.

#### **2. The distribution of the capabilities of the units of the international system**

States cannot be differentiated by its functions but they differ vastly in their capabilities. This distribution of capabilities, which is unequal and shifting, defines the relative power of the states and predicts internationally system can be distinguished from another by the distribution of capabilities between states. “Structure, properly defined is transposable” (Waltz, “A Response to My Critics” in Keohane, Neorealism and Its Critics: 330).

According to Waltz, balance and bandwagon are the two choices before the states in an anarchic system. The states always prefer balance to bandwagon. The power of others is always a threat not a lure. The weak states have no other alternative than always to form alliances with leading powers.

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## **UNIT-2.9: DIFFERENCE BETWEEN MORGENTHAU’S AND WALTZ ANALYSIS**

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Classical realism is primarily based on a pessimistic portrayal of human nature. Self interested, competitive, concerned with self preservation and lust for power behaviour are found embedded in human nature. Since self preservation is the sole motive in aggrandizing power, Morgenthau argues that each state must act selfishly. Deriving its ontological foundation from Hobbes, Morgenthau argues that such behaviour leads ultimately to conflict. “What the one wants for himself, the other already possesses or wants, too. Struggle and competition ensue.... Man cannot (therefore) hope to be good, but must be content with not being too evil” (Morgenthau, 1946). In short, classical realism assumes that competition and conflict between states are inevitable, and the roots of the struggle for power emanate from the human nature.



Neo-realism or structural realism pursues a different approach to explain the nature of conflict between actors in international relations. The roots of interstate conflict are found embedded in the absence of a central authority that can enforce rules and agreements, and not in the nature of human beings as in the case of classical realism. The absence of a central authority results in an insecure, self help situation in which the actors are impelled to act competitively, regardless of their individual nature or personal preferences. This situation is called anarchy not in the sense of chaos but in the sense of absence of world government, which can enforce rules in international relations. Thus, anarchy originates in an insecure international system bereft of any central government not in human nature and states must act to eliminate or reduce this insecurity through a policy of balancing against others' power capabilities, and band wagoning a coalition that supports an aggressive state, in hopes of turning its aggression elsewhere. In the classical realism desire for power is considered as an end in itself because the behaviour of the states leads to power oriented strategies. In neo realism the need for such strategies arises to compete for security. On the question about the effect of polarity on war and peace both classical and neo realism differs. The key to understand this difference lies in the impact of uncertainty on the decision to go to war. The increase in the number of main actors in the international system increases uncertainty. When the number decreases, uncertainty decreases. For classical realists strategies are rooted in the human desire of power as an end in itself, and then certainty leads to war because certainty simplifies the aggressors' calculations for war, and uncertainty leads to peace because action is deterred by the threat of third party intervention. In the classical realist theory bipolarity gives more certainty and leads to war and multipolarity leads to peace as it is characterized by uncertainty. On the other hand, in the neo-classical realist analysis insecurity is originated in the anarchic condition of international system, which impinges on states to accumulate more power as a systemic requirement to give more security to them. As the number of main actors increases, the system is more anarchic and therefore more insecure. The states are thus compelled to resort to drastic actions to reduce insecurity. In other word sun certainty gives more opportunities to aggressor to act and certainty leads to peace. In the neorealist analysis bipolarity leads to peace as it gives more certainty than multi polarity.

According to neo-realism an increase in one state's security decreases the security of others. The term "security dilemma" describes the condition in which states, unsure of others' intentions, arm for the sake of security, setting in motion a vicious circle of response and counter response. Security

dilemmas result from situations in the view of neo- realism and not from states' desire as in the case of classical realism.

“By concentrating on the nature of the system-level structure, Waltz avoided the need to make assumptions about human nature, morality, power and interest. Neo-realists were thus able to see power in a different way. For the classical realists power was both a means and an end, and rational state behaviour was simply accumulating the most power. Neo realists found that a better guide was provided by assuming that the ultimate state interest was in security, and while gathering power often ensured that, in some cases it merely provoked an arms race. Yet while power was no longer the prime motivator, its distribution was the major factor determining the nature of the structure”.

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## **UNIT-2.10: NEO-REALISM AND POST-CLASSICAL REALISM**

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Recent years have witnessed a split of realism into two competing branches- Waltz's neo-realism and post classical realism. Both are state centric; both view international politics as inherently competitive; both emphasize material factors, rather than nonmaterial factors, such as ideas and institutions; and both assume states are egoistic actors that pursue self help. Notwithstanding these similarities, differences between the two veer round the issue of whether states are conditioned by the mere possibility of conflict or states make decisions on the probability of aggression. According to neo realism the possibility of conflict decides the actions of states, which are seen as always adopting a worst case perspective. On the other hand, post classical realism rejecting the notion of worst case reasoning holds that states are understood as making decisions based on assessment of probabilities regarding security threats (See Wendt, 1992: 404 and Keohane, 1993: 282-83).

The first disagreement concerns the discount rate. It is argued that neo-realism's emphasis on the possibility of conflict is emblematic of the view that actors heavily discount the future favouring short-term military preparedness over longer term objectives when they conflict. To the contrary postclassical realism does not consider the long term objectives as always subordinate to short term security requirements often requiring states to make inter temporal trade offs (Stephen G. Brooks, 1997).

The second disagreement concerns state preferences. All realists are of the view that military security is state's prime responsibility and it is founded on a state's material substructure. But disagreement brews when these priorities conflict. In the case of conflict between material capacity and military

preparedness, neo realism gives primacy to the latter. In postclassical realism's analysis "the rational policy makers may trade off a degree of military preparedness if the potential net gains in economic capacity are substantial relative to the probability of security losses".

### **Explanation**

Martin explains this theory in the light of Waltz's work. Waltz gives explanations at the systematic level it is the anarchic nature of the international system that accounts for sameness. Power is means not an end: the attainment of secure independence is the highest end. Counter weights are set and a balancing mechanism begins function- hence balance of power theory. According to Waltz, states do not seek to minimize power but merely to balance it. According to Waltz, a bipolar system is more likely to produce balance than a multipolar system. The introduction of this idea into traditional balance of power theory accounts for what is called neo-realism.

In sum, neo-realist theory endeavors to provide scientific weight to traditional power-political ideas of hierarchy and balance of power. Neo-realism also sharpens identification and justification of the political realist's moral philosophy.

### **Disciplinary Concerns**

Disciplinary concerns or subject areas of disciplinary study are similar to traditional realists in the forging with more explicit emphasis on

1. Systematic moral primacy of world order and within it the intermediate imperative of an existing international order of its;
2. Peaceful possibilities within the framework of an existing given 'war system' in the absence of any cogent possibilities of moving into a less anarchic international arena of a 'peace system'; Waltz's four P's poverty, pollution, population and nuclear proliferation.

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## **UNIT-2.11: CRITICAL EVALUATION**

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The first major criticism which can be leveled against realism is that like idealism, realism is also lopsided and stresses solely on power and power struggle, i.e.; power monism'. The traditional realists formulated their views in reaction to the liberal utopians of the 1920s and 1930s. Consequently, they put greater emphasis on "power politics", state sovereignty, balance of power and war.

For the realists, states were the only important actors in international relations. According to Stanley Hoffman, this theory is full of anomalies and ambiguities and ignores the discussion of ends.

Cox (1986) places the neo-realist theory in the category of 'problem solving approach' to international relations when this may be little more than a cover for and rationalization of immoral and unethical behavior. The idea of "national interest" likewise needs to be rendered more "multidimensional and contextually contingent", but not necessarily abandoned. Tickner stresses "I am not denying the validity of Morgenthau's work" but only asking for a negotiation with the 'contentious others'.

Central to Waltz's theory is his assertion that international relations can be divided into system and unit level of analysis, with what he terms structure representing the international system level of analysis. The focus of his theoretical effort lies at the international system level. Therefore, he gives relatively little attention to unit factors because they lie outside his definition of structure. Waltz has neglected both the role of units and the impact of the structure of units themselves on the behavioural pattern of their members.

According to neoliberal institutionalist critics, a theory of international politics must include the domestic politics of the units, to the extent that they shape foreign policy. According to such a conclusion, Waltz can be faulted either for drawing too narrowly the conceptual boundary between the system and its units or for having too narrowly defined the term structure and assuming that only the international system level contains structure.

According to Barry Buzan, Charles Jones and Richard Little, Waltz's focus on power and its distribution at the structural level heavily discounts the authority and organizational dimensions of international parties. Instead, it is suggested that, in addition to power, there is general agreement that rules, regimes, and international institutions need to be brought into the definition of international political structure.

As Linklater has pointed out a major problem with unit-structure relationship is that it leaves little or no room for systemic change induced by the units themselves. States are virtually powerless to change the system in which they are trapped. While this argument allows Waltz to explain the persistence and longevity of the international system, it is by definition hostile to the idea that the system can be fundamentally altered by the states which comprise it.

Waltz also denies that greater levels of economic interdependency amongst pose a threat to the condition of anarchy, despite Rosecrance's claim that trading state is displacing the military state in the contemporary world. Use of force has been counterproductive in the post-second world war period because it threatens the stability of the global trading and finance system. Doyle's argument that liberal democracies have transcended their violent instincts- and the insecurities engendered by anarchy- and have learnt to resolve their differences peacefully is relevant here. The pacification of a core of liberal democracies and the increasing number of states choosing liberal democratic orders poses challenge for neo-realism's contention that the units can do little to alter the structure of the system.

Waltz also discounts the rationalist view that though it is anarchic in structure, the international system is also normatively regulated. The idea of international society with common interest and values, rules and institutions, where conflict is mollified by mutually recognized requirements for co-existence undermines the neo-realist view that states are incapable of altruistic behavior.

The epistemological critiques of neo-realism by Ashley and Cox expose the conservative ideology which underwrites Waltz theoretical approach. Both adopt a critical approach to neo-realism, highlighting the extent to which it naturalizes or refines the international system by treating structures which have a specific and transitory history as if they were permanent, normal or given political fixtures. As Linklater argues, by emphasizing recurrence and repetition in the international system neo-realism cannot envisage a form statecraft which transcends the calculus of power and control. For Cox neo-realism reduces international relations to great power management by legitimating the very political order it is describing-one which favours the powerful and hostile to change.

Moreover, neo-realism is faulted for having presumably reduced politics to those dimensions that are conducive to interpretation by reference to rational behavior under various structural constraints. Because of its focus on structure, neo-realism is said to have ignored the social basis and social limits of power. The state- as- actor world of neo-realism is faulted for having imputed to the state the role of unitary actor, the behavior of which is shaped by the structure of the international system. Neo-realism, it is suggested was statist before it was structuralist.

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## UNIT-2.12: SUMMARY

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The realists maintain that their approach is still relevant in the present international relations. The realist theory is pioneer and ranks as the most important attempt thus so far to develop a theory of international relations. In Robert Keohane's words, "Realism provides a good starting point for the analysis of cooperation and discord, since its tautological structure and its pessimistic assumptions about individual and state behavior serve as barriers against wishful thinking. According to R.B.J. Walker, political realism should be viewed "less as a coherent theoretical position in its own right than as the site of a great many contested claims and metaphysical disputes".

Neo- realism provides a convincing account of why the foreign policies of nation-states are so familiar, despite their very diverse internal natures. It also provides a more sophisticated explanation for the persistence of the international system. However, it exaggerates the autonomy states enjoy from their domestic conditions, overstates the importance of structure and underestimates the potential for states to transform the international system.

Finally, although realist disciplinary historians have posited a large impact of contextual, real-world events on ideas within international relations, few have examined instances of reverse causality. The neoliberal neorealist debate has virtually excluded the examination of the impact of ideas on international relations until only recently. Realists are apt to view ideas as the clothing within which states wrap their interest-driven decisions for public consumption. The realists point that the 'idealists' unrealistic nations of world peace led to the tragedy of world war IT, but what tragedies has the realist tradition been party to .Under realism power is an end in itself. Under neo-liberalism power is needed to achieve security. Realism holes multi polarity of balance at power leads peace. Neo-realism holds bi-polarity. Neo-realism recognizes the increase in the security of one leads to insecurity of others. Neo-realism views military preparedness and material capacity is important.

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## UNIT-2.13: KEY TERMS

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- **Anarchy:** Realists argue that the international system is anarchic, meaning there is no higher authority or world government to enforce order. States operate in a self-help system where they must rely on their own capabilities for survival.

- **Power Politics:** Realists believe that power is a central determinant of international relations. Power can be measured in military strength, economic capabilities, or geopolitical influence.
- **Security Dilemma:** Realists describe a situation where one state's efforts to increase its security can lead to increased insecurity for other states. This can result in an arms race and heightened tensions.
- **National Interest:** Realists argue that states are motivated by self-interest, and their actions are driven by the pursuit of national interest. This can include security, economic prosperity, and the enhancement of power.

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## UNIT-2.14: SELF ASSESSMENT QUESTIONS

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- What is realism? Discuss the basic features of realism.
- What is the difference between the realism and neo-realism.
- What are the basic assumptions of the realism.
- Discuss the views of Morgenthau and Waltz on classical realism.

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## **UNIT-3: SYSTEM THEORY AND DECISION MAKING THEORY**

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### **Structure**

- 3.1 Objectives
- 3.2 Introduction
- 3.3 System Theory: Origin
- 3.4 Kaplan;s Six Models of System Theory
- 3.5 Critical Evaluation of System Theory
- 3.6 Decision Making Theory: Meaning
- 3.7 Models of Decision Making Theory
  - 3.7.1 The Rational Policy Models
  - 3.7.2 The Bureaucratic Political Model
  - 3.7.3 History Making Individuals Model
- 3.8 Critical Evaluation
- 3.9 Summary
- 3.10 Key Terms
- 3.11 Self Assessment Questions
- 3.12 References

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### **UNIT-3.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What is System Theory
- Kaplan's six model of system theory
- What is decision making theory
- Various model of decision making theory

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### **UNIT-3.2: INTRODUCTION**

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The system theory or, to call it by its more appropriate name, the general system theory is result of the behavioural revolution in social sciences. It developed out of the anxiety of the social scientists to evolve a general body of knowledge by integrating the various disciplines of social science. The development of systems theory in its present form started more than two decades ago when some scholars began to feel that important opportunities for research were being lost because of a rigid

compartmentalization of social disciplines. Thus the system theory has been in aspiration the consequence of a movement aimed at the unification of science and scientific analysis.

The origins of the general system theory can be traced back to the thinking of Ludwig von Bertalanffy who was no behaviouralist. He was a biologist who in 1920s laid stress on the need for unification of science. The central concept developed in this regard was that of system which has since become a basic conceptual asset of the general system theory.

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### **UNIT-3.3: SYSTEM THEORY: ORIGIN**

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The system theory originated primarily due to the behavioral revolution in social science. The desire of the new genre of social scientists, to evolve a general body of knowledge by integrating the various disciplines of social sciences, finally led to the emergence of a host of theoretical approaches inspired by natural science methods. The chief among them was the systems analysis and prominent contributions in the field of international politics were made by Easton (1965), Kaplan (1957), McClelland (1966), Rosenau (1961), and Boulding (1956), among others.

There has, however, been no real unanimity among the scholars on the meaning of the system. Various definitions have been provided for the term “system”. Thus, according to Bertalanffy, a system is “a set of elements standing in interaction”. Another definition provided by A. Hall and R. Fagen would view a system as “a set of objects together with relationship between the objects and between their attributes”. According to a third definition provided by Colin Cherry, a system is “a whole which is compound of many parts... an ensemble of attributes”. There is no clear agreement among scholars on the meaning of the term international system. There are three major usages of the term system that are generally followed explicitly or implicitly.

**In the first usage**, system means such an arrangement of international actors in which interactions are identifiable. James Rosenau is the most noticeable representative of the first usage. According to him, a system is considered to exist in an environment and to be composed of parts which, through interactions are in relation to each other. In this sense there are identifiable and regular patterns of action. The first is concerned with description.

**In the second usage**, system refers to a particular arrangement in which the nature of the arrangement itself is considered the most important variable in explaining the behaviour of states. The second is concerned with explanation. Kenneth Waltz is the exponent.

**In the third usage** system is the application of special types of approaches to the study of international politics. The third is concerned with analysis of international reality.

The second and third usages are more important. System as an explanation makes an identification of the major variables determining international behavior.

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### **UNIT-3.4: KAPLAN'S SIX MODEL OF SYSTEM THEORY**

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Morton Kaplan has been the chief exponent of system theory in international relations. He conceives international system as an analytical entity for explaining the behavior of international actors and the regulative, integrative and disintegrative consequences of their policies. The positive element in Kaplan's thinking is the consideration of the possibility of 'change.' Thus he studied the behavior of a system under changing conditions. He stated that there is some coherence, regularity and order in international relations and it is constituted of two things: "international system" and "nation-state system". The international system is composed of subsystems and a set of actors, both international and supranational and is characterized by interactions among them. Nation-states are the primary actors and their role changes with the change in the international system. Kaplan describes six models of international system. They are:

1. The balance of power system
2. The loose bipolar system
3. The tight bi polar system
4. The universal system
5. The hierarchical system
6. The unit veto system

## **The Balance of Power System**

According to Kaplan, the period between 1815 and 1914 experienced a golden age of balance of power (BOP). Since the beginning of the twentieth century, the system started faltering as rules started to be flouted by major international actors. Finally, the whole Bop system collapsed with the outbreak of the First World War in 1914. Kaplan also suggested certain basic rules for the functioning of the balance of power system. These rules meant that one takes the following steps.

1. Act to increase capabilities but negotiate rather than fight.
2. Flight rather than pass up an opportunity to increase capabilities.
3. Stop fighting rather than eliminate an essential national actor.
4. Act to oppose any coalition or single actor which tends to assume a position of predominance with respect to the rest of the system.
5. Act to constrain actors who subscribe to supranational organizing principles.
6. Permit defeated or constrained essential national actors to reenter the system as acceptable role partners or act to bring some previously inessential actor within the essential actor classification.
7. Treat all essential actors as acceptable role partners.

In Kaplan's view, these features would help keep intact the balance in relation. Failure would mean an end to balance and ultimately, the system.

## **The Loose Bipolar System**

The loose bipolar system is that which corresponds to a situation in which two super powers are surrounded by a group of smaller powers and non-aligned states and in which the existence of nonaligned states makes the power of the two major actors loose. The loose bipolar system, often recognized as the 'cold war' model, envisages an international system that comes in to operation when there are only two superpowers leading their respective competitive blocks and there is also a simultaneous presence of non-member block actors and universal actors. The loose bipolar system differs from bipolar system in many respects:

1. Supranational actors as well as national actors participate in the loose bipolar system.
2. Supra national actors are divided in to a sub class of bloc actors like NATO and communist bloc and the universal actors like the United Nations.
3. The norms of the system among the actors differ according to their roles.
4. The loose bipolar system has a considerable degree of inherent instability because of the action of the non-member actors or of the universal actor is rarely of decisive importance in matters of policy formulation.

### **The Tight Bipolar System**

The tight bipolar system is one in which non-aligned states will have disappeared and the system will operate only around two super power blocs. The second important thing can manifest itself either in the elimination of the universal actors or in the loss of their role functions. This is because the universal actor cannot mobilize uncommitted actors. Nor can the universal actor mediate between the two super powers.

### **The Universal System**

This system could develop as a result of the extension of the functions of essential actors in a loose bipolar system.

1. In this system the universal actor is sufficiently powerful to prevent war among national actors who retain their individuality and jockey for more and more power.
2. This system will be an integrated system.
3. It will possess integrated mechanism and will perform judicial, economic, political, and administrative functions.
4. National actors will try to achieve their objectives only within the framework of the universal actor.

5. This will be a system within which prestige and reward will be allocated to national actors and also to individual human beings.
6. This system will integrate the value structure of its member actors and establish a frame of reference within which disputes and value conflicts will be settled.
7. Here the interest of national actors will have to be subordinated to the interest of the international system as a whole.

This system emerges when the world gets transformed into a federal world state based on the principle of mutual tolerance and universal rule of law. The system almost resembles a world federation.

### **The Hierarchical system**

Such system will come into existence when a single universal actor absorbs all the other states either through conquest or treaty. The system will be directive if found on the basis of would conquest. It would be non-directive when power would be distributed among units according to hierarchy under the domination of a single national actor. The states as territorial units are, thus transformed into functional units. The non-directive system is based on will and the directive system on force.

### **The Unit Veto System**

The unit veto system is one in which the weapons that exist are of such a nature that any national actor can destroy any other before being destroyed itself. This a system that corresponds to the state of nature described by Hobbes. This is a kind of system when all the states would possess equal potentialities to destroy each other. The mere possession of deadly weapons and nukes would deter the attacks on a particular state. Therefore, this system retaliate threats from every other state.

1. Universal actor can not exist in this system.
2. The unit veto system can develop from any other international system but cannot develop from the hierarchical system unless the system is in the process of internal decay.
3. The unit veto system can remain stable only if all the actors are prepared to resist

threats and retaliate in case of an attack.

Kaplan added four more new categories into his six models. These are: the very loose bipolar system, the détente system, the unstable bloc system and the incomplete nuclear diffusion system.

### **The very loose bipolar system**

It is characterized by an ever going search for arms control and for accommodation between the various blocs. The bloc structures suffer from a good deal of weakening, although their existence continues.

### **The détente system**

It means a system in which the Soviet society becomes more open and less aggressive and the American society becomes less defensive of the international status quo. Both will compete with each other without assuming any dimension of conflict.

### **The unstable bloc system**

It would be a system in which the tension between the United States and the Soviet Union would be increased and the two countries would be highly suspicious of each other. Agreements on arms control would also not be possible in this system. Areas of conflict will increase.

### **Incomplete nuclear diffusion system**

This system would exist when there would be fifteen or twenty nuclear powers in addition to the two super powers-US and Soviet Union. The smaller nuclear nations in this system would possess minimum deterrence.

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## **UNIT-3.5: CRITICAL EVALUATION OF SYSTEM THEORY**

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Kaplan's system theory has been severely criticized by many authors. His typology of international relations into six systems has been arbitrary and one can minimize or maximize such categories in another analytical framework. Out of his six models, only first two were in actual operation. The balance of power existed mostly in the eighteenth and nineteenth century and the loose bipolar system became workable only in this century.

According to Kaplan the loose bipolar system was to be converted into tight bipolar system in which there would be no non-aligned nations. It is inadequate theory as it ignores many concepts which are necessary for the completeness of the system theory. Kaplan never explained the forces and factors that determine the behavior of states.

Hoffmann criticizes it as “a huge misstep in the right direction-the direction of systematic empirical analysis.” He observes of this theory endeavors to make universal at the expense of our understanding of the field of political science. The system theory does not predict what will actually happen, but it only fore casts what would happen if certain conditions develop, which rarely, if ever, develop exactly as envisaged. The hypothesis cannot be tested correctly on the basis of empirical observation. Therefore, the models appear to be too far away from reality to be testable. They are based on postulates about the behavior of the included variable, “which are either too arbitrary or too general; the choice here is between perversion and platitude.” Besides, this theory neglects the domestic determinants of the national actors and Kaplan’s model ignores the forces of change operating within or across the actors.

In spite of several criticisms Kaplan will always be remembered for his contribution to international relations in the form of a high systematic and comprehensive theory through a fairly comprehensive explanation of historical illustrations, Kaplan believes that this perspective will provide a useful guide to the development of a general international theory.

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### **UNIT-3.6: DECISION MAKING: MEANING**

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This theory was developed especially in the sphere of foreign policy-making. It is quite common that decisions are made at various ways in all political and international systems. The decision-making approach tries to comprehend the complete process of decision-making at national, international or comparative levels and its relation to policy formulation. This theory was initiated in 1954 by Snyder, Buck and Sapin. It examines international politics through the analysis of the complex determinants of state behavior. This approach became more popular in the United States as there was a growing urge among the scholars to focus on decision making and governmental process.

The decision-making approach has two fundamental purposes. One is the identification of “crucial structures” in the political realm where changes take place, where decisions are made, and where



actions are initiated and carried out; while the other is a systematic analysis of the decision-making behavior which leads to action. Thus the decision-making approach focuses inquiry on actors called decision-makers and on the state defined as the decisional unit. It is obvious, then that the action of the states is seen through the actions of decision-makers. The emphasis of decision-making approach is on devising a conceptual framework that could help us in the reconstruction of the situation as defined by decision-makers. Thus the facts and data for our study should be selected on the basis of what explains the behavior of decision-makers.

The decision-making approach lays emphasis on the question as to how and why a nation acts in international politics in a particular way not the other. As the state of knowledge about international politics is not perfect, the choice of decision-making as a focus of study is wise. A good way to study is where decisions are made because much of the processes of international politics revolve there. Decision-making is a “process which results in the selection from a socially defined, limited number of problematical, alternative projects of one project to bring about the particular future state of affairs envisaged by the decision-makers.”

### **Determinants**

The actions of the decision-makers are also determined by three determinants:

1. Spheres of competence
2. Communication and information
3. Motivation

However, there are also certain limitations to decision-making and decision outcome. The limitations can arise from outside the decisional system and limitations arising from the nature and functioning of the decisional system.

### **Factors**

The foreign policy is examined and the following factors are studied:

1. Purpose of the foreign policy;
2. Decision-makers;
3. Principles of decision-making;
4. Process of decision-making and policy planning

5. Means of decision-making and policy planning
6. Internal situations of the state, and
7. External factors

There are external and internal factors which also influence process of decision-making. The internal factors include the role of public opinion, socio-economic conditions of the people, geographical and demographic factors and others. Among the external factors the important ones are the actions, reactions and counteraction of other states as a result of the decisions taken by the people established in authority there.

### **Assumptions**

This approach assumes that activities are more or less explicitly motivated and behavior is not at random. It is based on the assumption that the analysis of international politics should be centered, in part, on the behavior of those where action is the action of the state viz; the decision-makers. It conceives of state action as resulting from the way the identifiable official decision-makers define the situation of action. It sasks “to determine why decision is made at all and why a particular decision is made rather than some other.”

It considers all the elements and factors that enter into the considerations of a decision-maker such as the internal setting, external setting and the decision-making process. This official decision-maker takes action in the name of the state. Therefore, his definition of the situation, his expectations, perception, his personality and final choiceas well as the various agencies and processes involved in decision-making.

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## **UNIT-3.7: MODELS OF DECISION MAKING THEORY**

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Proponents of decision-making on foreign policy are of two types. One group regards the state as the sole actor and gives little importance to internal variables. The second group gives due cognizance to internal dynamics. This group is further subdivided into two categories. While one of them emphasizes the role of organizations, the other puts stress on the interaction among governmental actors in this regard. All these three models of foreign policy-making, proposed by Allison keeping in view Cuban missile crisis are discussed by Frankel in brief as follows:

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### **UNIT-3.7.1: THE RATIONAL POLICY MODEL**

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The rational policy model is based upon the assumption that the states are the unitary actors according to realism. Decision making processes of each state can be studied as though it were a unitary actor- a monolithic unit with few or no important internal differences. Rationality or rational choice is defined as purposeful, goal oriented behavior. It means the individual responding to an international event... uses the best information available and chooses from the universe of possible responses that alternative most likely to maximize his/her goals. Rational choice goes through the following steps:

1. Problem recognition and definition. The decision makers when face an external problem, they first define its characteristics objectively on the basis of full information about the actions, motivations and capabilities of other actors as well as the character of the international environment.
2. Goal selection. The persons involved in making of foreign policy must determine what they want to accomplish. It requires the identification and ranking of all values in a hierarchy from most to the least preferred.
3. Identification of alternatives. It involves making an exhaustive list of all available policy options and an estimate of costs associated with each alternative.
4. Choice. It ultimately chooses the single alternative with the best chance of being achieved. Before that a rigorous process of means-ends, cost-benefit analysis takes place.

Theodore Sorenson- one of President Kennedy's closest advisors suggested eight steps that decision makers must pass through before arriving at a final decision. This happened in case of Cuban Missile crisis.

1. Agreeing on the facts
2. Agreeing on the over all policy objectives
3. Precisely defining the problem
4. Canvassing all possible solutions

5. Listing the possible consequences that flow from each solution
6. Recommending one option
7. Communicating the option selected.
8. Providing for its execution.

## **Impediments**

Despite the virtues associated with rational choice model impediments to its execution are substantial.

1. Bounded rationality. The available information is often insufficient and inaccurate to recognize the emergent problem and make an appropriate response. The decision makers thus face the problem of bounded rationality (Simon 1982).
2. Value complexity and uncertainty. Determining what goals serve best national interest is difficult given the environment marked by value complexity and uncertainty. The existence of competing values about a single issue forces value trade offs.
3. Overloaded policy agenda and short deadlines. Policymakers work with overloaded policy agenda and short deadlines. There is little room for leaders to reflect on their decisions. Further, policy makers' inability to rapidly gather and digest all large quantities of information constrains their capacity to make informed choices.
4. Satisfying behavior. The decision makers rarely make value maximizing choices. Instead of selecting the option with the best chance of success, they typically choose an alternative that appears superior to those already considered. Herbert Simon describes this as satisfying behavior.
5. Two level games. There is incompatibility between domestic demands and external diplomacy. Decision makers must play two level games. Decision makers are often fraught with varying beliefs, values, preferences and psychological needs. So disagreements exist among policy makers about the goals. These procedures may be better described as muddling through or making incremental policy changes through small steps ( Lindblom 1979).

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### UNIT-3.7.2: THE BUREAUCRATIC POLITICAL MODEL

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Making and executing a state's foreign policy generally involves many different governmental organizations called bureaucracies. They increase efficiency and rationality by assigning responsibility for different tasks to different people. They define rules and standard operating procedures to be followed while decisions are to be made or tasks are to be performed.

In his book on Cuban missile crisis, *Essence of Decision* (1971) Graham Allison identified two elements in this model- one is the organizational process and the other is the governmental politics. **Organizational process** reflects the constraints that organizations and coalition of organizations place on decision makers' choices in policy making. The other **governmental politics** draws attention to the pulling and hauling that occurs among the key participants and caucuses of aligned bureaucratic organizations in the decision process.

Another way in which large scale bureaucratic organizations contribute to policy making is by devising **standard operating procedures** (SOPs). These routines effectively limit the range of viable policy choices.

Governmental politics is related to the organizational character of foreign policy making in complex societies. Participants in the foreign policy making often reflect their **organizational affiliations**. 'Where you stand depends on where you sit' is a favourite aphorism reflecting these bureaucratic imperatives.

**Intensely political.** Since bureaucrats in the foreign policy establishment are concerned with the primary responsibility of protecting national interest, they are obliged to fight for what they convinced as right. The consequence is that different groups pulling in different directions produce a result- a mixture of conflicting preferences and unequal power of various individuals-distinct from what any person or group intended (Allison, 1971). Rather than being a value maximizing process, then policy making is itself **intensely political**.

**Parochial**

Bureaucratic agencies are parochial. Every administrative unit within a state's foreign policy making bureaucracy seeks to promote its own purposes and power. Organizational needs come before the state's needs sometimes encouraging sacrifice of national interest to bureaucratic interest.

This bureaucratic parochialism breeds competition among the agencies charged with foreign policy responsibilities. Far from being neutral or objective they try to take policy positions designed to increase their own influence relative to that of other agencies. They are very much averse to being constantly interfered with or deeply penetrated into by political leaders.

Every bureaucracy develops a shared mindset or dominant way of looking at reality akin to the groupthink characteristic of cohesiveness and solidarity that small group show.

Bureaucracies which are often self serving and guardian of status quo are averse, stubborn, unwilling and unresponsive to the changing times. This resistance of bureaucracies to change is one of the major problems that foreign policy making is confronted with.

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### UNIT-3.7.3: HISTORY MAKING INDIVIDUALS MODEL

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This model revolves round the dominant thinking that individual leaders are the movers and shakers of history and main determinants of foreign policy in a state. Hitler, Napoleon and others can come under this category. How can such a view be reconciled with the realist view that leaders hardly make a difference and all leaders are engaged in rational decision making? This can be explained by bringing out a difference between **procedural rationality and instrumental rationality**. **Procedural rationality** is the foundation of the realists' billiard ball image of world politics. It views all states as acting similarly because all decision makers engage in the same cool and clear headed end-means calculation. **Instrumental rationality** is a more limited view that says simply that individuals have preferences and when faced with two or more alternatives they will choose the one they believe will yield the preferred outcome.

Too much importance is ascribed to individual leaders in this model. Bill Clinton observed in 1998 that great presidents do not do great things. They have got a lot of other people to do great things. Even Henry Kissinger urged against placing too much reliance on personalities. Most leaders operate under a variety of political, psychological and circumstantial constraints that limit what they can accomplish

and reduce their control over events. As Margaret G. Hermann has observed, the impact of leaders is modified by at least six factors:

1. What their world view is
2. What their political style is like
3. What motivates them to have the position they do
4. Whether they are interested in and any training in foreign affairs
5. What the foreign policy climate was like when the leader was starting out his/her political career
6. How the leader was socialized into his or her present position. The impact of leaders' personal; characteristics on their state's foreign policy generally increases when their authority and legitimacy are widely accepted by citizens.

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### **UNIT-3.8: CRITICAL EVALUATION**

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Though the decision-making approach becomes a handy tool to study foreign policy process, it has been criticized on several grounds. Scholars, though they acknowledge the positive contribution of this approach, at the same time contend that this approach is partial. Decision-making approach is impressive and an innovation over the traditional power centric approaches but it has failed to provide a comprehensive study of international relations. Again it suffers from state-centrism by putting more emphasis on states as actors. It neglects objective realities. It also focuses more on the motives and actions of the decision-makers and completely ignores the impact of other factors on international politics.

Firstly, Hoffmann is doubtful if politics is never really made of conscious moves and choices that can be examined in terms of neat categories. Yet it is the chief assumption of this theory.

Second, it neglects all those things that are not the mere addition of separate decisions made by various units. It may be correct for foreign policy analysis, but it is too weak for the rest of international relations.

Third, this theory gives only post hoc explanations and historical reconstruction of particular decisions.

Fourth, this theory is based on the principles of indetermination and fails to suggest which one of the numerous elements that go into the many sides of the box is really relevant.

Fifth, the theory goes ahead with a value-free approach in as much as it merely endeavors to analyze the various decisions taken in the realm of foreign affairs without caring for as to which decisions are right and which are wrong.

Sixth, causes may sometimes dominate, and man may be compelled to make a certain decision because otherwise he would face personal risks he dare not take.

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### UNIT-3.9: SUMMARY

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In the end it can be said that this theory has contributed a great deal to the understanding of the process of foreign policy making, which all other theories have ignored. This theory successfully analyses deeper roots of behaviors pattern of states. In facts, it is a greater improvement on institutional approach. Instead of simply describing interaction of states it provides an explication of diverse patterns of interaction. This approach also disregards the importance of norms and values in national and international politics. Further, there are no uniform methods or techniques of analyzing the decision-making process. Nevertheless, this theory is an improvement upon the institutional. Approaches as it tried to provide an explanation of the behavioral pattern of the states under different circumstance

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### UNIT-3.10: KEY TERMS

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- **State Actors:** Sovereign entities with recognized borders, typically referring to countries as primary participants in the international system.
- **Polarity:** The number and distribution of major powers in the international system, categorized as uni-polar, bipolar, or multi-polar.
- **Anarchy:** The absence of a centralized authority in the international system, leading to self-help and a focus on state sovereignty.



- **Groupthink:** A psychological phenomenon where a group's desire for consensus and harmony overrides critical thinking, potentially leading to flawed decision-making.
- **National Interest:** The goals and objectives that a state seeks to achieve in its interactions with other states, guiding foreign policy decisions.

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### UNIT-3.11: SELF ASSESSMENT QUESTIONS

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- Discuss origin and development of the system theory.
- Discuss six model of system theory as given by M.Kaplan.
- What is decision making theory? Discuss its features.
- Discuss various models of decision making theory.

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## **UNIT-4: GAME THEORY**

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### **Structure**

- 4.1 Objectives
- 4.2 Introduction
- 4.3 Game Theory: Meaning
- 4.4 Elements of Game Theory
- 4.5 Kinds of Game
  - 4.5.1 Zero-Sum Game
  - 4.5.2 Variable-Sum Game
  - 4.5.3 Chicken Game
  - 4.5.4 Prisoner's Dilemma
- 4.6 Critical Evaluation
- 4.7 Summary
- 4.8 Key Terms
- 4.9 Self Assessment Questions
- 4.10 References

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### **4.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What is Game Theory
- Elements of Game Theory
- Different kinds of Game Theory

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### **4.2: INTRODUCTION**

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Game theory is based on an abstract form of reasoning arising from a combination of mathematics and logic. As a branch of pure mathematics the theory of games sets forth mathematical postulates from which mathematical conclusions are derived. Nearly all game theorists agree that the theory with which they deal is addressed to what is rationally correct behavior in situations in which actors engage in interaction in the form of a game with specific strategies, goals and preferred outcomes. Here the actors are trying to win or maximize gain or minimize loss. For centuries kings and military officers have

played war games (not actual wars) as a practice of strategies. Game theory in modern time is also applied other social sciences, not only in psychology and economics.

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### **4.3: GAME THEORY: MEANING**

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Game theory provides a number of advantages for the analysis of international relations. It requires that a conflict situation or decision process be examined from the point of the utilities and disadvantages that alternative courses of action are offered to each participant. Since it postulates a setting in which both sides make rational calculation of their own self-interest game theory offers the opportunity of viewing one's antagonist as something other than an incompetent swine or omniscient superman. Because game theory can offer the opportunity for quantitative procedures and for the systematic treatment and comparison of otherwise diverse situations advocates of game theory have tended to argue that if a problem is genuinely understood it can also be represented by a mathematical model. But its opponents have countered by saying that such reduction of a problem results in oversimplification and sterility. Here are elements of truth in both arguments.

To understand the operation of game theory it is first necessary to grasp some relatively straightforward definitions and assumptions. A basic assumption made by game theory involves a special kind of rationality borrowed from economics in its essentials. One such definition is offered by Anthony Downs:

A rational man is one who behaves as follows: (1) he can always make decisions when confronted with a range of alternatives: (2) he ranks all the alternatives facing him in his order of preferences in such a way that each is either preferred to, indifferent to, or inferior to each other: (3) his preference ranking is transitive: (4) he always chooses from among the possible alternatives that which ranks highest in his preference ordering: and (5) he always makes the same decisions each time he is confronted with same alternatives.

In other words, each side in the game has consistent and transitive preferences. The decision-makers, or players, may be person's social groups of any kind, or countries. In any given game, the players usually have divergent goals and trace two or more possible outcomes to which they assign different values.

## **Exponents**

A game theory takes inspiration from the model of parlor games of conflict and cooperation, and by analogy applies these to similar real life situation in the world. The theory of games was primarily propounded by mathematicians and economists. Neumann and Morgenstern developed this theory in the sphere of economics. Later on it was applied to many fields of social science including international relations with modifications. Shubik, Schelling, Rapoport, Deutsch, Riker etc. take recourse to this theory for explaining international politics.

## **Assumptions**

Game theory is mathematical and deductive in form and tenor. It relies on some axioms and assumptions. Conflict situations are treated as games and strategies are chosen logically using these axioms and assumptions. Gaming offers a way for laboratory testing of real life situations. Solutions are derived from deductive reasoning. The game theory also assumes these five elements without them no game can be played.

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## **4.4: ELEMENTS OF GAME THEORY**

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The game theory can not be played without the five elements. These are

### **Strategy**

The core concept of game theory is strategy. It implies a skillful plan of the previous decided set of moves to be taken as and when the expected moves of the other side requires them. The strategy takes into account the potential behavior of opponents and assumes that within limits of particular situations the range of strategy is not unlimited. The rational behavior is that which aims at the selection of a strategy by each player that will maximize the chances of victory. A strategy that is pure takes care of all contingencies under a single instruction. However, whether it is pure or mixed, the aim of strategy is to play against anything which the opponent may do.

### **Players**

The game theory assumes an opponent and no game can be played without the players. Political games cannot be played single-handedly. For the game to start and continue, and player needs the others.

## **Rules**

Game theorists assume that there are rules that regulate any game. This is evident whether playing football, bridge or poker. These rules set the parameters within which the players are to move and apply their strategies against the opponents. Without the rules no game can be played.

## **Pay-Offs**

It refers to what the game is worth at the end. As a result of what one player does, some may win and situations where no one wins completely, but there is usually always a pay-off. In any given game the players usually have divergent goals and face two or more possible outcomes to which they assign different values or pay offs. Each player tries to maximize his own pay offs while keeping in mind the fact that he must act in the presence of other players with conflicting or at least divergent interests whose choices will partially determine the outcome and pay off of the game.

## **Information**

The amount of information available and the mode of signaling would significantly influence the strategies of rival players. In strategic games, the players work out signals to communicate to each other both to encourage friends and to mislead opponents.

## **Explanation**

The purpose of the game theory is first to formulate principles which could specify what is rational behavior in certain social situations and second to formulate on the basis of those principles the general characteristics of that behavior (Mahendra Kumar). According to him, the theory develops mathematical formulations about choice making among alternative courses of action when it is impossible to control all the factors which govern the outcome because of the actions of others.

Shubik has also explained purposes of the gaming. These are:

1. Operational games are designed for cross-checking other techniques employed for the task;
2. These are intended to furnish further planning, exploration and testing of the specific operations.

3. These elicit group opinion and judgment on specific policy matters;
4. 'Brain-storming' for forecasting and others operational applications;
5. Advocacy uses of games.

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## 4.5: KINDS OF GAME

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There are different kinds of games on the basis of number of players and pay-off structures. Game of two players is called zero-sum game whereas game of more than two players is known as n-person game. Then there are variable-sum games or non-zero-sum games or mixed-motive games. Then there are variable-sum games or non-zero-sum games or mixed-motive games. These are different from zero-sum games in regard to the pay-off structures. The variables-sum games are further divides into two sub categories; first, game of 'chicken' and second 'prisoner's dilemma'.

### 4.5.1: ZERO-SUM GAME

In situations in which the total of the 'pay-off' is fixed, clearly the gain of one player must be at the cost of the other. These are the so called 'fixed-sum games'. If all the gains and losses are equal, as in chess or poker, we speak about a 'zero-sum-games'. In the situation of stark conflict rationality obtains as each player can calculate his probable gains and losses and find out the most rational strategy which he can adopt on the basis of calculating their chances at least in the long run. The basis of this strategy is the MINIMAX or MAXIMIN concept. Each player aims at the highest possible gain at the cost of the highest possible loss of the opponent but will accept the smallest possible gain if he knows that this is likely to be the most that he can obtain. Conversely, if a player cannot avoid losses he will naturally seek the relatively smallest loss and his opponent will have to limit his expected gain accordingly. If the two players rationally choose the worst of the best and the best of the worst respectively, a stable solution called a '**saddle point**' is occasionally found. Strictly speaking, the utility of this strategy can be validated only in an extended series of plays, not in a one shot game.

When the number of players increases, the strategy becomes that of n-person zero-sum-games. In this game, it is not feasible to calculate the results of the game on the basis of a clear loss and gain to any

particular player. Whenever there is an increase in the number of players, a new situation develops. This situation is characterized by the form of coalitions and the emergence of ties between those coalitions. In this type of game, there is often a tendency among the participants to extract maximum gain by forming coalitions. In international politics, William Riker's N-person zero-sum games' model can structure much of UN diplomacy, for instance, when a state seeks support for its national position or the problem arises of including states under undesirable regimes in an alliance which means paying the cost, as shown in the attitude of NATO to the Colonel's regime in Greece to Franco's Spain.

#### **4.5.2: VARIABLE-SUM GAMES**

Zero-sum-games do not frequently occur in real life; in the majority of situations players not only can win something competitively but frequently they can also collectively alter the pay-off by combining and co-coordinating their actions. The situation can always be interpreted and structured otherwise and certainly can develop into a different structured across time. For instance, the French relations with Germany developed from zero-sum-game in the early postwar period, when the French wished and hoped to be able-to keep the Germans down, into a variable-sum-game within the communities in which cooperation changed the competitive character of the game and rapidly increased the pay-off for both sides. Two basic types of the variable-sum games are fundamental. The first is the game of mutual threats graced with the name 'chicken'. Its paradigm is the situation in which two drives drive fast cars directly at each other and the one who swerves is disgraced as 'chicken', according to the original teenage to have been originally evolved, while the winner is acclaimed as a hero; if both continue, they clash; if both swerve simultaneously, neither wins but both avoid disgrace.

#### **4.5.3: CHICKEN GAME**

The first is the game of mutual threats graced with the name 'chicken'. Its paradigm is the situation in which two drivers drive fast cars directly at each other. The relationship can be more clearly illustrated with a pay off matrix for Chicken in this figure. Each driver has two choices: to swerve or not to swerve and the one who swerves is disgraced as 'chicken', according to the original teenage gang code in which the game was supposed to have been originally evolved, while the winner is acclaimed as a hero; if both continue, they clash; if both swerve simultaneously, neither wins but both avoid disgrace. Two drivers are here designated as A and B.

Four possible strategies can occur in the abstract model of the 'Chicken' situation:

1. Both players may 'cooperate' (cc) by swerving at the same time, saving their lives without incurring disgraces;
2. Both 'defect' (DD) and collide with fatal results.
3. Player A cooperates by swerving while player B goes on and wins (CD)
4. Player B cooperates through swerving while player A goes on and wins (DC).

Each player has two alternatives. He may swerve, a course of action that will be designated as  $a_1$  for A and  $b_1$  for B or he may refuse to swerve which we will label as  $a_2$  for A and  $b_2$  for B. Each box or cell in the pay off matrix represents one of the four possible outcomes. The pay off to A is shown in the lower left hand corner of each cell, the payoff to B in the upper right. The numbers assigned to the various outcomes reflect the values or utilities that each of the rational players derives from the possible outcomes. Thus if both swerve (designated as  $a_1 b_1$ ) they each neither gain nor lose and they each receive a payoff of zero. If A swerves and B does not ( $a_1 b_2$ ) then A receives a payoff -10 reflecting the loss of face and B's payoff is +10 reflecting his gain of status. If both fail to swerve then the payoff value of -100 is placed.

In the game of Chicken each player has a dominant strategy which in this case happens to be swerving: hence the outcome  $a_1 b_1$  is regarded as being the most probable. This is due to what is called the minimax strategy. Neumann and Morgenstern in their work *The Theory of Games and Economic Behaviour* argue that the rational approach to each player is to adopt a strategy that guarantees the best of the worst possible outcomes in other words they posit a damage minimizing strategy in the face of the assumption that the environment will threaten the worst possible harm. Thus rather than deciding on the basis of maximizing the opportunity for gains, a player is to choose the strategy that assumes the least bad outcomes or minimize his losses. In Chicken this means that A is expected to observe that the worst that can befall him should he choose to swerve is a payoff of -10, whereas should he choose not to swerve the worst possible outcome is -100. Therefore A will choose to swerve. Player B makes the same kind of calculation and also chooses to swerve. The outcome  $a_1 b_1$  is dominant and the game tends toward a certain equilibrium or saddle point.



CHICKEN'B

		$b_1$ swerve		$b_2$ don't swerve		
$a_1$ Swerve		0	$a_1b_1$ (both swerve)	+10 gains status	$a_1b_2$	
		lose face -10				
$a_2$ don't swerve		-100 death	$a_2b_1$	-10 lose face	$a_2b_2$ (crash)	
		gain status +10			death -100	

		B			
		0	+10 gainsstatus	a <sub>1</sub> Swerve	
a <sub>1</sub> b <sub>1</sub> (both swerve)	0	a <sub>1</sub> b <sub>2</sub> lose face -10			
		-10 lose face	-100 death		
a <sub>2</sub> b <sub>1</sub> gain status +10		a <sub>2</sub> b <sub>2</sub> (cr ash) death -100			
		a <sub>2</sub> don't swerve			

The US versus the USSR as a Chicken Game

		B	
		(USSR)	
		$b_1$	$b_2$
		swerve	don't swerve
A	$a_1$ swerve (restraint)	<div>0</div> <div><math>a_1b_1</math> (mutual restraint)</div> <div>0</div>	<div>+10</div> <div>Gains status</div> <div><math>a_1b_2</math> lose face</div>
	$a_1$ swerve (don't total)	<div>-10</div> <div>lose face</div> <div><math>a_2b_1</math> gain status +10</div>	<div>-100</div> <div>death</div> <div><math>a_2b_2</math> (nuclear war) death</div>
		$b_1$	$b_2$
		swerve	don't swerve

# Prisoner's Dilemma

B

swerve

b1

b2

silence

confess

A1 silence

A

	<div> <div>-10</div> <div>1 year</div> <div> <math>a_1b_1</math>(both silent) </div> <div>1 year</div> <div>-10</div> </div>	<div> <div>-3</div> <div>3months</div> <div> <math>a_1b_2</math> </div> <div>10 years</div> <div>-100</div> </div>
<div> <math>a_2</math>Confess </div>	<div> <div>-100</div> <div>10 years</div> <div> <math>a_2b_1</math> </div> <div>3months</div> <div>-3</div> </div>	<div> <div>-30</div> <div>5 years</div> <div> <math>a_2b_2</math>(both confess) </div> <div>5 years</div> <div>-50</div> </div>

## US-USSR Arms Race as a Prisoner's Dilemma

**B**

(USSR)

$b_1$

$b_2$

silence

confess

(low arms spending)

(high arms spending)

A1 silence slow  
spending

-10	-50
$a_1b_1$ (arms limitation)	Important USSR advantage
-10	$a_1b_2$  Serious U.S disadvantage -100

a2 confess  
high arms race  
spending

-100	
Serious USSR disadvantage	
$a_2b_1$	$a_2b_2$ arm scroll
important U.S., advantage -50	-500

#### 4.5.4: PRISONER'S DILEMMA

There is another game that offers thought provoking insights into the nature of international relations but that does not provide the possibly dangerous lessons of Chicken. Prisoner's Dilemma has been stated in a variety of forms and with differing numerical utilities but it too is a game whose essentials remain similar throughout the various descriptions. In one popular interpretation two suspects are arrested and separated. The public prosecutor is certain they are guilty of a specific crime but lacks evidence sufficient for conviction in a trial. He tells each prisoner that each has two alternatives: to confess to the crime the police are sure they have committed or not to confess. If both do not confess then the prosecutor will book them on a minor trumped up charge such as illegal possession of a weapon and they will both get relatively minor punishment (one year in jail); if both confess they will be prosecuted but he will recommend less than the most severe sentence five years each. If one confesses and the other does not then the confessor will get lenient treatment for turning state's evidence (three months imprisonment) whereas the latter will suffer the maximum sentence (ten years).

Examining the matrix it is found that because each prisoner wants to maximize his own utilities, his rational strategy is to confess. The rational or dominant outcome is that both prisoners confess and both get five years. The rational outcome is not the best outcome. Were they both to remain silent they both could spend only one year in jail instead of five. But player A calculates as follows: he does not know what B will do: if A chooses silence ( $a_1b_2$ ) the worst possible outcome would be ten years in jail (-100); if he chooses to confess ( $a_2$ ), the worst possible outcome would be five years (-50). The minimax strategy thus dictates that he pick the least damaging of the worst possible outcomes, so he necessarily chooses to confess. A can also look at the situation another way: if he is silent his possible payoffs are one year (if B is silent) or ten years (if B confesses); If he confesses, his possible payoffs are three months (if B is silent) or five years (if B confesses). Obviously, A prefers three months to one year and five years to ten years and since he has no communication with B nor control over B's choice he is better off to choose confess regardless of what B does. Unfortunately for A, B makes the same calculations and also chooses to confess. The strategy of confession strictly dominates. The unique saddle point of the game is  $a_1b_2$  mutual confession and five years in prison for each despite the fact that had both remained silent both would have spent only one year in jail.

## **Applicability to the International Relations**

The Chicken game is analogous to crisis confrontation between America and Russia. In this analogy, with the United States being substituted for A and the USSR for B, the decision to swerve could be thought of as stepping back from the brink of nuclear war. While refusing to swerve can mean pursuing a given policy with total resolution even at the risk of nuclear war. The dominance of the swerving strategy within the game of Chicken offers an aid to understanding why a nuclear peace has been maintained between the two super powers in the postwar period. It also illuminates the kind of logic that may have applied at the time of 1962 Cuba crisis. When after their eyeball to eyeball confrontation with the United States, the Soviets gave in, suffering a certain loss of face but avoiding nuclear war. There are ramifications of the Chicken game when applied to the study and practice of international relations. These include the techniques or pre-commitment and the accompanying uses of irrationality. Herman Kahn in '**Thinking about the Unthinkable**' has applied the Chicken game to provide for the adoption by one of the players a course of preliminary action that would convince the other of the unshakable determination to refuse to swerve once the race begins. Since such advance refusal would be irrational. A actually seeks to convince B of his irrationality. Thus before climbing into his car he may swagger, boast, threaten and attempt to appear generally irate and unreasonable. Furthermore, he may give the impression of drunkenness, which he may underscore by throwing empty liquor bottles out of the window of his vehicle. He may put on dark glasses to reduce his vision, despite the confrontation taking place in the dead of night and lastly, once the cars are headed toward each other, he may detach the steering wheel and hurl it out of the window thus confirming his unalterable pre commitment to an unswerving course.

What the irrationality and accompanying techniques seek to accomplish is to convince B of A's absolute dedication to the strategy of refusing to swerve. If B swerves, he loses face(-10) and if he refuses to swerve he dies(-100). Thus B as a rational player will necessarily seek to minimize his losses by choosing to swerve. A's uncompromising stance aided by his display of irrationality will have produced a handy victory.

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## **4.6: CRITICAL EVALUTION**

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The game theory is not without shortcomings and draw backs. Kaplan, Deutsch, Frankel, Schelling have pointed out so many limitations of this theory.

**First**, international politics can neither be equated with nor actually it is a game. The game theory cannot project the real world. The major drawback is that rules of the game in international politics are defined by the participating states. Without any centralized authority who can play the role of an umpire these players change the rules as they play or they wish.

**Second**, game theory does provide some insights into ticklish dilemma that a decision maker faces under certain conditions. It assists the decision maker not only to behave rationally himself in certain international situations but to judge what rational behavior is on the part of an opponent.

**Third**, it is a theory that explains the logical structure of different kinds of conflict situations; but as a structural theory it is neither descriptive nor normative criticizes Jordon. It classifies conflicts of which only some can have prescriptive or normative rules. This is applicable to only zero sum games which rarely or never exists in international politics. For most international situations the rational value scale of the adversary is difficult to discern, thus no definite prescription of what to do can be given. In international politics one cannot know with certainty the preferences and values of one's opponents. One can merely guess and conjecture.

**Fourth**, the human rationality is constrained by time and circumstances. According to Baral, "A player can calculate in advance the possible implications of some moves, but up to a point". In international politics states do not have leisure time to think of optimal strategy like chess or poker players. According to Frankel, "the costs of looking for the optimal solutions are too heavy, often prohibitive and all we can aspire to do is to satisfy our objectives, to make sure that we achieve no less than the minimum essential for their satisfaction".

**Fifth**, the game theory can be applied with some success merely to cases of two-person, zero-sum games. Such cases are very meager in international politics whereas mixed games are the rule. Schelling's main objection is that this theory in its zero sum form has contributed very little to problems like limited war, deterrence, surprise attacks, atomic blackmail and massive retaliation.

Sixth, even a two-person game is not necessarily zero-sum in character. Baral points out, "It may be; it may not be so". Sometimes zero sum games can be converted into mutual advantages through mutual cooperation and trust. Similarly, an N-person game which on some occasions may be zero sum may also be a game of variable-sum.

**Seventh**, one should not forget that values are hierarchical and the pay-offs are quantifiable. But this gradation of values is a cumbersome job. A number of values like honour, prestige, psychological



satisfaction and trust etc are difficult to quantify. By not giving importance to these values while fixing the amount of payoffs may make the victory hollow and doubtful. A winner may find that he has actually lost.

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## 4.7: SUMMARY

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Clearly, game theory rests on some very special assumptions. For example, the numbers in the payoff matrix reflect arbitrary calculations about certain values. To the extent that these figures are wisely arbitrary they can reflect useful information that the analyst or researcher knows on the basis of careful investigation into the subject matter. Yet even if individual preferences were measurable, game theory assumes that these are fixed. Taking into account all these limitations, game theory still has considerable value. This theory very rarely resembles real life in diplomacy. It has a restricted applicability to most issues of international politics. This is because, “game theory usually assumes that most games have an end but international politics resembles rather an unending game in which no great power can pick up its marbles and go home”, observes Deutsch. Game theory was developed in economics, psychology and business administration to explain the dynamic of market and human behavior. Model was developed in business studies and social science. Many scholars also found Game theory useful to explain IR. Reasoning on mathematical principles is used to develop various games which can explain IR. Though game theory offers fascinating model for IR understanding yet it has many limitations. The situation in reality is not simple rather it is too complicated to be reduced particular game models.

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## 4.8: KEY TERMS

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- **Game:** In the context of international relations, a game refers to a situation where multiple actors (countries, states, or players) interact, and the outcome for each depends not only on their own actions but also on the actions of others.
- **Players/Actors:** The participants in a game, such as countries, governments, or other entities, whose decisions and actions influence the outcome.
- **Strategy:** A plan or decision that a player makes to achieve their objectives in a game. Players choose strategies based on their expectations of the actions of other players.

- **Payoff:** The outcome or result that a player receives based on the combination of their own and others' strategies. Payoffs can represent various factors, such as utility, power, or satisfaction.
- **Nash Equilibrium:** A situation in which each player's strategy is optimal given the strategies chosen by the other players. No player has an incentive to unilaterally change their strategy.
- **Dominant Strategy:** A strategy that is the best choice for a player, regardless of the strategies chosen by other players

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## 4.9: SELF ASSESSMENT QUESTIONS

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- What is game theory? Discuss the elements to play it.
- Discuss various kinds of game theory.
- Discuss about chicken game with light of the India and China.

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## 4.10: REFERENCES

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## **BLOCK-2: KEY CONCEPTS IN INTERNATIONAL RELATIONS**

**Unit-5: Power & Power Base Elements**

**Unit-6: Measurement and Limitations of Power**

**Unit-7: National Interest**

**Unit-8: Relevance of Ideology**

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## **UNIT-5: POWER AND POWER BASE ELEMENTS**

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### **Structure**

- 5.1 Objectives
- 5.2 Introduction
- 5.3 Meaning and Nature of Power
- 5.4 Kinds of Power
- 5.5 Role and use of Power
- 5.6 Methods of Exercising Power
- 5.7 Power Base Elements
- 5.8 Summary
- 5.9 Key Terms
- 5.10 Self Assessment Questions
- 5.11 References

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### **5.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- The concept of power and its applicability
- The various method of use of power
- Various power base elements

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### **5.2: INTRODUCTION**

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Power is the crux of politics-local, national and international. Since the beginning of humanity power has been occupying the central position in human relations. In order to comprehend international politics and relations the study of the concept of power is a must. The relations between the state and power are very close. In order to attain power, the resources must be used and so used that a nation becomes able to influence the behavior of other nations, for the capacity to do so it is in contradistinction with the deification given by Harold Lasswell and Abraham Kaplan who define power as participation in decisions. International relations or global politics is centred on power. Despite idealist coatings, the relations between and among nations are largely decided in terms of power. Power assumes greater significance in the realist approach to global politics because it presents a picture of

insecurity and fear. So the primary concern of the states is to increase their power to ensure their security. The legal basis of the power of a nation is to be found in sovereignty. States are responsible for the security and welfare of their people. So it is natural for the states to increase their security. Power and efforts to increase power need to be understood in this context to explain the nature of power. In the global political order, power is regarded as the best mechanism to ensure security.

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### **5.3: MEANING AND NATURE OF POWER**

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Power, influence, authority and capability are related terms and often used interchangeably and loosely. Such a use creates a conceptual confusion. An attempt has been made to remove this confusion by defining each term separately in the following paragraphs. The master of statecraft in ancient India-Kautilya wrote about power in the fourth century B.C as the “possession of strength” derived from three elements knowledge, military and valor. While defining power, Schleicher also makes a distinction between power and influence. Power is the ability to make others do what they otherwise would not do by rewarding or promising to reward or by depriving or threatening to deprive them of something they value. To Dahl power is “ability to shift the probability of outcomes.” According to him, “A has power over B to the extent that he can get B to do something that B would not otherwise do”. Thus, power is the ability to control the behaviour of the ability to control the behaviour of others in accordance with one’s own intentions and interests.

In the words of **McLean and McMillan** power is the ability to make people do what they would not otherwise have done.

**Max weber** defines power as ‘the possibility of imposing one’s will upon the behaviour of others.’

In the words of **Karl Deutsch**, ‘it is the ability to prevail in conflict and to overcome the obstacle.’

To **Morgenthau**, power is man’s control over the minds and actions of other men. Political power is a psychological relation between those who exercise it and those over whom it is exercised. Power is a relational concept in the sense that individuals or states exercise power, not in a vacuum but a relation

to other individuals or states. It is not so much the absolute power of a state as its power position over other states that count.

According to **George Schwarzenberger** power is the ‘capacity to impose one’s will on others by reliance on effective sanctions in the case of non-compliance.’

In the words of **Duchacek**, power is ‘the capacity to produce intended effects-to realise one’s will.’ **To Hartmann**, ‘power manifests itself along the line of influence beginning with latent or unintended use of power (persuasion), through conscious but regulated power (pressure) and reaching up to its final gradation( force) Power is different from influence. In the words of Schleicher ‘power relationship is marked clearly by the occurrences of threats, influence relationship is manifested without the presence of threatened sanctions.’

### **Dimensions of Power**

Deutsch gives three dimensions of power that can be easily measured and that allow analysis to quantify and rank the actual and protected capabilities of nation states. In brief these dimensions are as follows:

#### **Domain of Power**

Domain answers the question, over which power is exercised. Power is often exercised over people, territory and wealth. Domain can be divided into internal domain and external domain. In the context of international relations only the external domain is relevant.

#### **Range of Power**

Deutsch defines range as “the difference between the highest reward and the worst punishment which a power-holder can bestow upon some person in his domain”. Range has also internal and external components within its territory a state may control its people by benign and tyrannical measures. Governments can exercise power over their subjects both through rewards as well as punishment. The rewards include welfare measures, demarcation rights, facilities etc.

#### **Scope of Power**

The scope of power, in the words of Deutsch, is “the set or collection of all the particular kinds of classes of behavior, relations and affairs that are effectively subjected to governmental power”. This

‘set of collection’ embraces all the types of activities a governmental seeks to control, domestic as well as foreign.

For example most of the Latin American countries are economically and politically controlled by the US albeit they are not its formal colonies.

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## **5.4: KINDS OF POWER**

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There are three types of power, which are explained below:

### **Physical Power**

Military strength of a state is known as physical power. Both USA and USSR were top ranking power so wing to their military might. Government of a state enjoys political power because of the subordination of the military to the political authority. As a result of rapid technological development, the physical power of the state is divided among its different wings such as the armed force, the air force, the navy and of late, the nuclear force with its missiles.

### **Psychological Power**

It is a power over public opinion. It consists of symbolic devices that are utilized to appeal to the emotions of men. Psychological power is used very tactfully. In India, the republic day parade of the local made tanks and weapons is meant to impress upon the other nations its growing military power. Psychological power is usually employed to weaken the opponent countries by spreading disloyalty among their people and instigating them against their government.

### **Economic Power**

Economic power is the ability to control the behavior of other nations by having greater control over economic goods and services. Economic development enhances the capacity of anation to influence others through persuasion and also enables it to resist persuasion and punishment by others and both of them are the important methods of power.

Economically prosperous state possesses the ability to buy and the ability to sell and both are used to increase a nation’s power through international trade. The developed countries follow that has been propagated as economic aid policy towards the developing countries.



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## **5.5: ROLE AND USE OF POWER**

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Power in international relations may be used by nation for various purposes, the chief among them are:

### **National Security**

Defense of its territory and sovereignty is the main purpose of any modern state. National security is the vital national interest as well as major determinant of foreign policy of every nation. Power plays a significant role in achieving this purpose. Many nations have fought defensive wars. A defensive war may be pre-emptive or preventive.

### **Preserving Status quo**

The policy of status quo aims at preserving the distribution of power prevalent at any time in history. The moment in history taken as a reference for pursuing the status quo policy is often, the termination of war. After the end of a war peace treaty is signed indicating the new shift in power. Nations following the policy of status quo utilize power to preserve the new shift in the balance of power.

### **Changing Status Quo**

Nations also use power to change status quo in their favor or pursue a policy of imperialism. Any effort to change the existing distribution of power in its favor means that state is following a policy of imperialism, Alexander, Napoleon, Hitler and more recently Saddam Hussain used military power for their expansion.

### **Use In Diplomacy**

Power is also utilized by a nation's diplomats. Diplomats of a powerful country act more confidently in their diplomatic activities than diplomats of less powerful states. Power helps nations at the negotiation table. The Chinese leader Mao Tse-tung once wrote: "political power grows out of the barrel of a gun". Like wise it can be said that diplomatic strength comes out of political power. If a country is powerful its diplomats can effectively employ the means of persuasion and reward and their threat of punishment and use of force will carry more weight during diplomatic negotiations and man oeuvring.

## **Enhancing Prestige**

Enhancement is related with the show and demonstration of power. For this reason nations occasionally display power and strength before the other nations of the world in various ways. When the USA tested the atom bombs in the pacific in 1946 she invited a large number of foreign dignitaries to see the fact that the USA was bombing a group of ships larger than many of the world's navies.

## **Serving National Interests**

Power is used not only to fulfill vital national security and independence, preserving status quo and prestige etc. but also to accomplish other national interests. These may be geographical, political, economic, social, educational, scientific, technical, strategic, and cultural and so on. Power is thus the main tool used by nations to fulfill their various national interests.

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## **5.6: METHODS OF EXERCISING POWER**

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In international relations, the exercise of power involves various methods, often shaped by diplomatic, economic, military, and geopolitical factors. Here are some key methods of exercising power in the context of international relations:

### **1. Military Power:**

- **Force Projection:** Deploying military forces or engaging in military interventions to achieve strategic objectives.
- **Nuclear Deterrence:** Possession and demonstration of nuclear capabilities to deter potential adversaries.

### **2. Economic Power:**

- **Sanctions:** Imposing economic sanctions on other countries to influence their behavior.
- **Trade and Investment:** Leveraging economic relationships and trade agreements for political influence.

### 3. **Diplomatic Power:**

- **Alliances and Treaties:** Forming strategic alliances and international treaties to strengthen diplomatic influence.
- **Multilateral Organizations:** Participating in and influencing international organizations like the United Nations.

### 4. **Soft Power:**

- **Cultural Diplomacy:** Promoting a country's culture, language, and values to enhance its international appeal.
- **Public Diplomacy:** Shaping public opinion through media, communication, and information dissemination.

### 5. **Informational Power:**

- **Propaganda and Disinformation:** Controlling narratives and spreading information to influence perceptions.
- **Cyber Warfare:** Employing cyber capabilities for espionage, disruption, or influence campaigns.

### 6. **Coercive Diplomacy:**

- **Threats and Ultimatums:** Using the threat of force or economic consequences to achieve diplomatic goals.

### 7. **Humanitarian Assistance:**

- **Aid and Relief:** Providing humanitarian aid to gain goodwill and influence in crisis regions.

### 8. **Climate and Environmental Diplomacy:**

- **Environmental Agreements:** Engaging in international efforts to address climate change and environmental issues.

### 9. **Strategic Alliances:**

- **Coalitions:** Forming strategic coalitions with other nations to address common challenges or pursue shared interests.

#### 10. Intelligence and Espionage:

- **Surveillance and Espionage:** Gathering intelligence to inform foreign policy decisions and gain a strategic advantage.

#### 11. Economic Assistance:

- **Development Aid:** Providing economic assistance to developing countries in exchange for political influence.

#### 12. Leadership and Norm Setting:

- **Setting International Norms:** Leading in the establishment of international norms and standards.

#### 13. Security Cooperation:

- **Military Alliances:** Participating in military alliances for collective defense and security.

#### 14. Peacekeeping and Conflict Resolution:

- **Mediation and Peacekeeping Operations:** Playing a role in resolving conflicts and maintaining peace in troubled regions.

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## 5.7: POWER BASE ELEMENTS

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There are various elements of power. These elements are sometimes loosely called the determinants of power also, but it is wrong doing so. For, the elements of power do not determine power; their possession only helps the acquisition and growth of power. The various power base elements are:

### GEOGRAPHY

Geo-politician such as sir Halfords Mackinder (1869-1947), Admiral Alfred Thayer Mahan (1840-1914), Karl Haushofer (1869-1964) and Nicholas J. Spykman (1893-1943) attached great importance to geography. Mackinder in his “heartland theory” expounded, “who rules East Europe commands

heartland; who rules heartland commands World Island; and who rules world island commands the world.” Geography, therefore, may be regarded as the most stable determinant of national power. This includes the size of the territory, topography, location relative to sea, and landmasses relative to other nations and control of strategic places.

## **SIZE**

The size of states varies from one state to another, but the most important factors, which contribute to its national power, are the state’s internal organization, its capacity for foreign political unity and if it is capable of providing it with the capacity of containing a large population and a large varied supply of natural resources.

## **LOCATION**

More important than size is the geo-strategic location of the state in the sense that, position of a state in relationship to other land bodies and to other states which profoundly affects the culture, economy and both its military and economic power.

## **CLIMATE**

It is another geographical feature that plays a crucial role in determining the national power. Climate affects the health, temperament and energy level of the population. It is closely related to productivity.

## **TOPOGRAPHY**

It not only determines the density of population, which a region can support, but the climate of the land. Wind, rainfall, temperature and consequently soil conditions are influenced by the position of the land, sea and mountains.

## **NATURAL RESOURCES AND AVAILABILITY OF RAW MATERIALS**

Natural resources are available naturally to the states in the form of soil and its products and minerals. These in turn help the states to develop industrially, economically and also militarily. The most noteworthy incident shaking the international economy was the oil embargo by the OPEC

countries in 1973. Self-sufficiency in food, mineral and energy resources has also helped the United States and Russian foreign policy choices.

## **ECONOMIC DEVELOPMENT**

The economic performance of a state in terms of GNP per capita provides the key to understand the state's ability to utilize its natural and human resources which adds up to its national power and determines its policy choices and menu. However, the United Nations Development Programme (UNDP) has forwarded a different view of development.

## **MILITARY PREPAREDNESS**

Military capability is the most determining factor as far as national power and prestige is concerned. Russia, the United States and China have huge army under their command as compared to Iceland, Costa Rica, Maldives, Mauritius and other small countries.

## **POLITICAL STRUCTURE AND LEADERSHIP**

The political structure of a state and the nature of the ruling elite determines to a greater extent the direction and realization of national policies and also influences the formulation of foreign policy of a state the quality of rule is also an important factor in considering the effectiveness of national power.

## **IDEOLOGY**

Ideology is also an important element of national power. Padelford and Lincoln defined ideology “as a body of ideas concerning economic, social and political values and goals which pose action programme for attaining their goals.”

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## **5.8: SUMMARY**

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Nuclear weapons have changed the nature of the balance of power. It has resulted in the balance of terror. This was in between the Soviet Union and America because of their mutually assured nuclear capabilities. It is said that the bipolar world that emerged out of post-war arrangements maintained peace for a long period. With the disintegration of the Soviet, Union world has become unipolar. Now

the principle of the balance of power has become redundant. But Kenneth Waltz said that this unipolar world is not durable. Realists consider the theory of balance of power as relevant. Recent developments like Russo- the Ukrainian war and China –USA tensions over Taiwan may provoke consideration of the Balance of power theory as becoming relevant. But the theory has a limited appeal and capacity to maintain peace and stability while maintaining the balance of power.

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## 5.9: KEY TERMS

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- **Power:** The ability of a state or actor to influence the behavior of others to achieve desired outcomes.
- **Hard Power:** The use of military force, economic coercion, or other tangible resources to influence the behavior of other states.
- **Soft Power:** The ability to shape the preferences of others through attraction, persuasion, and cultural influence, rather than coercion or force. Soft power is often associated with a country's culture, values, and diplomatic influence.
- **Balance of Power:** A distribution of power among states or groups in such a way that no single entity can easily dominate or overpower the others, contributing to stability in the international system.

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## 5.10: SELF ASSESSMENT QUESTIONS

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- What do you mean by Power? Discuss the features of it.
- Discuss the various power base elements.
- Discuss various methods of exercising power in international relations.

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## 5.11: REFERENCES

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## **UNIT-6: MEASUREMENT AND LIMITATIONS OF POWER**

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### **Structure**

- 6.1 Objectives
- 6.2 Introduction
- 6.3 Measurement of Power
- 6.4 Limitations of Power
- 6.5 Summary
- 6.6 Key Terms
- 6.7 Self Assessment Questions
- 6.8 References

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### **6.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What are the methods of measurement power
- Limitations of use of power

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### **6.2: INTRODUCTION**

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International relations or global politics is centred on power. Despite idealist coatings, the relations between and among nations are largely decided in terms of power. Power assumes greater significance in the realist approach to global politics because it presents a picture of insecurity and fear. So the primary concern of the states is to increase their power to ensure their security. As there is no world government to protect the states and restrain them, so they are always engaged in increasing their power even if it means at the cost of others. Thus the study of global politics or international relations is incomplete without the study of power and its dynamics. The word statecraft implies the actions and functions of the states from a global perspective. The comment of U. Thant given in 1965 on the occasion of the 20th anniversary of the signing of the United Nations charter, the then secretary general of the United Nations, is still relevant. ‘The greatest obstacle to the realisation of the charter is the inescapable fact that power politics still operates, both overtly and covertly, in international relations. The concept of power politics, whether as the instrument of nationalism or ideological extremism, is

the natural enemy of international order as envisaged in the charter. It is also an expensive, and potentially disastrous, anachronism.' There have not been great changes since then in international politics so far as power is concerned.

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### **6.3: MEASUREMENT OF POWER**

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In the realm of international relations, the measurement of power involves assessing and understanding the capabilities, influence, and resources of states and other actors on the global stage. The elements of power measurement in international relations are multifaceted and often fall into different categories.

Here are key elements:

#### **1. Military Power:**

- **Military Capability:** This includes the size, sophistication, and technology of a nation's armed forces. Assessments often consider the strength of the army, navy, air force, and missile capabilities.
- **Nuclear Capability:** The possession and capability to deploy nuclear weapons can significantly impact a nation's standing in global power dynamics.

#### **2. Economic Power:**

- **Gross Domestic Product (GDP):** The overall economic size of a country is a critical indicator of its economic power. Both nominal and purchasing power parity (PPP) GDP can be considered.
- **Economic Diversity:** The diversity and strength of various economic sectors contribute to a nation's economic power. This includes industry, agriculture, and services.

#### **3. Political Power:**

- **Political Stability:** The stability of a country's political system and its leadership influence its ability to exert power on the international stage.
- **International Alliances:** The strength and nature of a nation's alliances and diplomatic relationships contribute to its political power and influence.

#### **4. Soft Power:**

- **Cultural Influence:** The spread and acceptance of a nation's culture, including language, media, arts, and education, contribute to its soft power.
- **Diplomacy and Public Relations:** The ability to effectively engage in diplomacy, build positive international perceptions, and shape narratives can enhance a country's soft power.

#### 5. **Technological Power:**

- **Innovation and Research:** Technological advancement, innovation, and research capabilities contribute to a nation's power. This includes advancements in areas like science, information technology, and space exploration.

#### 6. **Energy and Natural Resources:**

- **Energy Independence:** The ability to secure and sustain energy resources is crucial for a nation's power. This includes both conventional and renewable energy sources.
- **Access to Natural Resources:** Control or access to critical natural resources such as minerals, water, and arable land can impact a nation's power.

#### 7. **Geopolitical Position:**

- **Geographical Location:** A nation's geographical position can provide strategic advantages or disadvantages, influencing its geopolitical importance.
- **Access to Sea Routes:** Control or access to important sea routes can be a significant factor in power dynamics, especially for maritime nations.

#### 8. **Cyber Power:**

- **Cyber security Capability:** The ability to protect against cyber threats and conduct cyber operations can impact a nation's power in the digital age.
- **Technological Infrastructure:** The strength of a country's technological infrastructure, including internet connectivity and digital communication networks.

Measuring power in international relations involves considering a combination of these elements, recognizing that power is dynamic and can shift over time. It's essential to adopt a multidimensional

approach that takes into account not only military and economic capabilities but also the ability to influence and shape global affairs through various means.

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## **6.4: LIMITATIONS OF POWER**

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This objective is sought to be realized with the help of several devices which act as limitations on nation power. The major limitations on national power of each state can be discussed as under:

### **Balance of Power**

The balance of power is a sort of limitation on the national powers of a nation. In international politics the power of a nation or group is used to prevent a particular nation from imposing its will upon others. Power is a crude and unreliable method of limiting the aspirations for power in the international scene. They do not pursue certain ends and use certain means because of moral limitation.

### **International Law**

It is another important limitation on the power of nation. These certain rules and regulations which regulate the conduct of one independent state with the other, power is the basic necessity without which no nation can realize its national interest nor can execute its national policy. If each nation used its power in unlimited terms against her neighbor, the world society would come to an end.

### **The World Public Opinion**

Another limitation on the power of a nation which is more exclusive and lacks analytical precision is the concept of world public opinion. No nation can exercise the selfish ends in violation of the world public opinion. This world public opinion effectively guards the interests of humanity as a whole.

### **International Morality**

Just as human behavior in a society is regulated by a set of moral norms or rules, like wise behavior of states in the international environment is limited by international morality. International morality is “a generally accepted moral code of conduct which nations usually follow in international relations”. It acts as a limitation on the national power of each state.

### **Disarmament and Arms Control**

Efforts at disarmament through League and U.N have also limited the national power. This aspect has acquired much importance in our days. An effort has been made through various conventions to control the use of nuclear weapons which have the potentialities to destroy the entire world.

### **International Organization**

The United Nations and all other international organizations help in the curtailment on national powers of state. The U.N with the mission of maintenance of international peace and security does not intervene in the internal matters of any state, but it can act as a check on the unfair and unlimited use of power by states.

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## **6.5: SUMMARY**

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A conceptual analysis of the kind undertaken above cannot in itself provide any factual evidence of what is the essence of the power of nations. But it has produced indications as to how the necessary empirical research to clarify the nature of power bases should be organized.

When the concept of power base is assessed it is vital to make a distinction between the various research aims that could possibly be attained if a better and more systemized knowledge about the power of nations were available. One important field of investigations which is dependent on an accurate measurements of national power is the assessment of the 'would be radical changes' of the power structure of the international system.

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## **6.6: KEY TERMS**

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- **Hard Power:** Refers to a nation's ability to use economic and military force to influence and coerce other states. It includes elements such as military strength, economic size, and technological capabilities.
- **Soft Power:** Coined by political scientist Joseph Nye, soft power refers to a country's ability to shape the preferences of others through appeal and attraction. Soft power is often associated with cultural influence, diplomatic relationships, and ideological appeal.

- **Smart Power:** Combines elements of both hard and soft power. It involves using a combination of military strength, economic leverage, and diplomatic influence to achieve strategic objectives.
- **National Power:** The overall power of a nation, taking into account its economic, military, technological, and diplomatic capabilities. National power is a comprehensive measure of a state's ability to achieve its goals in the international arena.

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## 6.7: SELF ASSESSMENT QUESTIONS

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- Discuss the methods and elements of measurement of power.
- Discuss the limitations of Power.

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## 6.9: REFERENCES

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## **UNIT-7: NATIONAL INTEREST**

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### **Structure**

- 7.1 Objectives
- 7.2 Introduction
- 7.3 Meaning and Nature of National Interest
- 7.4 Foundation of National Interest
- 7.5 Types of National Interest
- 7.6 Methods for the promotion of the National Interest
- 7.7 Summary
- 7.8 Key Terms
- 7.9 Self Assessment Questions
- 7.10 References

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### **7.1: OBJECTIVES**

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After going through this unit you will be able to know:

- Meaning and nature of the National Interest
- Various types of the National Interest
- Different methods for the promotion of the National Interest

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### **7.2: INTRODUCTION**

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National interest is the most crucial concept in international relations. It is the key concept in foreign policy as it provides the material apparatus on the basis of which foreign policy is formulated. While formulating foreign policy all statesmen are guided by the irrespective national interests. In the last decade and a half, elaboration of a number of theoretical approaches to international relations has perhaps been the major development in that field. Quite a number of separate and for the most part, fruitful theoretical orientations have been devised, and the obvious gap which had existed for so many years has now begun to be filled up. At present it appears that a period of consolidation and expansion from within has set in, in which the various theories must be interrelated and tested through practical application.

Both Henry Kissinger and Robert Art make it clear that the identification of national interest is crucial for the development of policy and strategy. Interests are essential to establishing the objectives or ends that serve as the goals for policy and strategy. “Interests are the foundation and starting point for policy prescriptions.” They help answer questions concerning why a policy is important national interests also help to determine the types and amounts of the national power employed as the means to implement a designated policy or strategy.

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### 7.3: MEANING AND NATURE OF NATIONAL INTEREST

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Frankel divides the various attempts to define national interest into two broad categories- **objective and subjective approaches**

The **first category** embraces those approaches which can be defined or examined with the help of some objectively definable criteria.

The **second category** contains those definitions which seek to interpret national interest as a “constantly changing pluralistic set of objective references.”

The task of defining national interest becomes more cumbersome as the domestic and international activities of a state overlap. It is a synthesis of the objective and subjective approaches. In most of the nation-states, the “iron law of oligarchy” is prevalent, implying that governmental decisions are made only by a few men and women. These decisions are often taken in such a way as to promote the national interest as this notion is perceived and defined by the decision-makers, at the best; they are justified by being related to the national interest. A renowned British scholar of international relations, Hugh Seton-Watson, has recommended that the expression “national interest” is a misnomer as governments, not nation-states, make foreign policy. The terms “state interest” and “government interest” are, therefore, more appropriate.

The definition of national interest relies on the stand taken by a particular person about various pairs of extremes such as ideas versus self interest, idealists versus realists, short term and long term concerns and traditional and individual concerns.

In a very generic sense, national interests are “that which are deemed by a particular state (actor) to be a ...desirable goal.” The attainment of this goal is something that the identifying actor believes will have a positive impact on itself. Realization of the interest could enhance the political, economic,



security, environmental, and/or moral well being of a populace and the state (actor) or national enterprise to which they belong.

Lerche and Said define it as “the general, long-term, and continuing purpose which the state, the nation, and the government all see themselves as serving.”

Dyke defines it as that which states seek to protect or achieve in relation to each other.

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## **7.4: FOUNDATION OF NATIONAL INTEREST**

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The state having an interest can mean holding an objective or subjective stake in something, but also crucially being affected either positively or negatively by that stake. Both usages of interest are relevant to this analysis. With the development of science and technology and a materialistic view of the universe national interest defined in spiritual theology was shifted to being defined in objective material conception. This is understood as something gainful in economic and tangible terms to be quantifiably measured. According to Beard, this can never be an objective or quantifiable process because interests cannot be separated from human motive and concern. There is no such thing as an objective reality called the national interest. Consideration of the national interest is a subjective assessment. As far as policy is concerned, interest inheres in human beings as motive or force of attention, affection and action. According to Beard, interest, subjectively considered, may take the form of an idea, and every idea pertaining to earthly affairs is attached to some interest considered as material thing and is affiliated with social relationships. There are no ideas without interest, and no interest without ideas.

This claim has important implications for all analyses of the national interest which attempt to disaggregate its component parts. It represents a challenge to claims made by classical realists that permanent, fixed national interest can be identified as objectives which should determine the conduct of the foreign policy of states. It also means that the national interest cannot be reduced to its component parts for scientific measurement and assessment.

Any analysis of the national interest must entail an inquiry into the ideas which express and represent the interest to be considered.

## **The general will**

At the basis of claims for the national interest is an assumption that a political community can speak with a common voice. This is referred to as general will by Rousseau- the common expressions of a political community which cannot be reconciled with the particular interests. The bond of society is that identity of interest which all feel who compose it. Societies have common interest which should form the basis of decision making and policy. For critical perspectives of the national interest, the claim that a complex society can have common interest is largely a myth which serves the interest of dominant groups. Perhaps Rousseau had in mind Thucydides remark that an identity of interest is the surest of bonds whether between states or individuals.

## **Raison d'état**

The transformation of raison d'état into national interest started from Machiavelli. He argues in his book *The Prince* that survival of the state was the paramount political consideration for rulers- an end in itself. The means necessary to achieve this goal are less important than the end itself.

## **Uses for National Interest**

Interests serve as the foundation and guiding direction for the formulation of policy for a nation state, there is more often than not a direct correlation between the nation's interests and foreign policy. In most cases," statesmen, think and act in terms of interest." Those interests believed to be the most significant for the attainment of a policy objective will earn the greatest amount of emphasis during the policy formulation process. They should be designed to tell the policy-making why and how much he should care about an issue. Interests help determine what kind and how much attention should be given to both challenges or threats and opportunities.

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## **7.5: TYPES OF NATIONAL INTEREST**

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Robinson has pointed out six types of national interest which are as follows:

- I. Primary interests
- II. Secondary interests

- III. Permanent interests
- IV. Variable interests
- V. General interests
- VI. Specific interests

### **Primary Interests**

Primary interests include protection of the nation's physical, political, and cultural identity and survival against encroachment from the outside. Primary Interests can never be compromised or traded. All nations hold these same interests and must defend them at any price.

### **Secondary Interests**

Secondary interests are those falling outside of primary interests but contributing to it. For example protecting citizens abroad and maintaining proper immunities for a nation's diplomats are secondary interests.

### **Permanent Interests**

Permanent interests are those which are relatively constant over long periods of time; they vary with time, but only slowly. An example of this kind is provided by the determination of Britain to maintain freedom of navigation during the past few centuries for the protection of her overseas colonies and growing trade.

### **Variable Interests**

Variable interests are those which are a function of the entire cross currents of personalities, public opinion, sectional interest, partisan politics and political and moral folkways of a given nation. In other words, they are what a given nation at any particular time chooses to regard as its national interest. These interests are considered vital for national good in a given set of circumstances. Interest can diverge from both primary and permanent interest.

## **General Interests**

General interests are those which the nation can apply in a positive manner to a large geographic area, to a large number of nations, or in several specific fields (such as economic, trade, diplomatic intercourse, international law, etc.) An example would be the British interest in the maintenance of a balance of power on the European continent.

## **Specific Interests**

Through the logical outgrowth of the general interests, specific interests are defined in terms of time and space. For example, Britain regarded it as a specific national interest to maintain the independence of the new countries for preserving balance of power in Europe.

Thomas W Robinson has included three more national interests:

## **Identical Interests**

Identical interests between nations are those national interests which those nations hold in common. For example, Great Britain and U.S have had an interest in assuring that the European continent is not dominated by a single power.

**Complementary Interests** between nations are those which, although not identical, at least are capable of forming the basis of agreement on specific issues.

**Conflicting Interests** are those not included in identical and complementary interests. It should be noted, however, that today's conflicting interest can be transformed tomorrow through diplomacy, occurrence of events or passage of time into common or complementary interest. The same thing might be said about the possibility of transforming identical or complementary interests into conflicting interest.

## **Survival as National Interest or Hans Morgenthau's Conception of The National Interest**

In discussing Morgenthau's view of the national interest, let us divide the subject as follows:

1. Definition and analysis of the national interest.

2. Basic statement of the relation between interest and power;
3. National interest and morality;
4. Propositions about the national interest;
5. National interest and nuclear weapons;
6. National interest and international organization.

According to Morgenthau, “the concept of national interest is similar in two respects to the ‘great generalities’ of the constitution, such as the general welfare and due process. In Morgenthau’s opinion, the minimum requirement of nation states is to protect their physical, political and cultural identity against encroachments by other nation-states.

Mahendra Kumar observes:”perhaps the only level at which it can be defined is the level at which it can be defined is the level of survival. It is difficult to define national interest either as more or less as survival. Not being a clear defined quantity, national interest is rather a psychological phenomenon which is subject to drastic changes that may result from internal shifts in power or from a change in a nation’s values”.

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## **7.6: METHODS FOR THE PROMOTION OF NATIONAL INTEREST**

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Instruments and methods for the promotion of national interest are well explained by Palmer and Perkins. It will be pertinent to rely on their views while dealing with these instruments and methods. These can be briefly explained as follows:

1. Diplomacy
2. Alliance
3. Propaganda
4. Psychological and political warfare
5. Economic methods
6. Imperialism and colonialism

### **Diplomacy**

It consists of the techniques and procedures for conducting relations among states. Diplomacy is practiced through diplomats. He is the eyes and ears of his government in other countries. Diplomatic negotiations are employed to reconcile the different interests of the states through the process of mutual give and take.

### **Alliances**

There are usually concluded by two or more states for the promotion and protection of their common interests. Thus the character and the tenure of the alliance will depend on the relative strength of those interests, Robinson observes: “the advantage of pursuing the national interests through alliances, of course, lies in the translation of inchoate, common or complementary interests into common policy and in bringing the nation’s power directly to bear on questions of national interests.”

### **Propaganda**

In the twentieth century propaganda has become a major instrument for the promotion of national interest. In the most general terms “any attempt to persuade persons to accept certain points of view or to take a certain action” is propaganda.

Lasswell says, “Propaganda is the manipulation of symbols to control controversial attitudes; education is the manipulation of symbols to transmit accepted attitudes”.

### **Psychological and Political Warfare**

Eisenhower associated psychological warfare with “the struggle for minds of men”. Linebarger defined psychological warfare in the broad sense as “the application of parts of the science of psychology to further the efforts of political, economic, or military action,” and in narrow sense as “the use of propaganda against an enemy, to get her with such other operational measures of military, economic, or political nature as may be required to supplement propaganda”.

### **Economic Methods**

Economic methods states deliberately follow certain policies in pursuit of their national interests. Economic methods are regularly employed to fulfill national interests both in peace and war.

## Imperialism and Colonialism

From sixteenth century till the middle of twentieth century European nations used imperialism and colonialism as a tool to further their national interests.

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### 7.7: SUMMARY

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"National interest" refers to the set of goals, objectives, and priorities that a nation considers essential for its well-being, security, and prosperity. It encompasses a wide range of factors, including political, economic, social, and strategic considerations. The concept of national interest guides a country's foreign policy decisions and domestic strategies. Key elements often include maintaining sovereignty, ensuring national security, promoting economic growth, fostering diplomatic relations, and safeguarding the welfare of citizens. National interest can vary between nations and may evolve in response to changing global conditions. Policymakers constantly assess and adapt their strategies to align with the perceived interests of their country.

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### 7.8: KEY TERMS

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- **Sovereignty:** The principle of governing one's own territory without external interference.
- **National Security:** Protection of a nation's borders, citizens, and institutions from external threats.
- **Economic Prosperity:** The pursuit of economic growth, stability, and well-being for the nation's citizens.
- **Diplomacy:** The management of international relations and negotiations to advance national interests.

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### 7.9: SELF ASSESSMENT QUESTIONS

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- What is National Interest? How the National Interest of a country can be defined.
- Discuss various types of National Interest of country.
- Discuss the methods used by a country to fulfill National Interest of a Country.

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## 7.10: REFERENCES

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## **UNIT-8: RELEVANCE OF IDEOLOGY**

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### **Structure**

- 8.1 Objectives
- 8.2 Introduction
- 8.3 Features of Ideology
- 8.4 Types of Ideology in IR
- 8.5 Relevance of Ideology in IR
- 8.6 Summary
- 8.7 Key Terms
- 8.8 Self Assessment Questions
- 8.9 References

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### **8.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What is Ideology
- The relevance of ideology in international relations

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### **8.2: INTRODUCTION**

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It has always been a serious problem in international politics to determine the precise nature of relationship between national interest and ideology. With the growth of communism and the emergence of the concern for peace in the twentieth century, this problem has become even more serious. In order to understand the relationship between ideology and national interest, it is necessary to be as precise as possible about the meaning of national interest and ideology. The concept of national interest is closely related to the concept of ideology. But in order to be able to understand this relationship, it is necessary to be clear about the meaning of ideology. There are two different senses in which the term ideology is used. In the first sense, ideology is defined as a self-contained and self-justifying belief system based on a definite world view; it claims to provide a basis for explaining the whole of reality. Thus the present definition of ideology does not have anything to do with world ideologies as communism, fascism, and democracy. The sense in which the term ideology

is used here is borrowed from Karl Mannheim's concept of particular ideology. Mannheim believes that whenever we are sceptical of the ideas and their interpretations advanced by our opponents, we take those ideas as a set of particular ideology. Ideologies in the context of power are thus a cover to hide real nature of the objectives of a foreign policy. But ideologies are not the accidental outgrowth of the hypocrisy of certain individuals. It is a matter of continuous development of a nation's interests, practices, and capabilities.

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### **8.3: FEATURES OF IDEOLOGY**

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The features of ideology in international relations encompass a range of characteristics that highlight the role of beliefs, values, and ideas in shaping the behavior of states on the global stage. Here are key features of ideology in international relations:

#### **Belief System:**

Ideology involves a set of beliefs and values that guide a state's perception of the world, its role in the international system, and the principles it seeks to promote.

#### **Comprehensive Framework:**

Ideology provides a comprehensive framework for understanding and interpreting international events. It shapes a state's worldview, influencing its approach to various issues such as security, diplomacy, and cooperation.

#### **Normative Principles:**

Ideology often includes normative principles that express what a state considers morally right or just. These principles can influence foreign policy decisions and the evaluation of other states' actions.

#### **Long-Term Orientation:**

Ideology tends to have a long-term orientation, providing a consistent basis for a state's foreign policy over time. It may endure through changes in leadership but can also evolve in response to external and internal dynamics.

**Identity Formation:**

Ideology contributes to the formation of national identity by defining what a state stands for and how it distinguishes itself from others. It shapes the narrative of a state's history and its place in the international community.

**Influence on Decision-Making:**

Ideology plays a significant role in influencing decision-making processes at both the individual and institutional levels. Leaders and policymakers often reference ideological principles when formulating foreign policy.

**Justification for Actions:**

States may use their ideology to justify their actions on the international stage. Whether engaging in military interventions, forming alliances, or participating in international institutions, states often frame their behavior in line with their ideological beliefs.

**Role in Alliances and Coalitions:**

Ideological affinities can shape the formation of alliances and coalitions. States with similar ideologies may be more inclined to collaborate, while ideological differences can lead to tensions or even conflicts.

**Impact on International Institutions:**

Ideology influences a state's approach to international institutions. States may support or critique these institutions based on how well they align with their ideological principles.

**Relevance in Conflict Resolution:**

Ideology plays a role in shaping a state's approach to conflict resolution. The principles and values embedded in an ideology may guide a state's preferences for diplomatic negotiations, peacebuilding, or military interventions.

**Cultural Diplomacy:**

Ideology contributes to cultural diplomacy by influencing a state's cultural exchanges, public diplomacy efforts, and promotion of its cultural values on the global stage.

**Adaptation and Evolution:**

While ideology provides a stable framework, it is not static. States may adapt and evolve their ideologies over time in response to changing geopolitical circumstances, shifts in global norms, or domestic developments.

Understanding these features helps analyze the complex interplay between ideology and international relations, recognizing that states often navigate a dynamic landscape where pragmatic considerations may also influence their actions alongside ideological principles.

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**8.4: TYPES OF IDEOLOGY IN IR**

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Ideology in international relations refers to the set of beliefs, values, and ideas that guide a state's behavior and foreign policy on the global stage. Ideology plays a significant role in shaping a country's approach to international relations, influencing its alliances, conflicts, and interactions with other states. Different ideologies can lead to varying perspectives on issues such as sovereignty, diplomacy, security, and economic cooperation. Here are some key points regarding ideology in international relations:

**Realism:**

Realism is a dominant ideology in international relations that emphasizes the pursuit of national interest, power, and security.

States are viewed as rational actors seeking to maximize their own interests in a competitive international system.

Realists often downplay the role of morality and emphasize the importance of military strength and strategic alliances.

**Liberalism:**

Liberalism emphasizes cooperation, international institutions, and the promotion of democracy and human rights.

Liberal states may prioritize economic interdependence and diplomacy over military force, and they often support international organizations as mechanisms for resolving conflicts.

**Constructivism:**

Constructivism focuses on the role of ideas, identities, and social norms in shaping international behavior.

States' actions are seen as influenced by their beliefs and perceptions, and the international system is viewed as socially constructed rather than inherently anarchic.

**Marxism:**

Marxist perspectives in international relations emphasize economic factors, class struggle, and the role of capitalism in shaping global power dynamics.

Marxist theories often highlight issues related to imperialism, economic inequality, and exploitation in the international system.

**Nationalism:**

Nationalist ideologies prioritize the interests of the nation-state and often emphasize the preservation of national identity, culture, and sovereignty.

Nationalist sentiments can influence foreign policy decisions, trade relations, and alliances.

**Feminism:**

Feminist perspectives in international relations focus on the gendered nature of power dynamics, emphasizing the roles of women in conflict, peacebuilding, and international institutions.

Feminist scholars critique traditional theories for overlooking gender-based inequalities and advocate for a more inclusive and gender-sensitive approach to international relations.

### **Environmentalism:**

Environmental ideologies are increasingly relevant in international relations, with a focus on addressing global challenges such as climate change, resource depletion, and sustainable development.

States may collaborate or compete based on their commitment to environmental conservation and climate action.

It's important to note that states may not strictly adhere to a single ideology, and their foreign policy decisions often reflect a combination of various ideological elements based on pragmatic considerations and the specific context of international relations at any given time. Additionally, individual leaders, public opinion, and historical experiences can also shape a country's ideological stance in global affairs.

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## **8.5: RELEVANCE OF IDEOLOGY IN IR**

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The relevance of ideology in international relations is significant, as it shapes the beliefs, values, and principles that guide the behavior of states on the global stage. Here are several reasons highlighting the importance of ideology in international relations:

### **Guiding Foreign Policy:**

Ideology serves as a guiding framework for a state's foreign policy. It influences how a country prioritizes its national interests, engages with other nations, and addresses global challenges.

### **Determination of Alliances and Enemies:**

Ideology plays a crucial role in the formation of alliances and the identification of potential adversaries. States with similar ideological orientations may form alliances based on shared values, while ideological differences can lead to tensions and conflicts.

**Shaping National Identity:**

Ideology contributes to the formation of a nation's identity and self-perception. It influences how a state views itself in the international system and its role in promoting certain values or principles.

**Influencing International Institutions:**

Ideological perspectives can impact a state's approach to international institutions. For example, liberal states may be more inclined to support and participate in multilateral organizations, while realist states may be more skeptical and prioritize unilateral actions.

**Economic Cooperation and Trade Policies:**

Ideology can influence a state's economic policies and approach to international trade. Liberal states may emphasize free trade and economic interdependence, while protectionist ideologies may lead to more closed economic systems.

**Conflict Resolution and Peacebuilding:**

Different ideologies provide distinct frameworks for approaching conflict resolution and peacebuilding. For example, liberal states may focus on diplomatic negotiations and international cooperation, while realist states may prioritize military strength and strategic interests.

**Human Rights and International Law:**

Ideological beliefs influence a state's stance on human rights issues and adherence to international law. Liberal states may emphasize the promotion of human rights and support for international legal mechanisms, while other ideologies may prioritize state sovereignty over external norms.

**Global Governance and Environmental Issues:**

Ideological perspectives shape attitudes towards global governance and cooperation on transnational issues, such as climate change. States with environmentalist ideologies may be more inclined to collaborate on sustainable development and environmental conservation.

### **Public Opinion and Domestic Politics:**

Ideological considerations often play a role in shaping public opinion and domestic political discourse. Leaders may align their foreign policy decisions with prevailing ideological sentiments to gain domestic support.

### **Cultural and Social Exchanges:**

Ideology influences cultural and social interactions between states. Shared ideological values can facilitate cultural exchanges, while ideological differences may lead to cultural misunderstandings and tensions.

While ideology is a crucial factor in international relations, it is important to recognize that states often pursue a mix of pragmatic and realpolitik considerations alongside ideological principles. Additionally, the influence of ideology can vary over time and may be subject to change based on leadership transitions, shifts in public opinion, or evolving global circumstances.

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## **8.6: SUMMARY**

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The study of ideology in international relations involves examining the set of ideas, beliefs, and values that shape the behavior of states, actors, and institutions in the global political arena. Ideology serves as a lens through which individuals and governments interpret the world, make decisions, and engage in international affairs. Ideology in international relations serves as a foundational factor shaping states' behavior, foreign policy choices, and interactions on the global stage. However, it operates in conjunction with other factors such as power, national interest, and pragmatic considerations, leading to a complex and dynamic landscape in international affairs.

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## **8.7: KEY TERMS**

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- **Realism:** A school of thought that emphasizes the role of power, national interest, and the struggle for survival in shaping international relations. Realists believe that states are primarily motivated by self-interest and seek to maximize their power.



- **Liberalism:** This ideology emphasizes the importance of international institutions, cooperation, and the rule of law in shaping global relations. Liberals believe in the potential for peaceful conflict resolution and mutual benefit through diplomacy.
- **Constructivism:** Focuses on the role of ideas, beliefs, and norms in shaping international behavior. Constructivists argue that state behavior is not solely determined by material interests but also by shared understandings and social norms.
- **Marxism:** Derived from Marxist theory, it emphasizes economic factors and class struggle as key drivers of international relations. Marxist perspectives often critique the capitalist system and its impact on global inequality.

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## 8.8: SELF ASSESSMENT QUESTIONS

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- What is an ideology? Discuss its basic features.
- Discuss the relevance of ideology in international relations.
- Discuss various types of ideology working in international relations.

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## **BLOCK-3: BALANCE OF POWER**

**Unit-9: Introduction to Balance of Power**

**Unit-10: Techniques and Methods of Balance of Power**

**Unit- 11: Purpose, Utility and Merits of Balance of Power**

**Unit-12: Theories of Deterrence**

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## **UNIT-9: INTRODUCTION TO BALANCE OF POWER**

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### **Structure**

9.1 Objectives

9.2 Introduction

9.3 Meaning and Definitions of Balance of Power

9.4 Features of Balance of Power

9.5 Pre-requisites for Balance of Power

9.6 Summary

9.7 Key Terms

9.8 Self Assessment Questions

9.9 References

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### **9.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What is Balance of Power
- Prerequisites of Balance of Power

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### **9.2: INTRODUCTION**

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Balance of power is one of the oldest concepts of international relations. The presence of states with varying degrees of power makes it necessary to study the pattern of relationship among them. If one goes by the realist assumption, the international system is unrestrained and unprotected by any international, government, where states have to look after their own national interests and, obviously, national security thereby including insecurity in others. Contemporary writers have called this theory ‘a basic principle of international relations’, ‘a fundamental law of politics’.

Thus the theory of balance of power is widely held. It is an overused theory in international relations. Claude has aptly remarked that it is an “ambiguous concept” as it is virtually meaningless”.

Wight says, “The notion of the balance of power is notoriously full of confusions”. The key to the puzzle, as the realists suggest, is the principle of balance of power which is “a basic principle of

international relations and a fundamental law politics as it is possible to find.” The political relations of independent nations, especially the great powers, traditionally have been explained by the theory of the balance of power.

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### **9.3: MEANING AND DEFINITION OF BALANCE OF POWER**

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To know the meaning of balance of power one may take the analogy of a balancer with a pair of scales. The balance of power is one notion which is central to the study of international relations. The term is in no way an innovation of the present times and can be traced to the sixteenth century, only to be theorized in the eighteenth century and after. In the twentieth century it has been invoked many a times but the problem is that there is a lack of unanimity on the exact meaning of the term.

George Schwarzenberger (1951) viewed balance of power as “equilibrium’ or a certain amount of stability in international relations.”

According to Professor Sidney B. Fay (1937), balance of power is such a “just equilibrium in power among the members of the family of nations as will prevent any one of them from becoming sufficiently strong to enforce its will upon others.”

Castlereagh referred to balance of power as “the maintenance of such a just equilibrium between the members of the family of nations as should prevent any of them becoming sufficiently strong to impose its will upon the rest.”

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### **9.4: FEATURES OF BALANCE OF POWER**

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Power was distributed in such a way that each state was able to balance the others. In theory, if any state tried to increase its power, thereby posing a threat, all the others would unite to prevent it. This was what came to be known as the balance of power.

In such a case, the balancing power, either by one single nation or by a group of nations, will prevent any particular nation, from imposing its will upon others. If state A increases its power, state B must try to equalize it. If B alone cannot match A’s might, it can join other states and together they can offset the power of A.

## Basic assumptions

Quincy Wright has enumerated five major assumptions:

1. First assumption is that states are committed to protect their vital interest by all possible means including war, though it is up to each nation to decide what its vital interest are and which methods it would adopt to protect them.
2. The second underlying assumption is that the vital interests of states are or may be threatened. If not threatened, no need for state to protect them.
3. The third assumption is that balance of power helps the protection of vital interest either by threatening other states with committing aggression or by enabling the victim to achieve victory in case an aggression occurs.
4. The fourth assumption is that the relative power position of various states can be measured to a great degree of accuracy and that this measurement can be utilized in balancing the world forces in one's own favour.
5. The fifth assumption is that statesmen formulate their foreign policy decisions on the basis of an intelligent understanding of power considerations.

The balance of power is a concept in international relations that describes a distribution of power among multiple states or actors to prevent any single entity from gaining hegemony or dominance. The characteristics of the balance of power include:

1. **Multiplicity of Actors:** The system involves several independent states or entities, each possessing varying degrees of power. This multiplicity prevents the concentration of power in the hands of a single actor.
2. **Dynamic Equilibrium:** The balance of power is not a static state but a dynamic equilibrium that can shift over time due to changes in the capabilities, alliances, and strategies of the actors involved.
3. **Alliances and Coalitions:** States form alliances and coalitions to counterbalance the power of potential rivals. These alliances are often based on strategic interests and can change based on geopolitical circumstances.

4. **Strategic Flexibility:** States remain flexible in their strategic choices, adapting to changing circumstances by forming new alliances, reassessing threats, and adjusting their foreign policies accordingly.
5. **Deterrence:** The threat of retaliation or the risk of facing a combined force from multiple actors deters states from aggressive actions. This serves as a mechanism to maintain stability and prevent conflict.
6. **Arms Races:** The balance of power can lead to arms races, as states seek to enhance their military capabilities to match or surpass potential adversaries. This competitive buildup acts as a stabilizing force but can also contribute to tensions.
7. **Power Transition:** Shifts in the global or regional power structure can lead to power transitions, potentially resulting in periods of instability as states adjust to the new distribution of power.
8. **Crisis Management:** The balance of power is tested during crises, and the ability of states to manage these situations without upsetting the overall equilibrium is crucial for maintaining stability.
9. **Bipolarity, Multipolarity, or Unipolarity:** The balance of power can exist in various structural forms, including bipolarity (two major powers), multipolarity (multiple major powers), or unipolarity (one predominant power). Each structure has its own dynamics and challenges.
10. **Security Dilemma:** States may engage in actions to enhance their security, but these actions can be perceived as threatening by others, leading to a security dilemma where one state's pursuit of security may undermine the security of others.
11. **Diplomacy and Negotiation:** Diplomacy plays a key role in the balance of power as states engage in negotiations to manage conflicts, resolve disputes, and establish norms that contribute to stability.

12. **International Institutions:** Multilateral institutions and agreements may contribute to the balance of power by providing forums for states to engage in cooperative efforts, address common concerns, and establish rules for interaction.

Understanding and navigating the characteristics of the balance of power is essential for policymakers and analysts in the field of international relations.

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## 9.5: PRE-REQUISITES OF BALANCE OF POWER

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The concept of the balance of power is a fundamental principle in international relations and political theory. It refers to a situation in which power is distributed among different states or actors in such a way that no single entity is dominant enough to control the others completely. The balance of power helps to prevent any one actor from becoming too powerful and potentially engaging in aggressive or hegemonic behavior. Several prerequisites or conditions contribute to the establishment and maintenance of a balance of power:

1. **Multiple Actors:** A balance of power requires the presence of multiple independent actors, such as nation-states, regional powers, or alliances. These actors should have sufficient capabilities to influence the international system.
2. **Relative Power:** The distribution of power among the actors should be such that no single entity has overwhelming superiority over others. This prevents a hegemonic power from dominating the international system.
3. **Capability and Resources:** States must possess the necessary military, economic, and political capabilities to exert influence on the global stage. This includes a well-equipped military, economic strength, and diplomatic leverage.
4. **Interdependence:** There should be a degree of economic and political interdependence among the actors. This can create a mutual interest in maintaining stability and avoiding conflict, as disruption could harm all parties involved.

5. **Diplomacy and Alliances:** The formation of alliances and diplomatic relationships can contribute to the balance of power. Alliances serve as a mechanism for states to counterbalance potential threats from other powerful actors.
6. **Flexible Alliances:** Alliances should not be static but rather adaptable to changing circumstances. States may need to realign their alliances based on evolving geopolitical situations to maintain a dynamic balance.
7. **Communication and Transparency:** Open communication and transparency among states are essential for building trust and avoiding misunderstandings. This helps prevent miscalculations that could lead to conflict.
8. **Respect for International Norms and Rules:** Adherence to international norms and rules, such as those outlined in international law and treaties, contributes to a stable international system. Violations of these norms can lead to tensions and upset the balance of power.
9. **Conflict Resolution Mechanisms:** An effective system for resolving disputes peacefully is crucial for maintaining the balance of power. This can include international organizations, mediation, and diplomatic channels.
10. **Cultural and Ideological Factors:** Shared cultural values or ideologies among states can foster cooperation and reduce the likelihood of conflict. Conversely, divergent cultural or ideological beliefs may contribute to tensions.

Achieving and maintaining a balance of power is a complex and dynamic process that requires constant attention to changes in the international landscape. The effectiveness of the balance of power system depends on the willingness of states to engage in diplomacy, cooperate, and adhere to established norms.

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## 9.6: SUMMARY

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The concept of the balance of power refers to the distribution of power and influence among states or actors in the international system to prevent any single entity from dominating others. It is a principle aimed at maintaining stability and preventing aggression. The idea is that when one power becomes too



dominant, other states or entities will align themselves to counterbalance and prevent the emergence of a hegemonic power. The balance of power can be achieved through alliances, diplomacy, military capabilities, and other strategic measures. It is a dynamic concept that evolves as international relations change, and its effectiveness relies on the adaptability of states to shifting power dynamics.

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## 9.7: KEY TERMS

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- **Hard Power:** Refers to the use of military force, economic coercion, or other tangible means to influence other states.
- **Soft Power:** Involves the use of cultural, diplomatic, and ideological influence to shape the preferences of other actors.

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## 9.8: SELF ASSESSMENT QUESTIONS

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- What is Balance of Power? Discuss its features.
- What is Balance of Power? Discuss pre requisite of Balance of Power.

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## 9.9: REFERENCES

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Heywood, Andrew (2013), Global Politics, Palgrave Foundation.

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## **UNIT-10: TECHNIQUES AND METHODS OF BALANCE OF POWER**

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### **Structure**

- 10.1 Objectives
- 10.2 Introduction
- 10.3 Meaning of Balance of Power
- 10.4 Characteristics of Balance of Power
- 10.5 Method of Balance of Power
- 10.6 Summary
- 10.7 Key Terms
- 10.8 Self Assessment Questions
- 10.9 References

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### **10.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- Characteristics of Balance of Power
- Various methods of Balance of Power

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### **10.2: INTRODUCTION**

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Classical realism in international relations believes in the Hobbesian approach to the international state system. Anarchy is the nature of the global state system and it implies that states need to help themselves for their survival and security. There is no world government to prevent the use of force by the states. But when the states arrange their security system it poses threat to others. This is called a security dilemma. A security dilemma is a situation when a state's effort to increase its security becomes the source of insecurity for another state. Then the states resort to the balance of power to escape the security dilemma. The states try to increase their power by an act of balancing the relative power of one against that of the other.

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### 10.3: MEANING OF BALANCE OF POWER

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To know the meaning of balance of power one may take the analogy of a balancer with a pair of scales. The balance of power is one notion which is central to the study of international relations. The term is in no way an innovation of the present times and can be traced to the sixteenth century, only to be theorized in the eighteenth century and after. In the twentieth century it has been invoked many a times but the problem is that there is a lack of unanimity on the exact meaning of the term.

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According to Professor Sidney B. Fay (1937), balance of power is such a “just equilibrium in power among the members of the family of nations as will prevent any one of them from becoming sufficiently strong to enforce its will upon others.”

Castlereagh referred to balance of power as “the maintenance of such a just equilibrium between the members of the family of nations as should prevent any of them becoming sufficiently strong to impose its will upon the rest.”

**Hans Morgenthau** it is, ‘only a particular manifestation of a general social principle. Whenever the term is used without qualifications, it refers to an actual state of affairs in which [power is distributed among several nations with approximate equality.’ He has used the term in four senses. 1 as a policy aimed at a certain state of affairs, 2- as an actual state of affairs, 3- as an approximately equal distribution of power, and 4- as any distribution of power.

**Palmer & Perkins**, ‘The essential idea is simple enough: it is an equilibrium of the type represented by a pair of scales. When the weights on the scales are equal, balanced results. Applied to the world of sovereign states, uncontrolled by effective supra-national agencies, the concept of the balance of power assumes that through shifting alliances and countervailing pressures no one power or combinations of powers will be allowed to grow so strong as to threaten the security of the rest.’

**G. Lowes Dickinson**, ‘it means, on the one hand, equality, as of the two sides when an account is balanced, and on the other hand, inequality, as when one has a balance to one’s credit at the bank. The balance of theory professes the former, but pursues the latter.’

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#### **10.4: CHARACTERISTICS OF BALANCE OF POWER**

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- I. Equilibrium is its major characteristic though it is a myth throughout the history of the nation-state system. But the balance or equilibrium is always subject to change resulting in disequilibrium.
- II. The balance of power system is temporary. The powerful states do not last for a longer time as such nor does the balance of power system.
- III. Balance of power does not come automatically. It is achieved through effort.
- IV. The principle of balance of power tends to favour the status quo. But it should be dynamic to be effective.
- V. A real balance of power is a myth. A nation cannot declare when it achieved a balance of power.
- VI. It is both objective and subjective. The historian has an objective view he says that there is balance because an opposite party is, to him, equal in power. But the statesman has a subjective view as he will say that there is a balance if his side is stronger than the opposite party.
- VII. Balance of power often creates tensions between states. The primary aim of the balance of power is to maintain the independence of the statesman not to maintain peace.
- VIII. Balance of power is the game of powerful states. It ignores the small and weak states. These weak states become victims of the power games between the strong states
- IX. Balance of power is neither favourable to dictatorship nor democracy. Dictatorship is interested in dominance over others while democracy becomes interested in power politics in periods of crisis.
- X. Many feel that the balance of power was relevant to the European state system. With the expansion of the state system and with the growth of nuclear weapons, the balance of power is no more effective.

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## 10.5: METHODS OF BALANCE OF POWER

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The balance of power can become dangerous for the big powers. The holder of the balance is the key factor in the system of balance of power. It is the arbiter of the system, deciding who will win and who will lose. The holder does not allow any nation or a group of nations to dominate over others. It becomes an important factor in global politics and preserves its independence as well as of others. The balancer can exercise its power in three ways. 1 -it can join one or the other nation or an alliance subject to the maintenance of balance.2- it can also support the peace arrangement for balance, 3- in both the situations above it will see that its interests are protected while maintaining balance for others.

### Methods

The balance of power is maintained through different methods. The following are the common methods.

**1. Alliances and Counter alliances** This is one of the common methods of maintaining the balance of power. Alliances and counter alliances are formed to give a check to the adversary or to increase its strength. It is a matter of expediency, not principle. Alliances serve identical interests of nations. Alliances can be offensive or defensive. A defensive alliance tries to restore the balance in its favour. An offensive alliance tries to upset the balance in its favour. The successes of alliances depend on many factors like common interests, common ideology, economic interests, culture etc. NATO and Warsaw Pact are examples of military alliances led by superpowers to maintain the balance of power in the post-war era.

**2. Armaments and disarmament** Arms are the decisive means through which a state wants to increase its power and keep the balance of power in its favour. The steep competition between the nations to increase their arms leads to an arms race. This puts a huge burden on the budget of the states keeping them in constant fear and insecurity. Again the states agree to reduce their arms to a certain extent so that a balance of power is maintained. This is called disarmament. SALT-1 and SALT-2 are examples of this strategy of the balance of power between the former Soviet Union and the USA.

**3. Divide and Rule** A state will try to weaken its adversary by dividing it or keeping it divided. The policy of divide and rule is an old policy. Britain is notorious for practising this policy. Both the superpowers, USA and USSR used this policy to divide the opposite camps in the post-war period to maintain the balance of power.

**4. Intervention and non-intervention** The scope of intervention varies from minor deviations from neutrality to fullfledged military intervention. Intervention can be used by powerful states whereas non-intervention is used normally by small states. Powerful states also use non-intervention when peaceful methods can maintain the balance. Non-intervention also suggests neutrality.

**5. Buffer states** Buffer states are of great significance because of their cushioning effect between powerful states. Balance of power can be precarious in a world of bipolarity without buffer zones. When the rival states are in direct contact with each other the situation becomes volatile in the absence of neutral states and buffer zones. A buffer state is normally a weak state situated in between the rival powers. It helps in maintaining the balance of power.

**6. Compensation** Compensation entails annexation or division of territory. Strong states make territorial compensations at the expense of the weaker states, particularly by the states which win the war. The distribution of colonial territories and delimitation of colonial and semi-colonial spheres of influence were made using the principle of compensation. In the words of Morgenthau, ‘ the bargaining of diplomatic negotiations, issuing in political compromise is but the principle of compensations n its most general form, and as such, it is organically connected with the balance of power.’

**7. Domestic Measure** States will grow their power through military acquisitions or other means to secure their position. This is done by a state when it feels threatened by the growing power of another state. The domestic measures may include both military and non-military means to increase its power.

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## **10.6: SUMMARY**

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The theory and practice of balance of power have generated a lot of debate in the history of international relations. Balance of power has failed to prevent two devastating world wars. This speaks of the inadequacy of the principle of the balance of power to maintain peace and stability in the world.

Woodrow Wilson remarked that the great game of balance of power is 'forever discredited'. Equilibrium and disequilibrium are both unsafe and insufficient for peace and stability in the world. War occupies a prominent position in the system of balance of power. If mechanisms like arms races or alliances fail then war as a method is resorted to by the powers. War becomes a means of conflict resolution in politics based on the principle of balance of power. The calculations of the balance of power are uncertain which makes the balance of power impracticable. The states try to justify their policies or try to discredit that of others in the name of maintaining the balance of power. The states always seek to serve their self-interests, not the balance of power.

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### 10.7: KEY TERMS

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- **Bipolarity:** Characterized by a global power structure dominated by two major actors or alliances. The Cold War between the United States and the Soviet Union is an example.
- **Unipolarity:** Occurs when one state or a coalition of states holds a predominant position in terms of power and influence.
- **Bilateral Alliances:** Agreements between two states for mutual support and defense.
- **Multilateral Alliances:** Involving more than two states, these alliances can be complex and dynamic.

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### 10.8: SELF ASSESSMENT QUESTIONS

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- Discuss various characteristics of Balance of Power.
- Discuss difference methods of Balance of Power.

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### 10.9: REFERENCES

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## **UNIT-11: PURPOSE, UTILITY AND MERITS OF BoP**

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### **Structure**

- 11.1 Objectives
- 11.2 Introduction
- 11.3 Purpose of Balance of Power
- 11.4 Utility of Balance of Power
- 11.5 Merits of Balance of Power
- 11.6 Criticism of Balance of Power
- 11.7 Summary
- 11.8 Key Terms
- 11.9 Self Assessment Questions
- 11.10 References

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### **11.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- Know about the purpose and utility of Balance of Power
- Merits and demerits of Balance of Power

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### **11.2: INTRODUCTION**

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The balance of power is a fundamental concept in international relations that refers to the distribution and equilibrium of power among states or actors in the global system. This concept is rooted in the idea that a stable and secure international order can be achieved by preventing any single entity from becoming too dominant. Instead, power is distributed among multiple actors to create a dynamic equilibrium, discouraging aggression, promoting stability, and encouraging cooperation. The balance of power theory assumes that states act primarily to ensure their own security and survival. It suggests that when one state or a coalition of states becomes disproportionately powerful, it creates a potential threat to the security of other states. In response, those states may take actions to counterbalance the power of the perceived threat, forming alliances, building military capabilities, or engaging in diplomatic efforts. Historically, the balance of power has been a guiding principle in shaping the behavior of states and the structure of the international system. It has played a crucial role in preventing hegemony, managing



conflicts, and fostering a degree of predictability in global affairs. The concept has been influential in shaping the strategies and policies of nations as they navigate the complexities of the international arena. The balance of power can manifest in various forms, including bipolar, multipolar, or unipolar systems. In a bipolar system, two major powers dominate, as seen during the Cold War with the United States and the Soviet Union. A multipolar system involves the distribution of power among several major actors, preventing the dominance of any single entity. Unipolarity occurs when one state or coalition holds a predominant position, which can lead to challenges in maintaining a stable balance. As states continuously adapt to changing geopolitical realities, the balance of power remains a dynamic and evolving concept. It influences diplomatic strategies, military postures, and the formation of alliances, all with the aim of preventing the concentration of power that could lead to instability or conflict. Understanding the balance of power is essential for analyzing international relations, conflict dynamics, and the overall structure of the global order.

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### **11.3: PURPOSE OF BALANCE OF POWER**

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The purpose of the balance of power in international relations is to prevent any single state or coalition of states from becoming too dominant, which could lead to instability, aggression, or the abuse of power. The concept is rooted in the idea that a distribution of power among multiple actors creates a more stable and secure international system. Here are several key purposes of the balance of power:

- 1. Preventing Aggression:**

By distributing power, the balance of power discourages states from engaging in aggressive behavior or expansionist policies. The fear of facing a united or powerful opposition serves as a deterrent to potential aggressors.

- 2. Maintaining Stability:**

A balanced distribution of power contributes to stability in the international system. It helps prevent sudden and disruptive shifts in power that could lead to conflicts and wars.

- 3. Conflict Prevention:**

A well-maintained balance of power can reduce the likelihood of conflicts by ensuring that no single state or alliance feels compelled to challenge others for dominance.

- 4. Promoting Diplomacy:**

States are incentivized to engage in diplomatic efforts, negotiations, and dialogue to manage their relationships and resolve disputes. Diplomacy becomes a crucial tool for maintaining a stable balance.

#### **5. Protecting Smaller States:**

Smaller or weaker states benefit from the balance of power as it provides a degree of protection against coercion or aggression from more powerful entities. A balanced system can discourage bullying or intimidation.

#### **6. Preserving National Sovereignty:**

The balance of power helps preserve the sovereignty of states by preventing the undue influence or dominance of others. This allows states to pursue their own interests and govern themselves without external interference.

#### **7. Mitigating Power Disparities:**

Balancing power helps mitigate large disparities between states, reducing the likelihood of hegemony or unipolarity. This prevents a single dominant state from imposing its will on others.

#### **8. Encouraging Cooperation:**

States are encouraged to cooperate on common issues and challenges rather than pursuing a confrontational approach. Collaborative efforts become more likely in a system where power is distributed among multiple actors.

#### **9. Deterrence and Security:**

The balance of power promotes the development and maintenance of military capabilities, serving as a deterrent against potential threats. States are less likely to engage in aggressive actions if they know they will face a strong and united opposition.

#### **10. Promoting Global Order:**

The balance of power contributes to the establishment of a global order where states adhere to certain norms, rules, and international laws. This helps create a more predictable and cooperative international environment.

#### **11. Facilitating Economic Stability:**

A stable balance of power can contribute to economic stability by reducing the risk of disruptions caused by major geopolitical conflicts.

#### **12. Fostering Multipolarity:**

A balanced distribution of power is often associated with a multi-polar system, where multiple major powers coexist. Multi-polarity can contribute to a more dynamic and flexible international system. Overall, the purpose of the balance of power is to create conditions that discourage aggression, promote stability, and facilitate cooperation among states in the complex arena of international relations.

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## **11.4: UTILITY OF BALANCE OF POWER**

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The concept of the balance of power has various utilities and advantages in international relations. It serves as a fundamental principle aimed at preventing the undue dominance of any single state or coalition, fostering stability, and promoting peaceful cooperation. Here are some key utilities of the balance of power:

### **1. Preventing Hegemony:**

The balance of power prevents the emergence of a single dominant power or hegemon, which could potentially wield disproportionate influence and lead to instability or exploitation of other states.

### **2. Deterrence Against Aggression:**

A balanced distribution of power acts as a deterrent, discouraging states from pursuing aggressive actions or expansionist policies. The fear of facing a united and capable opposition can prevent the outbreak of conflicts.

### **3. Maintaining Stability:**

By preventing dramatic shifts in power dynamics, the balance of power contributes to overall stability in the international system. This stability helps create a predictable environment for states to conduct their affairs.

### **4. Promoting Diplomacy and Negotiation:**

States in a balanced system are more likely to engage in diplomatic efforts and negotiations to resolve conflicts or manage their relationships. Diplomacy becomes a crucial tool for maintaining the equilibrium.

### **5. Preserving National Sovereignty:**

The balance of power safeguards the sovereignty of individual states by discouraging external interference and preventing any single state from dominating others.

### **6. Encouraging Collaboration and Cooperation:**

A balanced international system encourages states to cooperate on common challenges and shared interests rather than resorting to confrontational approaches. Collaborative efforts become more likely in such a setting.

**7. Protecting Smaller States:**

Smaller or weaker states benefit from the balance of power as it provides a degree of protection against coercion or aggression from more powerful entities. This protection helps create a more equitable international environment.

**8. Facilitating Global Order:**

The balance of power contributes to the establishment of a global order where states adhere to certain norms, rules, and international laws. This helps create a more orderly and rule-based international system.

**9. Mitigating Power Disparities:**

The balance of power helps mitigate large disparities between states, reducing the risk of one state dominating others and imposing its will. This fosters a more equal and just global system.

**10. Promoting Multipolarity:**

A balanced distribution of power often leads to a multipolar system, where multiple major powers coexist. Multipolarity can contribute to a more dynamic, adaptable, and flexible international order.

**11. Economic Stability:**

A stable balance of power can contribute to economic stability by reducing the risk of disruptions caused by major geopolitical conflicts. This stability is beneficial for international trade and economic cooperation.

**12. Avoiding Escalation of Conflicts:**

The balance of power can prevent the escalation of conflicts by ensuring that no single state or coalition feels compelled to pursue aggressive actions due to an imbalance in power.

In summary, the utility of the balance of power lies in its ability to create a more stable, predictable, and cooperative international system that guards against the negative consequences of hegemony and unchecked power.

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## **11.5: MERITS OF BALANCE OF POWER**

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The balance of power in international relations has several merits and advantages, contributing to the stability and functioning of the global system. Here are some key merits of the balance of power:

**1. Prevention of Hegemony:**

One of the primary merits is preventing the emergence of a single dominant power or hegemon. This avoids a situation where one state or a group of states could exert excessive influence over others, reducing the risk of tyranny or exploitation.

**2. Deterrence of Aggression:**

The balance of power acts as a deterrent against aggressive behavior. States are less likely to engage in aggressive actions when they know that their actions would be met with a united and strong opposition.

**3. Conflict Prevention:**

By discouraging aggressive actions and promoting diplomatic solutions, the balance of power contributes to the prevention of conflicts. States are incentivized to resolve disputes through negotiation and dialogue rather than resorting to force.

**4. Stability and Predictability:**

A balanced distribution of power contributes to overall stability in the international system. This stability provides a predictable environment for states to conduct their affairs and engage in economic, political, and social interactions.

**5. Preservation of National Sovereignty:**

The balance of power helps preserve the sovereignty of individual states. No single state or coalition can dominate others, allowing each state to govern itself and pursue its own interests without undue external interference.

**6. Encouragement of Diplomacy:**

Diplomacy becomes a crucial tool in a balanced system. States are more likely to engage in diplomatic efforts and negotiations to manage relationships, resolve conflicts, and establish agreements that contribute to peace and stability.

**7. Protection of Smaller States:**

Smaller or weaker states benefit from the balance of power as it provides a degree of protection against coercion or aggression from more powerful entities. This protection contributes to a more equitable international environment.

**8. Promotion of Cooperation:**

A balanced international system encourages states to cooperate on common challenges and shared interests. Collaborative efforts become more likely, fostering international cooperation in areas such as trade, environmental protection, and humanitarian efforts.

#### **9. Mitigation of Power Disparities:**

The balance of power helps mitigate large disparities between states, reducing the risk of one state dominating others and imposing its will. This fosters a more equal and just global system.

#### **10. Promotion of Multi-polarity:**

A balanced distribution of power often leads to a multipolar system, where multiple major powers coexist. Multipolarity can contribute to a more dynamic, adaptable, and flexible international order.

#### **11. Economic Stability:**

A stable balance of power contributes to economic stability by reducing the risk of disruptions caused by major geopolitical conflicts. This stability is beneficial for international trade and economic cooperation.

#### **12. Avoidance of Escalation:**

The balance of power can prevent the escalation of conflicts by ensuring that no single state or coalition feels compelled to pursue aggressive actions due to an imbalance in power.

Overall, the balance of power is seen as a mechanism that promotes stability, prevents abuses of power, and encourages cooperation among states in the global arena.

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## **11.6: SUMMARY**

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The concept of the "balance of power" refers to the distribution of power among states in the international system, with the aim of preventing any single nation or group of states from becoming too dominant and potentially threatening the stability of the system. It is a key principle in international relations and has been a central theme in the study of geopolitics.

In a balance of power system, states may form alliances or engage in strategic actions to counterbalance the power of stronger states. The idea is that by preventing any single entity from gaining too much power, the risk of aggression or domination is reduced, leading to a more stable and secure international environment.

Historically, the balance of power has been a crucial factor in shaping international relations and conflicts. States often engage in diplomacy, alliances, and conflicts to maintain or shift the balance of

power in their favor. The concept is dynamic, with power relations constantly evolving based on changes in the capabilities, interests, and strategies of the involved states.

Overall, the balance of power is a complex and nuanced concept that plays a significant role in shaping the behavior of states in the international arena.

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### 11.7: KEY TERMS

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- **Unipolarity:** A distribution of power where a single state or actor is predominant and dominates the international system. The post-Cold War period was often characterized as unipolar, with the United States as the sole superpower.
- **Alliance Systems:** Agreements between states to cooperate and support each other, often for mutual defense. These alliances can play a crucial role in shaping the balance of power.
- **Deterrence:** The use of military strength or other means to discourage an adversary from taking certain actions. It is a strategy aimed at preventing conflict by convincing potential aggressors that the costs of their actions would outweigh the benefits.
- **Hegemony:** The dominance or leadership of one state or group of states over others. A hegemonic power often plays a central role in shaping international norms, rules, and institutions.

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### 11.8: SELF ASSESSMENT QUESTIONS

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- What is balance of power? Discuss its purpose in international relations.
- Discuss the utility and merits of Balance of power.

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### 11.9: REFERENCES

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## **UNIT-12: THEORIES OF DETERRENCE**

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### **Structure**

- 12.1 Objectives
- 12.2 Introduction
- 12.3 Meaning and Definition of Deterrence
- 12.4 Elements of Deterrence
- 12.5 Phases of Deterrence
- 12.6 Causes of Deterrence
- 12.7 Impact of Deterrence
- 12.8 Rethinking Deterrence after Cold War
- 12.9 Summary
- 12.10 Key Terms
- 12.11 Self Assessment Questions
- 12.12 References

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### **12.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- Meaning of deterrence
- Various phases of deterrence
- Impact of deterrence upon international relations
- Role of deterrence after cold war

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### **12.2: INTRODUCTION**

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No single concept dominated international strategic theory during the four decades of the cold war so much as that of nuclear deterrence, from late sixties, there is a general shift in east-west relations from the tensions of the cold war to the compulsions and imperatives of détente, especially in the matter of military strategy and security. Though the word détente had appeared on the horizon of international relations in (1961-62) and engaged the attention of political observers yet it did not bring the cold war to a complete end. The period between (1962-69) can be characterized as thaw in cold war, as during all this period the cold war went on limping. As we show subsequently, those who use statistical or



comparative case study methods to test hypothesis about deterrence success and failure must rely on the history of conventional deterrence cases. Success and failure must rely on the history of conventional deterrence cases.

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### **12.3: MEANING OF DETERRENCE**

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The concept of deterrence can be defined as the use of threats by one party to convince another party to refrain from initiating some course of action. A threat serves as a deterrent to the extent that it convinces its target not to carry out the intended action because of the costs and losses the target would incur. In IR scholarship, a policy of deterrence generally refers to threats of military retaliation directed by the leaders of one country to the leaders of another in an attempt to prevent the other country from resorting to the threat or use of military force in pursuit of its foreign policy goals. It should be clear, however, that policies of deterrence in international politics can include both military and non-military threats that are intended to prevent both military and non-military courses of action by other states. My analysis of the scholarly literature is restricted in its scope to those works that focus on the use of military threats by states to prevent other countries from resorting to the threat or use of military force.

Deterrence means two things:- A. as a policy, it is a calculated attempt to induce an enemy to do something or refrain from doing something by treating a penalty for non-compliance.

B. as a situation, deterrence refers to a position where conflicts are contained within a boundary of threats which are neither executed nor tasted.

Henry Kissinger, the architect of détente on the American side, qualified it as “a long step away from the post-war period.”

Thus, in the words of Baral, “as opposed to the cold war which sought to keep the tension in the central balance at a high pitch, the détente is a conscious and deliberate attempts to reduce this tension significantly”.

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### **12.4: ELEMENTS OF DETERRENCE**

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The main elements of the deterrence discussed below:

#### **Deterrence**

By mutual consent the two sides may agree of effect mutual reduction of forces and armaments. Nixon observes, peace is the by- product of “mutual respect for each other’s strength.” So, détente does not

exclude maintaining adequate capability by each side. He further says: “our policy must combine deterrence with détente. Détente without deterrence leads to appeasement and deterrence without détente leads to unnecessary confrontation and saps the will of western peoples to support the arms budgets deterrence requires.”

### **Peaceful Co-Existence**

Another element of détente in the seventies was peaceful co-existence. Kissinger has rightly observed: “the US and the soviet- union are ideology rivals. Détente cannot change that. The nuclear age compels us to coexist. Rhetorical crusades cannot change that either”.

### **Elements of Conflict**

The advent of détente does not imply disappearance of conflict and hostility altogether. The period from 1979 to 1985 was marked by new cold war and détente reached its lowest. Thus, for along détente combined elements of conflict, competition and cooperation.

### **Negative and Positive Elements**

Détente has both negative and positive elements. A negative element signifies substantial reduction of tensions between the two power blocs in general and between the two superpowers in mutual trust and understanding between them and the brightening of prospect for world peace.

### **Mutual Trust Out of Mutual Fear**

The creation of mutual trust between the US and the Soviet Union was one of the chief objectives of détente. But, it is worth mentioning that there was little trust between them when they realized the need of détente. To a great extent détente was grown out of mutual fear and not out of mutual trust.

### **Multiple Levels of Détente**

Originally, the term détente was used to signify the apparent relaxation in the otherwise tense relations between the two super powers the USA and the USSR. But it will be too parochial to associate détente with the gradual improving of relationship between these two powers. In a broad and loose sense this process found favor with Moscow and Peking in 1972, albeit it was not attended with a spectacular success.

### **Kinds of Détente**

There are three kinds of détente e.g military, economic, scientific and cultural. Though détente revolves mainly around military aspects yet its other aspects are not insignificant partial test ban treaty(1963), NPT(1968),SALT-I(1972),SALT-II(1979), INF treaty(1987), START(1991) etc. are part of military détente.

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## 12.5: PHASES OF DETERRENCE

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The theory of deterrence has evolved over time, shaped by changing geopolitical dynamics, technological advancements, and a deeper understanding of human behavior. The evolution of deterrence theory can be traced through several key phases:

1. **Classical Deterrence Theory (Pre-20th Century):** The roots of deterrence theory can be found in ancient and medieval times, where states sought to prevent aggression through the threat of retaliation. However, it was during the Cold War that deterrence theory gained prominence, especially with the advent of nuclear weapons.
2. **Nuclear Deterrence (Cold War Era):** The Cold War marked a significant shift in deterrence theory with the development and proliferation of nuclear weapons. The concept of Mutually Assured Destruction (MAD) emerged, positing that the possession of a secure second-strike capability would dissuade adversaries from initiating a nuclear conflict. The idea was that the potential for catastrophic consequences for both sides would deter any rational actor from launching a nuclear attack.
3. **Extended Deterrence (Post-Cold War):** With the end of the Cold War, the focus of deterrence expanded beyond nuclear threats. Extended deterrence, particularly within the context of alliances like NATO, emphasized the protection of allied nations through the credible threat of a collective response. This involved the commitment of powerful states to come to the defense of weaker allies.
4. **Deterrence in the Information Age (Late 20th Century - Present):** The evolution of technology, especially in the realm of information and cyber capabilities, has led to the integration of these elements into deterrence theory. The ability to disrupt or damage an adversary's information systems and infrastructure became an additional dimension of deterrence.

5. **Multi-Dimensional Deterrence (21st Century):** Modern deterrence theory recognizes that deterrence is not solely reliant on military capabilities but involves a combination of diplomatic, economic, and technological tools. This approach emphasizes a comprehensive strategy to dissuade potential adversaries from unwanted actions.
6. **Dynamic Deterrence (Ongoing):** Deterrence theory continues to evolve in response to emerging threats, including non-state actors, hybrid warfare, and gray-zone conflicts. The concept of dynamic deterrence recognizes the need for flexibility and adaptability in response to evolving challenges.
7. **Behavioral Insights (Ongoing):** Contemporary deterrence theory increasingly incorporates insights from behavioral psychology, recognizing that decision-makers may not always act rationally and that perceptions of threats and responses can vary. This has led to a deeper understanding of how to communicate and signal deterrence effectively.

In summary, the evolution of deterrence theory reflects changes in the international system, technological advancements, and a growing understanding of the complexities of human behavior. The modern approach to deterrence encompasses a multi-dimensional, dynamic, and adaptive framework that goes beyond traditional military considerations.

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## **12.6: CAUSES OF DETERRENCE**

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Deterrence, as a concept, arises from a combination of factors related to human psychology, international relations, and strategic thinking. The causes of deterrence can be multifaceted and depend on the context in which it is applied. Here are some key causes of deterrence:

### **1. Security Concerns:**

**National Security:** The primary cause of deterrence is the desire to maintain and enhance national security. States seek to deter potential adversaries from taking actions that could threaten their sovereignty, territorial integrity, or strategic interests.

### **2. Risk Aversion:**

**Costs and Risks:** Deterrence aims to make the costs and risks associated with a particular action or behavior outweigh the perceived benefits. States or entities are deterred when they believe that the consequences of their actions could be severe or lead to undesirable outcomes.

### 3. **Nuclear Deterrence:**

**Mutually Assured Destruction (MAD):** In the context of nuclear deterrence, the threat of mutually assured destruction is a significant cause. The fear of catastrophic consequences for both parties involved in a nuclear conflict acts as a powerful deterrent.

### 4. **Alliance Commitments:**

**Extended Deterrence:** Deterrence can be motivated by the desire to protect allies. States may seek to deter potential aggressors by signaling a commitment to come to the defense of their allies, creating a collective security arrangement.

### 5. **Historical Precedents:**

**Learned Behavior:** States may be influenced by historical events where certain actions led to undesirable outcomes. The memory of past conflicts and their consequences can deter nations from repeating similar actions.

### 6. **Military Posture and Capabilities:**

**Visible Strength:** The demonstration of military strength and capabilities, through deployments, exercises, or technological advancements, can serve as a deterrent by convincing potential adversaries that aggression would be met with a formidable response.

### 7. **Economic Leverage:**

**Economic Consequences:** Deterrence can be exerted through economic means, such as sanctions or trade restrictions. The threat of economic repercussions can discourage certain behaviors.

### 8. **Political and Diplomatic Tools:**

**Diplomatic Isolation:** States may use diplomatic means to isolate potential adversaries or garner international support against a particular action. The threat of diplomatic isolation can be a deterrent.

### 9. **Technological Advancements:**

**Cyber Deterrence:** In the modern era, technological capabilities, especially in the realm of cyber security, play a role in deterrence. The ability to disrupt or damage an adversary's critical infrastructure can be a deterrent.

## 10. Psychological Factors:

**Perception and Belief:** Deterrence relies on the perception and belief of potential adversaries. The credibility of threats, the perceived resolve of the deterring party, and the assessment of potential consequences all contribute to the effectiveness of deterrence.

Understanding the causes of deterrence involves recognizing the interplay of military, economic, diplomatic, and psychological factors that shape decision-making at the national and international levels.

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## 12.7: IMPACT OF DETERRENCE

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The impact of deterrence is broad and can be observed in various fields, including international relations, military strategy, law enforcement, and criminal justice. The effectiveness of deterrence depends on the credibility of threats, the perceived severity of potential consequences, and the rational calculations made by potential adversaries. Here are some key impacts of deterrence:

### 1. Prevention of Aggression:

**International Relations:** Deterrence aims to prevent states from engaging in aggressive actions or behaviors that could threaten the security and interests of other nations. The fear of retaliation or undesirable consequences can dissuade potential aggressors.

### 2. Maintaining Stability:

**Strategic Stability:** In the context of nuclear deterrence, the concept of mutually assured destruction (MAD) contributes to strategic stability by discouraging states from initiating a nuclear conflict, thus reducing the likelihood of large-scale warfare.

### 3. Alliance Security:

**Extended Deterrence:** Deterrence helps provide security to allied nations by signaling a commitment to their defense. This fosters stability within alliances and prevents potential adversaries from exploiting vulnerabilities within the alliance structure.

### 4. Reducing Crime:

**Criminal Deterrence:** In criminal justice, deterrence is used to prevent criminal behavior. The threat of punishment, whether through fines, imprisonment, or other legal consequences, is intended to dissuade individuals from committing crimes.

#### 5. Behavior Modification:

**Psychological Impact:** Deterrence seeks to modify the behavior of individuals, states, or entities by influencing their decision-making processes. The fear of negative consequences can lead to a modification of behavior to avoid those consequences.

#### 6. Promoting Rule of Law:

**Legal Deterrence:** Deterrence is a fundamental principle in the rule of law. By establishing and enforcing laws with clear consequences for violations, societies aim to deter individuals from engaging in unlawful activities, contributing to the maintenance of order.

#### 7. Economic Impact:

**Economic Deterrence:** Deterrence can have economic implications, especially when used in the form of economic sanctions or trade restrictions. The threat of economic consequences can influence the behavior of states or entities engaged in undesirable actions.

#### 8. Conflict Prevention:

**Crisis Management:** Deterrence plays a role in crisis management by discouraging escalations and promoting diplomatic solutions to conflicts. The presence of credible deterrent capabilities can contribute to a more stable international environment.

#### 9. Peaceful Coexistence:

**Diplomatic Deterrence:** Diplomatic deterrence can contribute to peaceful coexistence by discouraging states from engaging in actions that could lead to diplomatic isolation. This can foster cooperation and adherence to international norms.

#### 10. Technological Restraint:

**Arms Control:** The concept of deterrence is often linked to arms control agreements. Nations may limit the development or deployment of certain weapons systems as a form of deterrence to maintain strategic stability.

While deterrence has proven to be a valuable tool in preventing unwanted actions and behaviors, its effectiveness is not guaranteed, and the impact may vary depending on the specific circumstances, the credibility of the deterrent, and the motivations of potential adversaries.

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## **12.8: RETHINKING DETERRENCE AFTER COLD WAR**

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Nuclear and conventional deterrence in the post-cold war period has some general elements in common with, but in many respects differs considerably from, the earlier model of the U.S-Soviet-NATO-Warsaw pact confrontation. According to Keith Payne, several important assumptions guided the cold war superpower deterrence setting, contributing to stability. Their absence following the collapse of the Soviet Union and the potential for proliferation in a multinuclear world enhances the need to rethink deterrence requirements for this new era. In summary form, there cold war assumption included the following:

1. Rational leaderships, in the case of the United States and the Soviet Union, are capable of making decision on the basis of cost-benefit, or risk-versus-gain, calculations and in control of the decision-making process and able to execute their decisions;
2. The ability of each side to communicate a threatened sanction effectively to an opponent is clearly understood and is regarded as decisive and in developing cost-benefit calculations;
3. Both parties share a level of mutual understanding and communication about behavioral expectations and about the responses that actions taken by one side will elicit from the other;
4. The threatened retaliatory action has a level of plausibility sufficient to influence in a desired fashion the behavior of the adversary.

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## **12.9: SUMMARY**

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During most of the cold war and since its demise Western policy makers and academic theorists have come to believe as an article of faith that nuclear war is unthinkable and that deterrence backed by a nuclear threat cannot fail. Yet all theorists agree that deterrence presupposes a rational decision process. Infact, opponents of the past were certain that someday it would break down as a result of irrational behavior under conditions of stress, miscalculation, misinterpretation of intelligence data, technical malfunction of command, control, and communication systems, and so on. It is better



understood that from the above analysis of deterrence on various points that deterrence refers to the ability to deter aggression by matching by power of opponent through the possession of matching weapons and armament system. Deterrence is a psychological relationship between two or more actors in which an attempt is made by one or more actors so to structure the environment of other actor through the manipulation of threats actor to follow a policy option in accordance with goals of the deter. Despite the difficulties of demonstrating causality we must add the caveat that deterrence only occurs when it appears reasonable to assume that the target chooses the policy option required mainly as a result of the threats that have been made. It is important to note that the decision-making process of the target remains intact. In deterrence the decisions to conform or not rests with the target. Deterrence only occurs if the target recognizes and confers upon a threat a compelling significance. In order to achieve this deterred must frame its threat in such a way as the target will firstly perceive it, then interpret it and finally act upon it in the desired fashion. These requirements are both fundamental and formidable.

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### 12.10: KEY TERMS

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- **Deterrence:** The prevention of undesirable actions through the fear of consequences.
- **Credibility:** Definition: The belief that a threat will be carried out if necessary. The credibility of a deterrent threat is crucial for its effectiveness.
- **Deterrent Threat:** Definition: A warning or declaration of intent to impose costs or punishment on an adversary if certain actions are taken.
- **Capability:** Definition: The actual military, economic, or other resources that a state possesses to carry out a deterrent threat.
- **Intent:** Definition: The expressed willingness and commitment to use force if necessary, demonstrating the seriousness of the deterrent posture.

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### 12.11: SELF ASSESSMENT QUESTIONS

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- Discuss various theories of deterrence.
- Discuss the causes of deterrence.

- Discuss different phases of development of deterrence.

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## **BLOCK-4: NUCLEAR PROLIFERATION AND DISARMAMENT**

**Unit-13: Introduction to Nuclear-Proliferation**

**Unit-14: The Nuclear-Proliferation Review**

**Unit-15: War and Pacifism**

**Unit-16: Conflict Resolution and Transformation**

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## **UNIT-13: INTRODUCTION TO NUCLEAR-PROLIFERATION**

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### **Structure**

- 13.1 Objectives
- 13.2 Introduction
- 13.3 Meaning of Nuclear-Proliferation
- 13.4 Evolution of Nuclear-Proliferation
- 13.5 Problems of Proliferation
- 13.6 Nuclear Non-Proliferation Treaty
- 13.7 Disbanded Nuclear Ambitions
- 13.8 Rehabilitation of India
- 13.9 Summary
- 13.10 Key Terms
- 13.11 Self Assessment Questions
- 13.12 References

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### **13.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- What is nuclear proliferation
- Problems in nuclear proliferation
- About nuclear non proliferation treaty
- Response of India to NPT

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### **13.2: INTRODUCTION**

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Ever since the explosion of the first atomic bomb on the morning of 6 August 1945 over the Japanese city of Hiroshima, the world is aware of a horrific threat, called nuclear warfare. The device exploded there was crude, unsophisticated and low-powered by modern standards, but it caused several thousand deaths, both immediate and in the aftermath, as well as in conceivable affliction for the survivors and their descendants. People all over the world had to decide between the several options namely war and

peace, security and vulnerability, extinction and survival, disarmament and development etc. Even today, the terror of Hiroshima has not lost its tremendous impact and is still a memorial, reminding the world of the horrors of nuclear warfare. It is the mission of international diplomacy, to let this reminder not be in vain but to ensure that something like that can and will never happen again. “The first atom-bomb also symbolized”, according to Bilgrami “the ever widening gap” between man’s dynamic progress in the attainment of the destructive capacity through science and technology and his corresponding lack of progress in the area of peace and security”.

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### **13.3: MEANING OF PROLIFERATION**

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Nuclear proliferation refers to the spread or increase in the number of countries or entities possessing nuclear weapons or the capability to produce them. This term is often used to describe the process by which more nations acquire nuclear weapons, either through the development of their own programs or through the acquisition of weapons from other states.

The concern with nuclear proliferation is rooted in the potential for increased nuclear arsenals, which can lead to geopolitical instability, increased chances of nuclear conflict, and heightened global security risks. Efforts to prevent nuclear proliferation typically involve diplomatic initiatives, arms control agreements, and international treaties aimed at limiting the spread of nuclear weapons and promoting disarmament. The Treaty on the Non-Proliferation of Nuclear Weapons (NPT) is one of the key international agreements addressing nuclear proliferation, aiming to prevent the spread of nuclear weapons and promote the peaceful use of nuclear energy.

#### **The Baruch Plan**

The first international approach after the seventies was to found the UN atomic Energy commission in 1946 by the first resolution of the United Nations General Assembly “to deal with the problems raised by the discovery of atomic energy”. In June 1946, Bernard Baruch , the United States representative to the Commission made a proposal called the Baruch plan that the US world destroy its nuclear arsenal on condition that the UN imposed sufficient controls on atomic development which would not be subject to UN Security Council veto. These controls would decline any non-peaceful use of atomic energy. The US would handover all scientific data to the commission, which would in turn have the

sole right to mine Uranium and Thorium, owning materials, refining the ores, and constructing and operating plants necessary for the use of nuclear power.

### **Atoms for Peace**

In 1949, the USSR became a nuclear power, the United Kingdom in 1952. East and west, which had been allies only ten years ago, were now adversaries. In this menacing situation US president Eisenhower said in highly regarded speech on 8 December 1953 in front of the UN General Assembly “to the making of these fateful decisions, the United States pledges before you-and therefore before the world-its determination to help solve the fearful atomic dilemma-to devote its entire heart and mind to find the way by which the miraculous inventiveness of man shall not be dedicated to his death, but consecrated to his life”. The government principally involved” (explicitly including the Soviet Union) should transfer fissionable material from their stockpiles to an “international atomic energy agency”, set up as part of the UN. This agency should then make use of the material “to devise methods whereby this fissionable material would be allocated to serve the peaceful pursuits of mankind to apply atomic energy to the needs of agriculture, medicine and other peaceful activities.” The idea of the IAEA was born.

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## **13.4: EVOLUTION OF NUCLEAR -PROLIFERATION**

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The evolution of nuclear proliferation has been a complex and dynamic process shaped by historical, geopolitical, technological, and diplomatic factors. Here's a brief overview of key stages in the evolution of nuclear proliferation:

1. **World War II (1939-1945):** The development and use of the first atomic bombs by the United States in 1945 marked the beginning of the nuclear age. The bombings of Hiroshima and Nagasaki demonstrated the devastating power of nuclear weapons.
2. **Early Cold War (1945-1960s):** The United States and the Soviet Union emerged as superpowers, and the Cold War rivalry intensified. The Soviet Union conducted its first successful nuclear test in 1949, breaking the U.S. monopoly on nuclear weapons. This development increased the perceived strategic importance of nuclear capabilities.

3. **Nuclear Club Expansion (1950s-1960s):** The United Kingdom, France, and China developed their own nuclear weapons during this period. The NPT, opened for signature in 1968, aimed at preventing the further spread of nuclear weapons while allowing the peaceful use of nuclear energy.
4. **Nuclear Non-Proliferation Treaty (NPT) (1970):** The NPT came into force in 1970 with the goal of preventing the spread of nuclear weapons and promoting disarmament. It classified countries into nuclear-armed states (the U.S., USSR, UK, France, and China) and non-nuclear-armed states, which committed not to acquire nuclear weapons.
5. **India's Nuclear Test (1974):** India conducted its first nuclear test, known as "Smiling Buddha," challenging the NPT. India argued that the treaty perpetuated nuclear inequities and did not address the security concerns of non-nuclear-armed states.
6. **Pakistan's Nuclear Program (1980s):** Concerns over India's nuclear capabilities prompted Pakistan to develop its own nuclear weapons program. The proliferation network led by A.Q. Khan, a Pakistani scientist, played a role in the spread of nuclear technology.
7. **Post-Cold War Era (1990s):** The end of the Cold War saw some positive developments. South Africa, Ukraine, Kazakhstan, and Belarus voluntarily gave up their nuclear weapons or nuclear programs. However, North Korea's nuclear ambitions raised concerns.
8. **North Korea's Nuclear Program (2000s-present):** North Korea withdrew from the NPT in 2003 and conducted several nuclear tests, leading to increased international tension and efforts to denuclearize the Korean Peninsula.
9. **Iran's Nuclear Program (2000s-present):** Concerns over Iran's nuclear activities led to international negotiations and the Joint Comprehensive Plan of Action (JCPOA) in 2015. The agreement aimed to limit Iran's nuclear program in exchange for sanctions relief, but geopolitical developments have impacted its implementation.

The evolution of nuclear proliferation is an ongoing and complex issue, influenced by geopolitical shifts, technological advancements, and diplomatic efforts aimed at preventing the spread of nuclear weapons.

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### **13.5: PROBLEMS OF PROLIFERATION**

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The United States enjoyed a monopoly of nuclear bombs until 1949, a condition which many western statesmen including Winston Churchill regarded as the chief shield for Western Europe. In September 1949 the Soviet Union exploded her first atomic bomb. Britain became the third member of the 'nuclear club' on October, 3, 1952; France, the fourth member on February 13, 1960; China, the fifth on October 16, 1964; India, the sixth in May, 1974 and Pakistan, the seventh in May 1998. India's successful nuclear explosion showed that states with civilian and peaceful nuclear energy programmes could simultaneously and surreptitiously pursue a weapon's capability. The United States experimented with the thermonuclear weapon in November 1952, and the USSR followed suit a few months later in August 1953.

#### **Founding the IAEA**

In 1956, the eight-nation-group of USA, United Kingdom, France, Canada, Australia, South Africa, Belgium and Portugal, enlarged by the USSR, Czechoslovakia, India and Brazil to a twelve-nation-group laid down the statutes of the new agency which included:

Research and development of nuclear energy for peaceful purpose (Article-iii.a.1)

Establish and apply safeguards to ensure that any nuclear assistance or supplies with which the idea was associated should not be used to further any military purposes-and apply such safeguards, if so requested, to any bilateral or multilateral arrangement. (Article iii.A.5), Foster the exchange of scientific and technical information (Article iii.A.3), Establish or adopt nuclear safety standards (Article-iii.A.6), On 29 July 1957 the statute entered into force, when 26 states had deposited their instruments of ratification.

#### **Emergence of the NPT**

In the following years several new nuclear weapon states emerged; France tested its first nuclear weapon in February 1960, China followed in 1964. France supposedly also helped Israel acquiring atomic weapons during this period. Foreseeing this development Ireland proposed in 1961 a UN resolution which called upon all states, especially the nuclear weapon states to negotiate an agreement of non-proliferation. The resolution adopted unanimously.

##### **1. Nuclear Proliferation:**



**Global Security Concerns:** The spread of nuclear weapons to more countries increases the risk of nuclear conflict and escalates the potential for devastating consequences.

**Treaty Violations:** Proliferation can undermine international agreements such as the Treaty on the Non-Proliferation of Nuclear Weapons (NPT), leading to erosion of global efforts to control nuclear weapons.

## **2. Biological and Chemical Weapons Proliferation:**

**Humanitarian Threats:** The development and spread of biological and chemical weapons pose significant threats to human life and can lead to mass casualties in the event of their use.

**Violation of International Agreements:** Proliferation undermines international treaties and conventions aimed at preventing the development and use of biological and chemical weapons.

## **3. Technology Proliferation:**

**Cyber security Risks:** The widespread dissemination of advanced technologies can lead to increased cyber security threats, as more actors gain access to tools and knowledge that can be used maliciously.

**Ethical Concerns:** The rapid proliferation of certain technologies, such as artificial intelligence or surveillance tools, can raise ethical concerns related to privacy, human rights, and the potential misuse of technology.

## **4. Environmental Proliferation:**

**Ecosystem Disruption:** The unchecked proliferation of invasive species or pollutants can disrupt ecosystems, leading to loss of biodiversity and ecological imbalances.

**Resource Depletion:** The proliferation of human activities and industrialization can lead to the overuse and depletion of natural resources, contributing to environmental degradation.

## **5. Information Proliferation:**

**Misinformation and Disinformation:** The widespread dissemination of information, especially through digital platforms, can lead to the rapid spread of misinformation and disinformation, impacting public discourse and decision-making.

**Privacy Concerns:** The proliferation of data collection and surveillance technologies raises concerns about the invasion of privacy and the misuse of personal information.

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### **13.6: NUCLEAR NON- PROLIFERATION TREATY**

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After about three years of negotiations the Nuclear Non-Proliferation Treaty (NPT) was voted by the General Assembly in the June 1968. The NPT was, finally signed on 1 July, 1968 and came into force on 5 March, 1970; when 44 non- nuclear and 3 nuclear powers completed the process of ratification. Later on the number of signatories rose to about 187 states, making it the most widely adhered to arms control agreement in world history. It aims at ruling out any possibility of the further spread of the nuclear weapons. The main provisions of the Treaty are:

- i. It obliged all the countries possessing nuclear weapons not to disseminate nuclear knowledge, and transfer manufactured nuclear weapons to the non-nuclear countries.
- ii. Nuclear countries agreed to give preferential treatment to non-nuclear countries who signed NPT in supplying information and material aid in nuclear field, not for purposes of manufacturing nuclear weapons, but for the peaceful use of nuclear energy.
- iii. Nuclear countries undertook to give immediate assistance to the non- nuclear countries if they were attacked or threatened to be attacked by any other country.
- iv. Non-nuclear countries should accept the verification and safeguard control set up by the International Atomic Energy Agency (IAEA) to prevent the transfer of nuclear energy from peaceful to military purposes.
- v. It expresses the determination of the parties that the treaty should lead to further progress in comprehensive arms control and nuclear disarmament measures.
- vi. This treaty is valid for a term of 25 years (i.e. up to 1995) with a five yearly conference for the purpose of verifying its usefulness.

At the fifth NPT Review and Extension Conference in 1995, states parties agreed to extend the treaty indefinitely and without conditions.

The NPT fulfils two related objectives:

1. The countries already possessing nuclear weapons agree not to transfer, directly or indirectly, nuclear weapons or their control to a country not in possession of them. Any form of incitement to possess them is also prohibited.
2. Those nations not in possession of nuclear weapons undertake neither to accept their transfer, nor to manufacture them, nor seek any aid to procure them.

## **CRITICISMS**

This treaty is also not free from criticism as it suffers from many drawbacks. Owing to these snags, countries like France, China, India, Pakistan, Spain, Brazil, Argentina and the Republic of South Africa refused to sign it. With the change in world's security environment after the end of the cold war South Africa (1991) , China (1992), France (1992), Belarus (1993), Ukraine (1994), Kazakhstan, Argentina and Brazil signed and joined this treaty between 1991 and 1997. After 1998 only four countries (India, Israel, Pakistan and Cuba are outside this cornerstone of non-proliferation efforts. They dub it as monopolistic and discriminatory. It monopolizes the right of the existing nuclear powers to manufacture weapons and possess them, while the non-nuclear countries not only cannot manufacture and possess the nuclear weapons, but cannot even obtain nuclear knowledge for peaceful purposes. Its discriminatory nature enables the already existing nuclear powers to carry out nuclear tests without any restraint. Thus it creates imbalance between the nuclear and non-nuclear states. This imbalance is further accentuated by the fact that by signing that NPT, the countries belonging to the second group agree to allow the International Atomic Agency to monitor their internal nuclear activities. This results in an international

control only for the countries of the second group, whereas the nations already owning nuclear weapons are freely allowed to increase their warheads in quantity as well as in quality.

- I. This treaty lays down the limits of nuclear proliferation yet it does not forbid its dissemination. The signatory nuclear powers remain free to place their weapons in friendly or allied countries provided these countries do not have the "use of the keys", i.e. the power to decide the use of these weapons. Their territory can only be used as a repository; the original country remains in sole control of the nuclear game.

- II. The big five members of the nuclear club believed that they had a limitless right to hoodwink the less privileged signatories to the NPT by renewing their “unequivocal commitment” to eliminate nuclear weapons during the Sixth Review Conference in 2000. The Big-5 are allowed to retain nuclear weapons. Even 30 years after the signing of the NPT, the nuke club is not evolving a fixed time frame for eliminating weapons of mass destruction.
- III. Some signatory states have also specified under certain circumstances they would denounce it. One reason most frequently alluded to is a desire to have access to nuclear weapons of a power in a particular region. Countries like Libya and Iran have reserved their right to withdraw in certain conditions classified as “extraordinary events”. With these weaknesses, the NPT remained only a limited disarmament measure. No doubt, this treaty is biased in favour of nuclear powers and is therefore unequal and patently discriminatory, yet it is an important landmark on the long road to disarmament.

Except four (India, Pakistan, Israel and Cuba) all other countries of the world have joined and accepted it. It is not a small thing.

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### **13.7: DISBANDED NUCLEAR AMBITIONS**

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Up to 1967 there were a total of five nuclear powers, and in 1990 there was only one more, India, which had never been party to the NPT; far less than president Kennedy predicted, thanks to the NPT-regime. Instead, a lot of states disbanded their nuclear ambitions or dismantled their military programs. The latter took place in Algeria, Argentina, Australia, the Republic of Korea, Sweden, Brazil, Canada, Egypt, Switzerland, the Republic of China, and Yugoslavia. The former happened in Italy, Germany, Japan and Norway. Likewise, the former Soviet republics Ukraine, Belarus and Kazakhstan abandoned their inherited Weapons and Toned the NPT as NNWS. ALL these states could today have been Nuclear Weapon states for long. The reason that this did not happen is among others the existence of the NPT and this is one of its greatest and most unnoted successes.

#### **IRAQ**

Following the 1990 gulf war came the first real challenge for the NPT and with it for the IAEA. By the cease-fire resolution no.687 in April 1991 the idea was requested to scrutinize the Iraqi nuclear

programmer and to close down everything. But it was a much longer way than the Security Council initially thought. Iraq had joined the NPT in 1970 and had concluded a safeguard<sup>5</sup> agreement with the IAEA. So in 1991 inspectors had comprehensive rights to ensure their success. For the first time ever, inspectors had access to every site and every person whenever they wanted, and they were backed by the international community every time Iraq did not comply.

The consequence was an initiative to provide this meaningful verification system, which came to be known as safeguard under an additional protocol agreement which is now the standard verification procedure in most countries.

### **Nuclear Brinkmanship-North Korea**

Basically the same underlying problem diversity of opinions inside the security council and lack of back-up for the IAEA makes the Iranian and Korean situations as difficult as they are with respect to all differences between both processes, the reasons why both states could often exploit their positions are discrepancies inside the security council with assistance of the USSR the construction of the Nyongbym reactor complex, which was finished 3 years later.

In 2003 after the 2002 “axis-of-evil” speech of us President Bush the situation escalated truly, with North Korea testing missiles and even withdrawing from the NPT. In 2006 the DPRK even ignited a nuclear test explosion which fizzed in facts but shook the world thoroughly nevertheless.

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### **13.8: REHABILITATION OF INDIA**

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India did never sign the NPT, when the country ran its first nuclear weapons test in 1974, it became under the NPT regime some sort of nuclear out cast. India was a nuclear weapon state without being able to count as such under the rule of the NPT. Therefore the world demanded over decades India’s renunciation of nuclear weapons to be able to trade again nuclear materials and technology meanwhile, the world’s largest democracy has become a very important trading partner for the international economy. India’s economic growth has few equals in the world, which also implies a growing energy shortage throughout the country. Of course India is trying to acquire China’s status as well. And because of India being an important market as well as a strategic counterweight in Asia against China, the United States is currently supporting that quest. The nuclear deal between India and US added a new dimension to India’s status as a power to be reckoned with.

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### 13.9: SUMMARY

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Nuclear proliferation refers to the spread of nuclear weapons and technology to additional countries or non-state actors. It is a complex and sensitive global issue with significant implications for international security. Overall, nuclear proliferation remains a significant challenge, and ongoing international efforts are focused on preventing the spread of nuclear weapons, promoting disarmament, and ensuring the peaceful use of nuclear technology.

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### 13.10: KEY TERMS

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- **Enrichment:** The process of increasing the concentration of uranium-235 or other isotopes in a material to make it suitable for use in nuclear reactors or weapons.
- **Nonproliferation Regime:** A system of treaties, agreements, and organizations designed to prevent the spread of nuclear weapons and promote peaceful nuclear cooperation.
- **Disarmament:** The process of reducing or eliminating existing nuclear arsenals with the goal of creating a nuclear weapons-free world.
- **Counter-proliferation:** Measures taken to prevent or respond to the proliferation of nuclear weapons, often involving diplomatic, economic, and, if necessary, military efforts.
- **Rogue States:** A term sometimes used to describe states that are perceived as pursuing nuclear weapons in violation of international norms, often with disregard for international agreements.
- **Proliferation:** The spread or increase of nuclear weapons, technology, or knowledge to additional countries or non-state actors.

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### 13.11: SELF ASSESSMENT QUESTIONS

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- What is proliferation? Discuss features of nuclear proliferation.
- Discuss various problems of Proliferation.
- Write an essay on Nuclear Non-Proliferation Treaty.

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## **UNIT-14: THE NPT REVIEWS**

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### **Structure**

- 14.1 Objectives
- 14.2 Introduction
- 14.3 NPT Review Process
- 14.4 Beyond 2010 NPT Review conference
- 14.5 Various Steps towards NPT
- 14.6 Summary
- 14.7 Key Terms
- 14.8 Self Assessment Questions
- 14.9 References

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### **14.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- Different review process of NPT
- Various steps towards NPT
- Various other conferences beyond NPT

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### **14.2: INTRODUCTION**

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The United States tested the first nuclear device at Alamogordo, New Mexico in the summer of 1945. Over the next 65 years, the international community has struggled with a basic dilemma: how to restrain the atom's destructive effects while harnessing its vast potential for peaceful uses. The earliest efforts to address this dilemma achieved little success. The 1946 U.S.-sponsored Baruch Plan sought to outlaw nuclear weapons and internationalize the use of nuclear energy. It failed, and by 1952, three states had nuclear weapons. The 1950s and early 1960s saw U.S. President Dwight Eisenhower's Atoms for Peace initiative, the creation of the International Atomic Energy Agency (IAEA), the development of IAEA safeguards, and the expansion of the peaceful use of nuclear energy. However, two more countries exploded nuclear devices by 1964, and concern heightened that the spread of nuclear technology for peaceful purposes could not be divorced from the proliferation of nuclear



weapons. In March of 1963, U.S. President John F. Kennedy described a world where as many as 25 states possessed nuclear weapons as “the greatest possible danger and hazard.”

By the early 1960s, efforts to achieve a legally binding agreement to prevent the further spread of nuclear weapons began to show results. In 1961, the United Nations General Assembly approved a Resolution sponsored by Ireland calling on all states to conclude an agreement that would ban the further acquisition and transfer of nuclear weapons. In 1965, the Geneva disarmament conference began consideration of a draft nuclear nonproliferation treaty. The conference completed its negotiations in 1968, and on July 1, 1968, the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) was opened for signature. The NPT entered into force on March 5, 1970, with 43 Parties, including three of the five nuclear-weapon states: the Soviet Union, the United Kingdom, and the United States.

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### **14.3: NPT REVIEW PROCESS**

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Since the NPT’s entry into force, every five years a review conference was held in the seventies and eighties, cold-war issues like the nuclear arms race, SALT, the ABM-treaty etc. were debated. The need for a compressive Test Ban Treaty (CTBT) was formulated and later, after negotiation in the conference on Disarmament (CD), implemented. From the eighties on, several NWFZ’s (Nuclear weapons force zone) were formed. But from the first conference on, several issues could not be resolved. These are

- The treaty obligations to enter into negotiations on nuclear disarmament under Article VI.
- Nuclear cooperation under Article IV and
- Universality or the case of Israel, Pakistan and India

In 2000, the next review conference was then the first to adopt a final resolution since 1985. The document included the so called “Thirteen Practical steps” for the systematic and progressive efforts to implement Article VI. These steps require international.

1. Earliest possible entry into force of the CTBT.
2. FMCT, negotiated at the conference on disarmament(CD)

3. Establish a mandate so that CD will deal with nuclear disarmament.
4. Implement the principle of irreversibility with respect to nuclear disarmament, arms control and reduction measures.
5. Undertake unequivocally to accomplish the total elimination of nuclear arsenals, leading to nuclear disarmament.
6. Early entry into force of START II and conclusion of START III a.s.a.p., while preserving and strengthening the Anti-ballistic missile (ABM) treaty.
7. A diminishing role for nuclear weapons in security policies to minimize the risk of their usage.
8. Place excess weapon fissile material irreversibly under IAEA or other international verification arrangements to ensure that such material remains permanently outside military programmes.
9. Develop further verification capabilities.

These measures all had the support of the United States at the time of their adoption. But that changed in January 2001 when the Bush administration took office. The US left the START tracks and withdrew from the ABM-Treaty.

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#### **14.4: BEYOND 2010 NPT REVIEW CONFERENCE**

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##### **Avoidance of concrete disarmament measures**

During the third week of the four week review conference, the delegations of the nuclear weapon states- most probably France, Russia, United Kingdom and the United States- staged a concerted attack on many of the progressive or concrete elements on disarmament. These interventions were a stark revelation of their intention to accept lavish praises for post cold war arms reduction measures while refusing to commit to any serious steps toward actual nuclear disarmament. For example, France, Russia, United Kingdom and United States were vehemently opposed to commit to cease the development and qualitative improvement of nuclear weapons and to end the development of advanced new types of nuclear weapons. US was opposed to nuclear sharing while France rejected a reporting obligation on the composition of nuclear arsenals or fissile material stocks. Both the US and Russia objected to a call for the closure of nuclear weapon test sites.

##### **Unwillingness to set benchmarks or time frames**

The above nuclear states clearly expressed their unwillingness to set benchmarks or timeframes for implementing their obligations under Article VI of NPT. The French delegation argued that the imposition of artificial deadlines in nuclear disarmament has never worked and said that timelines would weaken the nonproliferation regime because nothing is gained by imposing deadlines and then not meeting them.

### **Double standard**

A critical look at this assertion reveals the double standard: that deadlines or timeframes for disarmament cannot be established or if established cannot be met because they are artificial. This contrasts with expectations from regarding NPT's non-proliferation obligations. The comprehensive IAEA safeguards agreement, for example, must be concluded within 90 days of ratification and provides a clear benchmark by which to measure state compliance.

### **Undermining the treaty obligations**

There is currently no benchmark to measure the pace at which nuclear weapon states comply with their Article VI obligations. Also there is no scope for measuring the degree, sustainability, verifiability and irreversibility of compliance. At the same time, some of the nuclear weapon states engage in activities that undermine the treaty such as nuclear sharing, supplying nuclear technology and materials to non-state parties, conducting subcritical nuclear tests and modernizing or refurbishing their nuclear weapons and related infrastructure.

### **Mismatch between reality and rhetoric**

Most of the nuclear weapon states contend they have acted in accordance with Article VI. At the Review conference, the US and Russia characterized the new START as a concrete demonstration of Article VI compliance. The French delegation routinely points to its arsenal reduction as fulfillment of Article VI. The non nuclear states become increasingly disappointed with the mismatch between reality and rhetoric of the weapon states. Both the South African and Irish delegations pointed out that arsenal reduction do not automatically translate to a commitment to nuclear disarmament.

### **From rhetoric to reality**

Most of the nuclear weapon states fall short of their pronouncements on nuclear disarmament. While Obama administration in its first term submitted New START to Senate for ratification, it along with

this provided a report containing a comprehensive plan to maintain nuclear weapon delivery system, sustain a safe, secure and reliable US nuclear weapons stockpiles and modernize the nuclear weapons complex. The US and Russia possess 96 percent of this global nuclear arsenal. All the five of the NPT nuclear weapon states intend to modernize or are already modernizing their nuclear weapons, delivery systems or related infrastructure. US is the only country to have deployed its nuclear weapons on foreign soil with approximately 200 nuclear bombs at six air bases in five NATO countries-Belgium, Germany, Italy, the Netherlands and Turkey.

### **Nuclear free world mere platitudinous**

Lack of concrete action on the part of nuclear weapon states towards complete disarmament makes the non-nuclear states desperate and doubt the continuity, maintenance and extension of NPT regime as they have lost faith in the NPT process and sincerity of the nuclear weapon states. The vision of a nuclear free world looks far away from reality.

### **Priority to deterrence over nuclear disarmament**

By emphasizing the importance of maintaining an effective nuclear deterrent until non-proliferation is absolutely assured, the nuclear weapon states have twisted the concept into arms control as the pursuit of military advantage by diplomatic means. They argue that modernization of and investment in nuclear weapon infrastructure are necessary precursor to disarmament. In reality these projects are designed to lock in spending, committing successive administrations to nuclear weapons for decades to come.

**Nuclear weapons as instruments of power** The arguments for deterrence and necessity of nuclear weapons serve only to further entrench the perception and role of nuclear weapons as instruments of power attractive to those who hold them and those who do not hold. This heightens the risk of proliferation and undermines disarmament. The current stagnation in conference on disarmament and NPT is due to the fact that the nuclear weapon armed and protected states are not willing to relinquish their nuclear weapons and the non nuclear states are no longer willing to accept further non-proliferation commitments in the absence of substantial progress on disarmament.

### **Changing security perception**

The values and roles still assigned to nuclear weapons- deterrence, power, prestige and wealth- are grounded in a state centric, balance of power world view that is out of synchronization with the

changing interdependent world. The rise of non-traditional security threats such as climate change has challenged the effectiveness and logic of nuclear weapons as instruments of power and security.

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## **14.5: SUMMARY**

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The NPT-regime was a great success story for over 30 years. Most of its achievements have gone nearly unnoticed, but they are real nevertheless. There are, in fact, fewer states seeking nuclear weapons today than at any point since World War II. During the time then the NPT was formed, the situation was much worse. The number of countries seeking nuclear weapons capabilities was a lot higher and the quality of resulting threat incomparable to the problems of the present. Another often missed fact is the role the NPT played in the change of public perception of nuclear weapons over the years. In the 1960s, for any power “to be of importance” meant having nukes.

Today, few armies would employ those kinds of weapons in any tactical context outside their utilization by certain strategic plan. However, it would be short-sighted not to mention the flaws and failures of the NPT-regime. First of all, it is repressive in it’s haphazardly section of “haves” and “have-nots” without leaving any possibility of “advancement” between the different castes.

Second, the NTP-community fails to overcome the imbalance imposed to national security by nuclear weapons. Those weapons are the ultima ration of national security to all their possessors and an implicit threat to everyone else. The idea of NSA tries to biological WMD’s; nuclear weapons are the sole credible assurance for military unassailability of their possessor’s homelands.

Non-proliferation and eventually nuclear disarmament can only work if all states concerned work together and link their actions, acquiring mutual trust and collaboration. Unilateralism, even if sometimes beneficiary in the short term- if used widely-will carry the world into a new of dangers of unimagined magnitude. Key to the nuclear disarmament is our ability to focus on the causes that sustain nuclear weapons and how they relate to other social, economic, political and ecological crises facing the world. Andrew Lichter man has said, reducing the nuclear danger needs to focus not just on the weapons themselves but on the global order that is currently rooted in injustice, inequity and violence. Further, he said, decisions on all major policy issues are made at a great remove both socially and geographically from the places where the human and ecological impacts are felt. Achieving nuclear disarmament will require concerted action to end the status quo from people resolved to face the challenges of our time with a focus on injustice, peace and international security.

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## 14.6: KEY TERMS

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- **Disarmament:** The reduction or elimination of a country's military capabilities, including nuclear weapons.
- **Nuclear Triad:** The three components of a nation's nuclear arsenal: land-based missiles, submarine-launched missiles, and strategic bombers.
- **Preventive War:** Military action taken to prevent a perceived threat, including the acquisition of nuclear weapons by another state.

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## 14.7: SELF ASSESSMENT QUESTIONS

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- What is nuclear non proliferation treaty? Discuss its features.
- Discuss various steps towards nuclear non proliferation out side the UNO.
- Discuss about 2010 NPT review conference.

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## **UNIT-15: WAR AND PACIFIISM**

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### **Structure**

- 15.1 Objectives
- 15.2 Introduction
- 15.3 Nature of War
- 15.4 Types of War
- 15.5 Why Do Wars Occur?
- 15.6 War and Peace: Theoretical Approach
- 15.7 Changing Face of War
- 15.8 Pacifism
- 15.9 Summary
- 15.10 Key Terms
- 15.11 Self Assessment Questions
- 15.12 References

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### **15.1: OBJECTIVES**

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After going through this unit, you will be able to know:

- Nature of the War
- Different types of War
- Changing face of war
- Theories of pacifism

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### **15.2: INTRODUCTION**

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War is a condition of armed conflict between two or more parties. The emergence of the modern form of war as an organized and goal directed activity stems from the development of the European state system in the early modern period. War has a formal or quasi-legal character in that the declaration of a state of war need not necessarily be accompanied by an outbreak of hostilities. In the post-cold war era it has been common to refer to ‘new’ wars. These have been characterized, variously, as being linked to intra-state ethnic conflict, the use of advanced military technology, and the involvement of non- state actors such as terrorist groups and guerrilla movements. There are several different sorts of pacifism,

but they all include the idea that war and violence are unjustifiable, and that conflicts should be settled in a peaceful way.

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### **15.3: NATURE OF WAR**

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First of all, war is a conflict between or among political groups. Traditionally, these groups have been states, with inter-state war, often over territory or resources-was of plunder-being thought of as the archetypal form of war.

Second, war is organized, in that it is carried out by armed forces or trained fighters who operate in accordance with some kind of strategy, as opposed to carrying out random and sporadic attacks. However modern warfare seems to be less organized.

Third, war is usually distinguished by its scale or magnitude. A series of small-scale attacks that involve only a handful of deaths is seldom referred to as a war. The UN defines a ‘major conflict’ as a war in which at least 1000 deaths occur annually. Similarly, although World War I and World War II are usually portrayed as separate conflicts, some historians prefer to view them as part of a single conflict interrupted by a twenty-year truce.

Finally, as they involve a series of battles or attacks wars usually take place over a significant period of time.

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### **15.4: NATURE OF WAR**

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#### **War**

An armed conflict between politically organized groups within a state usually fought either for control of the state or to establish a new state.

#### **Conventional Warfare**

It is a form of warfare that is conducted by regular, uniformed and military weapons and battlefield tactics.

#### **Blitzkrieg**

Literally, lightning war; penetration in depth by armored columns, usually preceded by aerial bombardment to reduce enemy resistance.



### **Total War**

A war involving all aspects of society, including large-scale conscription, the gearing of the economy to military ends and the aim of achieving unconditional surrender through the mass destruction of enemy targets, civilian and military can be called total war.

### **Hegemonic War**

It is fought to establish dominance of the entire world order by restricting the global balance of power.

### **Guerrilla War**

Literally, 'little war'; an insurgency or 'people's' war, fought by irregular troops and tactics that are suited to the terrain and emphasize mobility and surprise rather than superior firepower.

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## **15.5: WHY DO WARS OCCUR?**

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Each war is unique in that it stems from a particular set of historical circumstances. It seems to be a historical constant. Kenneth Waltz's *Man, the State and War* (1979) tries to encapsulate all theories about war into three levels of analysis depending on whether they focus on human nature, the internal characteristics of states or structural or systemic pressures.

### **Human instincts**

The most common explanation for war is that it stems from instincts and appetites that are innate to human individual. Thucydides thus argued that war is caused by the lust for power arising from greed and ambition. War is therefore endless because human desires and appetites are infinite, while the resources to satisfy them are finite; the struggle and competition that this gives rise to will inevitably express itself in bloodshed and violence.

### **Survival of the fittest**

Scientific support for human self-interestedness has usually been based on the evolutionary theories of the British biologist Charles Darwin (1809-82) and the idea of a struggle for survival, developed by social Darwinians such as Herbert Spencer (1820-1903) into the doctrine of the 'survival of the fittest'. Evolutionary psychologists, such as the Austrian zoologist Konrad Lorenz (1966), have argued that aggression is biologically programmed particularly in men, as a result of territorial and sexual instincts

that are found in all species. Whatever may be the causes of war it provides a necessary and inevitable outlet for aggressive urges that are hard wired in human nature. Such assumptions underpin classical realist theories about power politics, which portray contention amongst states or other political groups as a manifestation, on a collective level, of individual selfishness and competitiveness. The biological theories of war offer an unbalanced view of human nature that places too much emphasis on nature which is fixed or given. They put little emphasis on nurture, the complex range of social, cultural, economic and political factors that shape human behavior.

**Liberal theory of war: Inner characteristics of political actors:** The second range of theories suggests that war is best explained on terms of the inner characteristics of political actors. Liberals, for example, have long argued that states' constitutional and governmental arrangement incline some towards aggression while others favors peace. This is very clearly implied in democratic peace thesis that democratic states do not go to war. The authoritarian regimes on the other hand are more inclined towards militarism and war.

### **Social constructivists**

Social constructivists place particular stress on cultural and ideological factors that make war more likely. The emphasis is put either on international environment as threatening and unstable or by giving a state or political group a militaristic or expansionist self image. Doctrines of racial superiority and idea of German world domination contributed to Nazi aggression in the lead up to Second World War. Jihadist theories about a fundamental clash between the Muslim world and the west have inspired Islamic insurgencies and terrorist movements.

**Alternative internal explanations** for aggression include that war may be used to prop up an unpopular regime by diverting attention away from domestic failure.

**Increasing youth bulge** may be the cause of war at a time of economic stagnation and social dislocation.

### **Neorealist view of war**

According to neo realists war is an inevitable consequence of an anarchic international system that impels states to rely on self help. As argued by offensive realists states regardless of their constitutional or

governmental structures seek to maximize power not merely security. States are always in a situation of security dilemma that arises from fear and uncertainty among states. Defensive actions by other states seem as offensive. Thus all states are caught in a state of struggle for power which ultimately results in conflict or war.

### **Marxist interpretation of war**

Other structural theories of war place a heavier emphasis on economic factors. Marxists, for instance, view war as a consequence of the international dynamics of the capitalist system. Capitalist states will inevitably come into conflict with one another as each is forced to expand in the hope of maintaining profit levels by gaining control over new markets, raw materials or supplies of cheap labor. However, economic theories of war have become less influential since 1945 as trade has been accepted as a more reliable road to prosperity than expansionism and conquest. Insofar as economic pressures have encouraged interdependence and integration, they are now seen to weaken the impulse to war, not fuel it.

### **War as a continuation of politics**

The most influential theory of war was developed by Clausewitz in his master work, *On War* ([1831]1976). In Clausewitz's view, all wars have the same 'objective' character: 'war is merely a continuation of politics by other means'. War is therefore a means to an end, a way of forcing an opponent to submit to one's will. Such a stance emphasizes the continuity between war and peace. The only difference between peace and war is the means selected to achieve one's goals and that is decided on an instrumental basis. States thus go to war when they calculate that it is in their interest to do so. The image of war as the 'rational' pursuit of state interest was particularly attractive in the nineteenth century when wars were overwhelmingly fought between opposing states and roughly four-fifths of all wars were won by the state that started them. Clausewitz has been condemned for presenting war as a normal and inevitable condition that can be justified by reference to narrow self interest rather than wider principles of justice.

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## **15.6: WAR AND PEACE: THEORITICAL APPROACH**

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### **Realist View**

For realists, war is an enduring feature of international relations and world affairs. The possibility of war stems from the inescapable dynamics of power politics: as states pursue the national interest they will inevitably come into conflict with one another and this conflict will sometimes be played out in military terms. Realists explain violent power politics in two ways. First, classical realists emphasize state egoism, arguing that rivalry between and among political communities reflects inherent tendencies within human nature towards self-seeking, competition and aggression. Second, neo-realists argue that, as the international system is anarchic, states are forced to rely on self-help in order to achieve survival and security, and this can only be ensured through the acquisition of military power. All realists however agree that the principal factor distinguishing between war and peace is the balance of power.

### **Liberal View**

Liberals believe that peace is a natural, but by no means an inevitable, condition for international relation. From the liberal perspective, war arises from three sets of circumstances, each of which is avoidable. First, echoing realist analysis, liberals accept that state egoism in a context of anarchy may lead to conflict and a possibility of war. However, liberals believe that an international anarchy can and should be replaced by an international rule of law, achieved through the construction of supranational bodies. Second, liberals argue that war is often linked to economic nationalism and autarky, the quest for economic self-sufficiency tending to bring state into violent conflict with one another. Peace can nevertheless be achieved through free trade and other forms of economic interdependence. Third, the disposition of a state towards war or peace is crucially determined by its constitutional character. Authoritarian states tend to be militaristic and expansionist while democratic states are more peaceful in their relation with other democratic states.

### **Critical View**

Critical theorists in the Marxist tradition have tended to explain war primarily in economic terms. World War I for instance, was an imperialist war fought in pursuit of colonial gains in Africa and

elsewhere. The origins of war can thus be traced back to the capitalist economic system, war, in effect, being the pursuit of economic advantage by other means. Such an analysis implies that socialism is the best guarantee of peace, socialist movements often having a marked anti-war or even pacifist orientation, shaped by a commitment to internationalism. Critical theorists in the anarchist tradition, such as Chomsky, have shown a particular interest in the phenomenon of hegemonic war, believing that the world's most powerful states use war, directly or indirectly, to defend or expand their global economic and political interests. War therefore is closely associated with hegemony. Peace can be built only through a radical redistribution of global power. Feminists hold state as masculinist. The realist image of international politics as conflict and violence ridden reflects masculinist assumptions about self interest, competition and quest for domination. According to difference feminists, the origins of war stem either from the war like nature of male sex or from the institution of patriarchy. By contrast feminists draw a close association between women and peace.

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## **15.7: CHANGING FACE OF WAR**

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### **From 'Old' Wars to 'New' wars**

One of the most widely debated features of the post-cold war era is how it has affected war and warfare. Modern wars are often considered to be 'new', 'post- modern,' 'post-Clausewitzian' or 'post-Westphalia' wars.

### **Feature's of New Wars**

They tend to be civil war rather than inter-state wars. Issues of identity are usually prominent.

Wars are asymmetrical, often fought between unequal parties. The civilian/military distinction has broken down.. They are more barbaric then 'old 'wars.

### **Inter-State Wars**

The decline of traditional inter-state war and the rise of civil war has been a marked feature of the post-cold war era. About 95 percent of armed conflicts since the mid-1990s have occurred within states, not between states. Recent exceptions to this trend have included the Iran- Iraq war (1980-88) and the 2008 Russian war with Georgia. The decline of war in some parts of the world, obsolescence of war in some parts of the world, can be explained by a variety of factors. These include the spread of democracy, the

advance of globalization, changing moral attitudes to war, the role of the United Nations and developments in weapons technology especially nuclear weapons. On the other hand, civil wars have become more common in the post colonial world where colonialism has left a heritage of ethnic or tribal rivalry, economic underdevelopment and weak state power.

### **Identity War**

Earlier wars were motivated by geopolitical or ideological goals, modern wars often arise from cultural discord expressed in terms of rival identities. A war in which the quest for cultural regeneration, expressed through the demand that a people's collective identity is publicly and politically recognized, is a primary motivation for conflict. According to Sen, identity politics is most likely to lead to violence when it is based on a solitaristic form of identity, which defines human identity in terms of membership of a single social group. This encourages people to identify exclusively with their own monoculture, thereby failing to recognize the rights and integrity of people from other cultural groups and is evident in the rise of militant ethnic, religious and nationalist movements.

### **Asymmetrical War**

Modern wars are frequently asymmetrical in that they pit industrially advanced and militarily sophisticated states against enemies that appear to be third rate. US led wars in Iraq, Afghanistan, Vietnam, Kosovo and Russian war against Chechnya can come under this category. Asymmetrical wars are characterized by the adoption of military strategies and tactics designed to create a more level playing field between opponents with very different military and economic capabilities. This means that asymmetrical wars do not have assured and inevitable outcomes. Guerrilla warfare supplemented by the use of terrorist tactics has been effective in defeating much better resourced enemies with greater fire power because of their emphasis on manoeuvre and surprise.

### **Civilian/Military Distinction**

The civilian/military divide has been blurred in a variety of ways. Since the thirty year's war [1618-48], a clear distinction has been recognized between combatants and civilians, which were relatively easy to respect while warfare was largely confined to the battlefield and strictly military personnel.

Modern wars have a greater impact on civilian populations. This has occurred partly because of the diffuse nature of modern warfare. The blurring has also occurred because civilian populations have

increasingly been the target of military action, its objective being to create economic and social dislocation and to destroy the enemy's resolve.

The civilian/military divide has also been blurred by the changing nature of armies and security forces. The guerrilla warfare, mercenaries and privatized military forces have brought a great change in the nature of military forces.

### **Barbaric Wars**

Finally, new wars have often been more barbaric and horrific than old ones as the rules that have constrained conventional inter-state warfare have commonly been set aside. Practices such as kidnapping, torture, systematic rape and the indiscriminate killings that result from landmines, car bombs and suicide attacks have become routine features of modern warfare. Added to these are religious and ethnic militancy and ethnic cleansing which have violated all the nuances of conventional warfare.

### **Post Modern Warfare**

War and warfare have always been affected by changes in the technology of fighting. Two historical examples of such radical changes were the use of the longbow at the Battle of Agincourt(1415), which enabled heavily outnumbered English men-at-arms and archers to defeat the French cavalry, and the emergence of ballistic missiles and long-range nuclear weapons in the post-1945 period. It is widely argued that advances in weapons technology and military strategy from the 1990s onwards, particularly undertaken by the USA, have had a similar significance, amounting to a revolution in military affairs (RMA). Modern war has therefore been replaced by postmodern war sometimes called virtual war, computer war or cyber war. Despite divergent views post modern war is usually taken to be a reliance on technology rather than mass conflict. Postmodern wars keep weapons development to a maximum and actual conflict between major powers to a minimum.

### **Justifying War**

While the nature of war and warfare have changed enormously over time, debates about whether, and in what circumstances, war can be justified have a much more enduring character, dating back to ancient Rome and including medieval European philosophers such as Augustine of Hippo [354-430] and Thomas Aquinas. Three broad positions have been adopted on this issue. These are as follows:

- I] Real politik—suggesting that war, as a political act, needs no justification
- ii] just war theory—suggesting that war can be justified only if it conforms to moral principles.
- Iii] Pacifism – suggesting that war, as an unnecessary evil, can never be justified.

### **Real politik**

The defining feature of realism sometimes referred to as real politik is that matters of war and peace are beyond morality and in that they are determined by the pursuit of national self interest. This derived from innate human aggression. In this view war is accepted as a universal norm of human history. Peace is temporary. When there is a mismatch between unlimited human appetites and the scarce resources available to satisfy them, war of conflict starts. Absence of war is considered as peace. Liberalism or idealism will not usher in peace. The sole reliable way of maintaining peace is through balance of power. Only power can be a check on power. It is also misleading to hold that realpolitik as amoral. Rather, it is an example of moral relativism.

Its emphasis on power politics, conflict, greed and violence to justify war makes realpolitik look as part of the natural order of things. Feminists argued that emphasis on the national interest and military might reflects an essentially masculinist view of international politics rooted in myths about ‘man and the warrior’. To say that matters of war and peace are beyond morality reflects insensibilities to ethical imperatives.

### **Just War Theory**

The idea of just war is based on the assumption that war can be justified and should be judged on the basis of ethical criteria. It stands between realpolitik and pacifism. Those who subscribe to just war theory base their thinking on two assumptions:

First, human nature is composed of an unchangeable mixture of good and evil propensities. People may strive to be good but they are always capable of immoral acts which include killing of other human beings. War in other words is inevitable.

Second, the suffering that war leads to can be ameliorated by subjecting warfare to moral constraints.



Just war theory addresses two separate but related issues. The first of these deals with the right to go to war in the first place, or what in Latin is called *jus ad bellum*. The second deals with the right conduct of war fare or what in Latin is called *jus in bello*.

### **Principles of *jus ad bellum***

**Last resort**-All non-violent options must have been exhausted

**Just cause**-The purpose of war is to redress a wrong

**Legitimate authority**- It means a lawfully constituted government of a sovereign state. Right intention- Wars must be based on aims that are morally acceptable.

**Reasonable prospect of success**- War should not be fought in a hopeless cause.

**Proportionality**-War should result in more good than evil.

### **Principles of *jus in bello***

**Discrimination**-Force must be directed at military targets only.

**Proportionality**- Force used must not be greater than that needed to achieve an acceptable military outcome.

**Humanity**- Force must not be directed ever against enemy personnel if they are captured, wounded or under control.

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## **15.8: PACIFISM**

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While just war theory attempts to reconcile war with morality by placing war within a framework of justice, pacifism views war and morality as irreconcilable. Pacifism, in short, is the belief that all war is morally wrong. It is based on the following lines of thought:

The first is that war is wrong because killing is wrong. This principled rejection of war and killing in all circumstances is based on underpinning assumptions about the sanctity or oneness of life, often rooted in religious conviction.

The second line of argument, sometimes called ‘contingent pacifism places greatest stress on the wider and often longer –term benefits of non – violence for human well-being. From this perspective, violence is never a solution because it breeds more violence through developing a psychology of hatred, bitterness and revenge.

Pacifism has served as an important force in international politics in two main ways. first ,in the form of so-called ‘legal pacifism; it has provided support for the establishment of supranational bodies , such as the League of Nations and the United Nations, which aim to ensure the peaceful resolution of international disputes through upholding a system of international law. For this reason, pacifists have been amongst the keenest advocates of a world federation, or even world government. In that pacifists have often sought to transcend a world of sovereign states, they have embraced the notion of positive peace linking peace to the advance of political and social justice.

Second, pacifism has helped to fuel the emergence of a growing peace movement throughout the world.

Pacifism has nevertheless been criticized on a number of grounds for instance, pacifists have been criticized for being cowards , for being ‘free riders ‘ who remain morally uncontaminated whilst at the same time benefiting from the security that the existence of a military and the willingness of others to fight affords them. They thus subscribe to the deluded belief that it is possible to have ‘clean hands ‘in politics. However, pacifism has also been associated with deeper moral and philosophical difficulties. First, pacifism has been regarded as inherent in that it is based on the right to life but this can only be defended in certain circumstances. Second difficulty concerns the implications of according overriding importance to the avoidance of killing. This implies giving secondary importance to other considerations such as liberty, justice, recognition and respect. But life is closely linked with the conditions in which people live.

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## **15.9: SUMMARY**

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In the realm of international relations, the dichotomy between war and pacifism represents a fundamental tension in approaches to conflict resolution. War, characterized by armed conflict and the use of force between states, has historically been a prevalent feature of the international system. On the contrary, pacifism advocates for the rejection of war, emphasizing nonviolent means, diplomacy, and cooperation to address disputes and promote peace.

War, often driven by geopolitical, economic, or ideological factors, has shaped the course of history and significantly influenced global power dynamics. Different international relations theories offer varied perspectives on the causes and nature of war, with realism highlighting power struggles and national interest, while liberalism emphasizes cooperation and international institutions.

In contrast, pacifism is rooted in the belief that war results in immense human suffering, economic devastation, and moral degradation. Proponents of pacifism argue for the prioritization of peaceful alternatives, such as dialogue, negotiation, and international law, to resolve conflicts. Movements for disarmament, arms control, and the establishment of international organizations, reflecting pacifist ideals, have aimed at preventing wars and fostering a more harmonious world order.

The tension between war and pacifism reflects a broader debate in international relations about the most effective means of ensuring global security and stability. While war may be viewed by some as a necessary response to threats, pacifism contends that nonviolent approaches contribute to long-term peace and understanding. Balancing these perspectives involves navigating the complexities of international relations, recognizing the legitimacy of security concerns while promoting cooperative and nonviolent solutions to conflicts.

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### 15.10: KEY TERMS

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- **Nonviolence:** The philosophy and practice of avoiding the use of physical force, aggression, or harm, often as a means of achieving social or political goals.
- **Disarmament:** The reduction or elimination of military forces, weapons, or capabilities, with the aim of promoting peace and reducing the likelihood of armed conflict.
- **International Cooperation:** Collaboration and coordination between states or international actors to address common challenges, promote mutual understanding, and prevent conflicts.
- **Human Rights:** Fundamental rights and freedoms that every individual is entitled to, often seen as a core value in pacifist approaches to international relations.
- **Multilateralism:** The practice of involving multiple states or international organizations in cooperative efforts to address global issues, emphasizing diplomacy over unilateral actions.

- **Peace building:** Efforts to address the root causes of conflicts and build sustainable peace through social, economic, and political development.

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### 15.11: SELF ASSESSMENT QUESTIONS

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- What is a war? Discuss various types of war.
- Discuss different theories of war and peace.
- Why do war occur? Find out the various reasons of war.
- What is the changing nature of war?
- Write an essay on pacifism.

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## **UNIT-16: CONFLICT RESOLUTION AND TRANSFORMATION**

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### **Structure**

- 16.1 Objectives
- 16.2 Introduction
- 16.3 Definition of Conflict
- 16.4 Types of Conflict
- 16.5 Functions of Conflict
- 16.6 Features of the Traditional Approach
- 16.7 Strength of the Traditional Approach
- 16.8 Weakness of the Traditional Approach
- 16.9 Summary
- 16.10 Key Terms
- 16.11 Self Assessment Questions
- 16.12 References

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### **16.1: OBJECTIVES**

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After going through this unit, you will be able to know

- Different types of conflict
- Functions of conflict
- Features of the traditional conflict
- Strengths and weakness of the traditional approach

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### **16.2: INTRODUCTION**

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Many of today's large-scale violent conflicts in the global south cannot be perceived as conventional 'wars' and longer. Neither are they clashes between states, nor are they congenital civil wars between a state government and an internal armed political opposition aimed at the overthrow of the government, regime change or secession. Rather they are characterized by an entanglement of a host of actors, issues and motives. Particular attention has been paid to the emergence of so- called war economies, with opposing groups fighting-in a sub-national and transnational framework-not over state-related issues, but over access to lucrative or essential resources. The political economy of armed conflict has generated a wide range of new players

such as warlords, private military companies and mafia-type criminal networks which do not care about “states”, “boarders”, “sovereignty” or “territorial integrity” at all.

Moreover, many current large-scale violent conflicts emerge and are carried out in the context of so called weak in fragile or even failed states. To speak of ‘weak’ states, however, implies that there are other actors on the stage that are strong in relation to the state. ‘the state’ is only one actor among others, the state order is one of a number of ‘orders’ claiming to provide security and frameworks for conflict regulation.

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### **16.3: DEFINITION OF CONFLICT**

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Conflict in itself is neither good nor bad. The key is how we understand and response to conflict. The participants in a conflict establish the meaning of conflict with the ultimate results being determined by the feelings, beliefs and values of those involved. Conflict is a state of unresolved differences within an individual, between individuals, an individual and a group, or two or more groups. Conflict of some kind will occur throughout your career. To turn it in to a positive factor, it must be managed in a way that will benefit you and your organization. Conflict is based on caring. Each of the parties involved in the difficulty desires something. Usually those involved are frustrated because they believe they should be able to give. It is also necessary that two parties be locked into some kind of interdependent relationship, where what one does affects the other. The simplest way to reduce conflict is to eliminate the relationship, by leaving or by refusing to interact with the other party. In many situations, however, this is not only impractical, but may be impossible. So, leaders must learn how to address and mange conflict.

Physiologically we respond to conflict in one of two ways-we want to get away from the conflict or we are ready to “take on anyone who comes our way”. Think for a moment about when you are in conflict What is important to learn, regardless of our initial physiological response to conflict, is that we should intentionally choose our response to conflict. Whether we feel like we want to fight or flee when a conflict arises, we can deliberately choose a conflict mode. By consciously choosing a conflict mode instead of to conflict, we are more likely to productively contribute to solving the problem at hand.

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### **16.4: TYPES OF CONFLICT**

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The processes of resolving conflict are influenced to great degree by the situations in which the conflict occurs, for example within the context of the organization. Three types of possible conflict in an organization are intrapersonal, interpersonal and intergroup.

### **INTRA PERSONAL CONFLICT**

An experience that takes place within an individual. It occurs in relation to temptations to stop dieting as well as in a major decision of getting physical shape to get good evaluation report.

### **INTER PERSONAL CONFLICT**

Conflict between individuals in the same organization. It exists whenever people interact in some way to produce results or achieve goals. Because they differ, however, in many ways; attitude, personality, values, goals, background, experience, etc. The resultant conflict makes the attainment of the goals quite difficult. Therefore, learning to make the proper adjustments is an important factor in managing interpersonal conflict.

### **INTER GROUP CONFLICT**

Conflict between groups in the same organization. It occurs whenever there is a contact or interaction between the groups. Three sources of intergroup conflict are: cohesion- “sticking together” within a group often causes out-group hostility; structure-type of leadership and status of individuals within a group are factors that increase conflict; power- taking actions which affect others and purposely influencing the welfare of others produce conflict with less powerful groups. Parties involved in conflict, by trying to find solutions acceptable to all, can reduce the dysfunctional aspects of conflict.

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## **16.5: FUNCTIONS OF CONFLICT**

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Conflict serves many functions in organizations here are but a few.

- I. Conflict establishes identity. Through conflict individuals and groups clearly establish their positions on issues.
- II. Conflict serves as a safety valve to hold the group together. Through conflict, individuals and groups “let off steam” which in turn enhances the communication process leading to better understanding of the issues within the group.

- III. Conflict increases group cohesion. When there's a higher level of communication brought about by conflict, groups strengthen and become closer.
- IV. Conflict mobilizes energy. This concept adds credence to the old adage "I work best under pressure". When there's conflict in an organization, the pressures members feel cause them to work at greater efficiency and fervor.
- V. Conflict enhances communication. As discussed above, the communication process improves because of the higher level of information exchange and there's a higher level of understanding.

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## **16.6: FEATURES OF THE TRADITIONAL APPROACH**

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The institutions and mechanism of conflict transformation shall be termed "traditional" that have developed independently in the context of pre-modern societal structures in the global south and have been practiced in that context over a considerable period of time.

However, several caveats apply here: the ideal type of "traditional conflict transformation (Max Weber) will hardly be found in reality today. Traditional societies everywhere in the world have come under modern outside influence; they have not been left unchanged by the powers of—originally European-capitalist expansion, colonialism, imperialism and globalization". In real life, therefore there are no clear-cut boundaries between the realm of the exogenous "modern" and the endogenous "traditional", rather there are process of assimilation, articulation, transformation and adoption in the context of the global/local/interface.

Another caveat: traditional approaches vary considerably from society to society, from region to region, from community to community. There are as many different traditional approaches to conflict transformation as there are different societies and communities with a specific history, a specific culture and specific customs in the global south. There is no one single general concept of "traditional conflict transformation".

One has therefore to acknowledge that the modern western-style Westphalia state hardly exists in reality beyond the OECD world. Rather the 'actual existing states' in most parts of the global south are hybrid political orders combining elements stemming from the local pre-colonial indigenous traditions of governance and politics.



In other words: many contemporary large-scale violent conflicts are hybrid socio-political exchanges in which modern state centric as well as pre-modern traditional and post-modern factors mix and overlap. The state has lost its control position in violent conflicts of this kind, both as an actor and as the framework of reference.

Up to now, traditional approaches to conflict transformation have not been adequately addressed by scholarly research and political practice. For the most part they are widely ignored, although empirical evidence from relatively successful cases of conflict transformation demonstrates their practical relevance.

### **The Aim: Restoration of Order and Relationship**

From a traditional point of view, conflict is perceived as an unwelcome disturbance of the relationships within the community. Hence traditional conflict transformation aims at the restoration of order and harmony of the community. Cooperation between conflict parties in the future has to be guaranteed. The issue at stake is not punishment of perpetrators for deeds done in the past but restitution as a basis for reconciliation. Reconciliation is necessary for the restoration of social harmony of the community in general and of social relationships between conflict parties in particular. Reestablishing harmony implies reintegrating the deviant members... the ultimate matter is ...restoring good relations. This is why traditional approaches in general follow the line of restorative justice instead of western centric punitive justice.

### **The Ways: Holistic and Consensus-Based**

The orientation towards the future does not exclude dealing with the past. In the contrary; restitution, reconciliation and restoration of harmony and relationships can only be built on a common understanding of what went wrong in the past. Therefore conflict parties have to negotiate a consensus regarding the interpretation of the past. This is an often very lengthy endeavor. Facts have to be established and the truth has to be revealed. Only once a consensus about the facts and the truth has been achieved, perpetrators can confess their wrong doings, apologies and ask for forgiveness and victims can accept the apologies and forgive. Often such process leads to the exchange of material goods as compensation, be it "blood money" or other gifts; depending on the cultural context these might be cattle, goats, pigs, and garden produce or shell money. The importance of this exchange lies in the transformation of reciprocity; the

reciprocity of revenge characteristic of traditional conflicts and which leads into vicious circles of violence is replaced by the reciprocity of gifts .

Traditional approaches cannot be compartmentalized into political or juridical or other rather they are holistic, comprising also social, economic, cultural, and religious-spiritual dimensions.

### **The Context: The We-group**

Traditional approaches do not provide a panacea for conflict transformation that can be utilized at all times in all situations. They depend on the existence of a community of relationships and values to

which they can refer and that provide the context for their operation. This means that customary conflict resolution is targeted at problems in relatively small communities in the local context. It can work well within a given community with regard to the members of the community. Conflicts among the members of the ‘we group’ of the community can be addressed and solved by customary ways but conflicts between us and them are more difficult to tackle as they adhere to another law be it customary law or formal statutory law.

In order to make traditional approaches applicable beyond the confines of the local community context, the conflict constellation has to be reframed: the we- group has to be reconstructed in ways that allow for the inclusion of what used to be outsiders and adversaries. There formation of we-groups in the traditional context was pursued by a variety of means: marriages, hostages and joking were simple devices for building relationships when conflict were on a personal level even the widespread use of gifts was effective in creating dependencies of indebtedness.

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## **16.7: STRENGTH OF THE TRADITIONAL APPROACH**

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Five major strengths of traditional approaches to conflict transformation can be identified. Traditional approaches-

1. Fit situations of state fragility and failure;
2. Are not state-centric and hence credited with legitimacy;
3. Take the time factor into due accounts and are process-oriented;
4. Provide for comprehensive inclusion and participation;
5. Focus on the psycho social and spiritual dimension of conflict transformation.

## **1. FIT SITUATIONS OF STATE FRAGILITY AND FAILURE**

Traditional approaches fit situations of state fragility or collapse. As many of today's large scale violent conflicts in the Global South are carried out in regions where the state is absent or merely a –relatively weak- actor among a host of other actors. In view of the absence of modern state-based institutions and mechanisms for the control of violence and the regulation of conflicts people take recourse to pre-state customary ways. Of course, this only is an option if custom has not been destroyed by but has survived previous processes of state-building and modernization and is still alive. The western view that where there is no state and no monopoly over the legitimate use of force there must inevitably be chaos and a Hobbesian war of everybody against everybody else is false. There is control of violence and non-violent conduct of conflict beyond the state and this holds true for contemporary constellations of weak, fragile and collapsing states.

## **2. ARE NOT STATE-CENTRIC AND HENCE CREDITED WITH LEGITIMACY**

Traditional approaches are not state-centric and because of that they are credited with legitimacy by the communities in which they are sought. They can be pursued without recurrence to the task of state and nation building. Instead of trying to impose western models of the state and nation on societies one can draw upon existing indigenous forms of control of violence and conflict transformation which have proven their efficiency. Such a non-state-centric approach opens up possibilities for dealing with the issues of legitimacy. It must not be forgotten that legitimacy is at the core of problems of state weakness. Weakness of state is not only problems of structures, institutions and powers of enforcement and implementation, but also of perception and legitimacy. It is often ignored that Max Weber's famous definition of the state-“monopoly over the legitimate use of violence”- includes both: enforcement power and legitimacy.

## **3. TAKE THE TIME FACTOR INTO DUE ACCOUNT AND ARE PROCESS-ORIENTED**

Traditional approaches are process-oriented and take the time factor into due account. “Melanesian time” or “African time” differs from European time regimes. “Circular time that predominates in traditional societies opposes vectorial time that prevails in modern industrial societies”. The process of conflict transformation- which can be very time consuming tends to

be more important than solutions. “Traditional conflict management mechanisms tend to be process- oriented, not product-oriented that is, they focus on managing rather than resolving conflict. In this sense they are somewhat more realistic than standard international diplomacy with its emphasis on peace treaties that definitely end a conflict; one has to do with ongoing rounds of talks that revisit and renegotiate issues. This approach to conflict management more particularly the tendency to begin renegotiating freshly minted accords, fits poorly with international diplomatic time tables and approaches. Traditional approaches are characterized by their slowness. And their slowness, breaks and time outs are deliberately built into conflict transformations so as to give conflict parties time to calm down, to assess the state of the process so far and to reformulate their position.

#### **4. PROVIDE FOR COMPREHENSIVE INCLUSION AND PARTICIPATION**

In the same way as all parties are responsible for the conflict, everybody also has to take responsibility for its solution. A solution can only be achieved by consensus. Every side has to perceive the resolution as a win-win outcome compatible with its own interests- which are not confined to the material sphere, but also comprises issues such as honour, prestige, saving one’s face. To pursue an inclusive participatory approach at all levels of the conflict is extremely complex and time consuming but has greater chance of success than approaches that are confined to the leaders of the conflict parties. According to the holistic nature of custom, it is not appropriate to isolate specific ‘political’ events from the overall context. “Leisure, visits, cultural events, amusements, attendance at plays, and participation can be part of them.” The mixing of the activities within the negotiation can be highly functional with regard to the relationship that it helps to establish, reestablish or strengthen.

#### **5. FOCUS ON THE PSYCHOSOCIAL AND SPIRITUAL DIMENSION OF CONFLICT TRANSFORMATION**

This dimension tends to be underestimated by actors who are brought up and think in the context of western enlightenment. Conflict transformation and peace building is not only about negotiations, political solutions and material reconstruction, but also about reconciliation and mental and spiritual healing. Traditional approaches have a lot to offer in this regard. Reconciliation as the basis for the restoration of communal harmony and

relationship is at the heart of customary conflict resolution. By means of reconciliation relations between conflict parties are restored, both the perpetrator and victims are re-integrated into the community. Traditional approaches are inclusive, not exclusive. Traditional methods of purifications and healing, carried out by customary healers, priests and other spiritual authorities are of utmost importance for the mental and spiritual rehabilitation of victims and perpetrators. Traditional approaches are well suited to address this dimension. They take into account that conflict transformation and peace building is not only an issue of reason, rationality and talk, but also of affects, emotions, imagination and of the spirit.

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## **16.8: WEAKNESS OF THE TRADITIONAL APPROACH**

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The five major strengths of traditional approaches to conflict transformation are matched by five major weaknesses. Traditional approaches.

- I. Do not terminate violence in the long term.
  - II. Often contradict universal standards of human rights;
  - III. Have a limited sphere of applicability;
  - IV. Are geared towards the preservation of the ‘good old’ order;
  - V. Are open to abuse
- 
- I. Traditional conflict transformation does not necessarily put an end to violence in the long run. In a traditional context recourse to violence- violent self help- is a normal option. A permanent pacification of the conduct of conflicts in the context of the modern state with its monopoly over violence is not achievable. Moreover, certain highly ritualized and thus controlled forms of violence are perceived not as violation of the rules but as integral to the societal order and as indispensable elements of conflict resolution.
  - II. Traditional approaches may contradict universal standards of human rights and democracy. More often the council of elders broking peace deals are constituted of old

people excluding young male and females from the decision making process. This gerontocratic rule is problematic for young generations violating the international standards of human rights. Women sometimes are the victims of the customary conflict resolution processes that are dominated by male persons. Furthermore, the treatment of perpetrators according to customary rules can contradict universal human rights standards. These problematic features of traditional approaches may themselves lead to conflict.

- III. Traditional approaches have a limited sphere of applicability. They are confined to the relatively small community context to the we group of family, clan, village or neighbouring communities. This problem can be addresses by reframing of the we-group. Boundaries of groups are not fixed but can be changed. The inclusion of far away external actors such as multinational enterprises, central state authorities and mercenaries will probably pose grave difficulties. The other problem is related to the fact that some members of we group have left the community and settle in a modern environment in cities. To reintegrate them in a post conflict scenario becomes very difficult.
- IV. Traditional approaches are preservative. They are geared towards the preservation of the status quo or the restoration of the good old order. Traditional approaches only work in the framework of that order and are only applicable to conflicts that occur within a given community. Traditional approaches are difficult to apply with regard to conflicts that challenge the framework of values and relations of the traditional order. The conservative character of traditional approaches does not sit well with modernizing influences from either within the community- young men and women challenging the traditional values- or from outside the community- western external actors intervening in the name of modern values and interests.
- V. Traditional approaches are open to abuse. There are many examples of traditional authorities abusing their power for their own benefit and to the detriment of the weak members of the traditional communities. Biased approaches on the part of leaders are sometimes motivated by personal greed and are often legitimized with reference to custom. Status and prestige stemming from the traditional context is instrumentalized

to gain personal advantage. The relevance and applicability of traditional approaches have been greatly affected by politicization, corruption and abuse of traditional strategies.

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## 16.9: SUMMARY

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Given the disintegration of traditional societal structures in many regions of the world, the potential of traditional approaches for conflict prevention and peace building is limited. Traditional approaches only are applicable in specific circumstances and in confined niches. Nevertheless, it would be a mistake to ignore that potential and not to make use of it wherever possible. Traditional approaches might give us wider insights for conflict transformation process more generally. Such an approach challenges today's fashionable mainstream discourse on failing states and its practical political fallout: conventional state- building and institution-building as the one and only avenue for non violent conduct of conflict-an approach which has reaped only poor results so far. It challenges the dominant thinking which assumes that all societies have to progress through western stages of state and society development and that weak incomplete states have to be developed into proper western style states.

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## 16.10: KEY TERMS

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- **Conflict:** A disagreement or struggle between two or more parties with incompatible goals, values, or interests.
- **Resolution:** The process of finding a solution to a conflict or dispute.
- **Transformation::** The process of changing the nature or form of a conflict to achieve a more positive and constructive outcome.
- **Negotiation::** A process in which parties discuss and make joint decisions to find a mutually acceptable agreement.
- **Mediation:** A neutral third party facilitates communication between conflicting parties to help them reach a voluntary agreement.

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## 16.11: SELF ASSESSMENT QUESTIONS

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- What do you mean by conflict? What are the major causes of conflict.
- What is conflict? Discuss various types of conflict.
- What is the main features of the traditional approach of the conflict.

- Discuss merits and demerits of the traditional approach.

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## **16.12: REFERENCES**

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